



ECDC Advisory Forum

## Fifty-eighth Meeting

### Stockholm, 24-25 September 2019

#### Expert opinion on non-pharmaceutical countermeasures against pandemic influenza

<b>Document number:</b> AF58/05	<b>Date:</b> 3 September 2019
<b>Summary:</b>	In an effort to support national and regional pandemic preparedness activities, ECDC has reviewed the evidence base for non-pharmaceutical countermeasures (NPC) against pandemic influenza, thus updating the available documentation from 2009. A literature review was procured in 2018 and the draft document reviewed with an international panel of experts in May 2018. This expert opinion will be opened for a public consultation immediately after the AF opinion.
<b>Action:</b>	The Advisory Forum is requested to provide views on: <ol style="list-style-type: none"> <li>1) Are the NPCs selected for this Expert Opinion comprehensive and relevant?</li> <li>2) Are the conclusions for each measure balanced and appropriate in light of the limitations of the evidence base?</li> <li>3) How can ECDC and the public health institutes promote further research into the knowledge gaps in an effective way?</li> </ol>
<b>Background:</b>	The purpose of this expert opinion is to summarise to public health decision makers in the EU/EEA Member States, EU institutions and other interested parties, the evidence base on the effectiveness of NPCs and provide an expert opinion on the use of the NPCs that have been proposed for reducing the risk and transmission of human pandemic influenza to date.

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## Summary

1. The purpose of this expert opinion is to summarise to public health decision makers in the EU/EEA Member States, EU institutions and other interested parties, the evidence base on the effectiveness of NPCs and provide an expert opinion on the use of the NPCs that have been proposed for reducing the risk and transmission of human pandemic influenza to date.
2. In this document, these measures are categorised into personal protective, environmental, social distancing and travel-related measures. The document also aims to identify gaps in research and inform the planning and design of scientific studies, and of in-depth systematic reviews for specific types of interventions.
3. This Expert Opinion is based upon a review of literature reviews since the 2009 pandemic on the effectiveness of the various NPCs. The document builds on the previous ECDC technical document 'Guide to public health measures to reduce the impact of influenza pandemics in Europe: "The ECDC Menu"', published in 2009, with updated information and lessons learned from the 2009 influenza pandemic.
4. An international panel of experts reviewed the draft document in May 2018 and it will be open for public consultation, immediately after the AF opinion.
5. The NPCs ranged from personal protective actions taken by individuals (personal protective, environmental measures) to actions that require extensive preparation by communities, authorities or states (social distancing and travel-related measures). Their use varied in the different countries and settings during the previous pandemics.
6. Overall, there is a limited and sometimes contradictory evidence base on the effectiveness of NPCs against influenza infection especially in community settings. A lot of evidence is indirect, i.e. it comes from studies not directly applicable to pandemic influenza, but on other infectious diseases or respiratory viruses or seasonal influenza. Studies focused on laboratory confirmed influenza are rare. After December 2018, new studies have been published on the effectiveness of the different NPCs. For example, two recent studies (Ali et al., 2018 and Litvinova M et al., 2019) have recently shown that reactive school closures before or around the peak of an epidemic may reduce influenza virus transmission; these are out of scope of this expert opinion but are examples that show that the evidence is evolving.

## Background

7. Influenza is a viral respiratory infection spreading efficiently from person to person by direct and indirect contact. Influenza pandemics account for millions of cases of illness, hospitalization and death and a significant global societal and economic burden. Production and distribution of vaccines and antiviral drugs, complemented with enhanced surveillance, case reporting, early rapid viral diagnosis, and administrative controls, including risk communication, education, training and health care (HC) administration will form the essential response to a pandemic.
8. A reduction in the impact or severity of the pandemic could also be attempted by a variety of non-pharmaceutical countermeasures (NPCs). Several NPCs have been proposed and used as public health responses. The main objective of the use of NPCs is to reduce the impact of the pandemic by reducing viral transmission. The reduction in transmission may delay the epidemic peak, reduce the overall number and peak number of cases, including severe and fatal cases, complementing pharmaceutical countermeasures during a pandemic.

## Objectives

9. The purpose of this expert opinion is to summarise to public health decision makers in the EU/EEA Member States, EU institutions and other interested parties, the evidence base on the effectiveness of NPCs and provide an expert opinion on the use of the NPCs that have been proposed for reducing the risk and transmission of human pandemic influenza to date. In this document, these measures are categorised into personal protective, environmental, social distancing and travel-related measures. The document also aims to identify gaps in research and inform the planning and design of scientific studies, and of in-depth systematic reviews for specific types of interventions.

## Methods in short

10. This document is a review of literature reviews since the 2009 pandemic on the effectiveness of the various NPCs. The document builds on the previous ECDC technical document 'Guide to public health measures to reduce the impact of influenza pandemics in Europe: "The ECDC Menu"', published in 2009, with updated information and lessons learned from the 2009 influenza pandemic.
11. A literature search was restricted to PubMed based on titles and abstracts to retrieve review articles on NPCs related to effectiveness against pandemic influenza and/or other respiratory infections that were published between January 2009 and December 2018. The reference lists of all articles were checked for additional relevant literature, including national and international guidance documents. The search terms that were used to identify review articles can be found in the Annex. Articles were selected based on the following inclusion criteria: 1) English language; 2) Reviews; 3) Publication date; 4) Included evidence on effectiveness against pandemic influenza and/or other respiratory infections. Articles were selected based on their title, abstract and text, in this order. During this process, articles that did not fit the criteria were eliminated. The information was sorted by intervention type and separated into the relevant chapters.
12. An expert meeting took place in May 2018. The discussion panel consisted of scientific content and policy experts from Germany, the Netherlands, Norway, Hong Kong, Poland, Spain, Sweden, the United Kingdom, European Commission DG SANTE.C3, the United States, WHO HQ and ECDC with a scope to discuss the evidence base for effectiveness of NPCs and to revise the draft document accordingly.

## Results in short

13. The NPCs ranged from personal protective actions taken by individuals (personal protective, environmental measures) to actions that require extensive preparation by communities, authorities or states (social distancing and travel-related measures). Their use varied in the different countries and settings during the previous pandemics.

14. Overall, there is a limited and sometimes contradictory evidence base on the effectiveness of NPCs against influenza infection especially in community settings. A lot of evidence is indirect, i.e. it comes from studies not directly applicable to pandemic influenza, but on other infectious diseases or respiratory viruses or seasonal influenza. Studies focused on laboratory confirmed influenza are rare. Effectiveness of the measures will depend on additional factors, for example proper use, frequency of use, combination of measures, duration of and adherence to the measures. Although compliance and adherence to NPCs is and is expected to be variable, public anxiety may increase rates of adherence to NPCs during a pandemic, increasing the effectiveness of the measures. Many reviews have studied the layered approach, using a combination of measures to increase effectiveness; for this reason, it is difficult to disentangle the effects of specific interventions. In this situation (limited and often conflicting evidence), expert panel suggestions are based on expert judgements, taking into account theoretical consideration, common practice and current guidelines and recommendations of public health organisations.
15. Personal protective measures (PPMs) (hand hygiene, respiratory etiquette and other measures) and environmental measures are commonly recommended and undertaken during seasonal influenza epidemics and pandemics. The evidence of PPM effectiveness to mitigate the pandemic is variable and sometimes conflicting, but they are generally inexpensive, easy to implement and with limited associated risks. Personal protective equipment (i.e. gloves, gowns, eye protection) is mainly used in health care settings (HCSs) and high-risk situations and most evidence of effectiveness originates from such studies. Other NPCs for use during pandemics include voluntary quarantine of exposed household members, school closures and other social distancing and travel-related measures. Proactive school closures may reduce influenza transmission but the timing and duration will determine whether they achieve the mitigation objectives. Travel-related measures, such as travel restrictions and border closures may have some effect in delaying the viral spread but only if they achieve almost complete isolation of the country and at very early pandemic phases, which can be done in specific contexts, such as on small island nations. They are generally impracticable due to major societal and economic costs. Border screening is unlikely to be effective because current screening methods (e.g. thermal scanners) have low sensitivity and cannot identify asymptomatic or pre-symptomatic infections. The ECDC expert opinion on options for action based on the evidence of effectiveness for each measure are summarised in Table 1.
16. For each measure, the review considers, where applicable, the following aspects: objectives, rationale, evidence base of effectiveness and benefits, operational considerations (direct and indirect costs, risks, and potential adverse effects), likely acceptability in Europe, and on the basis of these considerations provides an expert opinion on options for action.

Personal Protective Measures	Summary of evidence of effectiveness
Hand hygiene	Evidence supports the use of this measure during epidemics and pandemics as it reduces the risk of infectious diseases in general, although evidence on effectiveness of this measure against laboratory-confirmed and pandemic influenza is variable and sometimes contradicting. Effectiveness is dependent on frequency of hand washing. Effectiveness will increase when used in combination with other measures (e.g. facemasks). Compliance may increase during a pandemic, increasing effectiveness.
Respiratory etiquette	There are theoretical considerations for promoting this measure, and it is recommended in major guidelines, however, evidence for its real-world effectiveness is lacking. Appropriate disposal of tissues and combination with hand hygiene play an important role.

Use of surgical facemasks	There is lack of evidence for the use of surgical facemasks in the community and against laboratory-confirmed influenza. The majority of evidence originates from studies in health care settings. It has been shown to be beneficial when used by infected people, or people in close contact with patients or at high-risk situations (e.g. in health care settings). There is evidence that effectiveness will increase when used in combination with other measures (e.g. hand hygiene). Compliance may increase during a pandemic, increasing effectiveness.
Use of respirators	Current evidence does not support the wide use of respirators instead of surgical masks, although respirators are considered beneficial in health care settings for aerosol generating procedures.
Other personal protective equipment	Evidence supports the use of gowns, gloves and eye protection in health care settings depending on the situation, the performed procedure and the risk assessment in epidemic or pandemics.

### Environmental Measures

Surface and object cleaning	Evidence indirectly supports the use of environmental measures during epidemics and pandemics due to the transmission modes of influenza viruses and the potential of these measures to reduce transmission. There is lack of direct evidence on effectiveness against laboratory-confirmed and effectiveness on mitigating the pandemic.
Room air ventilation	Evidence indirectly supports use of fresh air natural ventilation in various settings and appropriate ventilation in HC facilities due to the potential to reduce transmission.

### Social distancing measures

Voluntary isolation of ill persons	Evidence supports voluntary home isolation of ill persons with uncomplicated illness, during epidemics and pandemics.
Voluntary quarantine of exposed persons	Evidence supports use of this measure in pandemics, especially of higher severity. Societal and economic costs and consequences will be substantial if this measure is widely used and enforced.
Interventions in educational and child care settings	Evidence supports proactive school closures in moderate to high impact situations, although they can be associated with significant societal and economic costs. Depending on the severity level of the pandemic, reactive school closures might be necessary, for operational reasons. Decision on optimal timing and duration of school closures is crucial in order to limit the pandemic impact. Planning to mitigate transmission in schools, while schools are open, is always supported during epidemics and pandemics.

Measures in the workplace and other public places	Evidence supports the use of teleworking and inter-personal distancing measures within workplaces and other public places during pandemics, in combination with personal protective and environmental measures. Workplace closures might be necessary and considered in exceptional cases, although limited data exist on their effectiveness to mitigate a pandemic. Societal and economic costs of broad workplace closures are likely to be prohibitively high.
Measures at mass gatherings	Evidence shows that mass gatherings are associated with increased respiratory virus transmission, and therefore mitigation measures are likely to have some effect in reducing influenza transmission. The decision of event planners to cancel, re-arrange or postpone the mass gathering should be based on a risk assessment in coordination with public health authorities.

### Travel-related measures

International and domestic travel advice	No evidence to quantify the effectiveness of travel advice to mitigate a pandemic, however this measure has been widely implemented during past severe epidemics and pandemics and is supported by the reviews. Travel recommendations may also be given on the use of preventative measures during traveling to minimise the risk of developing influenza and complications.
Entry and exit screening at national borders	Evidence does not support use of this measure, because of low sensitivity to identify influenza infections.
Domestic travel restrictions	Evidence supports travel restrictions in early phases of moderate to high impact pandemic situations based on the risk assessment of the situation. They may slightly delay introduction of infections and can be associated with significant societal and economic costs.
Border closures	Evidence shows that they may delay the viral spread, only if they are almost complete and rapidly implemented in the early pandemic phases, which can be done in specific contexts, such as on small island nations. They are generally considered to be undesirable, as there will be large secondary effects.

## Conclusions

17. In the case of an influenza pandemic, NPCs aim to reduce transmission, delay the peak and relieve the peak burden to the HC system. Several NPCs may be used and have been used in the past influenza pandemics, at least since 1918. A layered approach of using a combination of measures simultaneously has been suggested to be the most effective and should be considered in preparedness plans. In the early pandemic phase, such an approach may delay viral transmission and spread, giving unaffected areas more time to prepare. As the pandemic progresses, a synergistic effect may increase effectiveness of individual measures. Overall, measures that are implemented early in the pandemic phases and for longer periods have been shown to have a higher impact. Although personal protective and environmental measures are minimally disruptive to everyday activity, and so are likely to be highly acceptable, and can also be undertaken during seasonal epidemics, social distancing and travel-related measures may be less acceptable and/or have higher societal, legal, ethical and economic consequences. Risk communication and appropriate training are essential for a successful response. Actions will need to be tailored to the pandemic severity, the local situation and to the different population groups and community settings.
18. This document collates the recent scientific evidence in order to assist European Union (EU) and European Economic Area (EEA) Member States to update their pandemic preparedness plans and national recommendations, decide on which measures they may plan to apply and in which circumstances, in the case of an influenza pandemic. Many of the same considerations may also apply to seasonal influenza epidemics. Overall, the evidence base for NPCs is limited and further research is needed to support pandemic preparedness activities.

## **Annex I: Expert opinion on non-pharmaceutical countermeasures against pandemic influenza**

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Draft for public consultation 27 August 2019



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4 **ECDC** SCIENTIFIC ADVICE

5 **Expert opinion on non-pharmaceutical**  
6 **countermeasures against pandemic**  
7 **influenza**

8

9

1 *Acknowledgements*

2

3 This report was drafted by [REDACTED] and [REDACTED] (ECDC) based on the ECDC technical document  
4 'Guide to public health measures to reduce the impact of influenza pandemics in Europe: 'The ECDC Menu',  
5 published in 2009. Chloe Sellwood contributed with drafting the 'Administrative controls to health care' chapter.  
6 The scientific expert panel that participated to the Expert Meeting in May 2018, Stockholm, Sweden and  
7 contributed to the report consisted of the following experts: [REDACTED] (NL), [REDACTED] (DE), [REDACTED]  
8 [REDACTED] (SE), [REDACTED] (HK), [REDACTED] (PL), [REDACTED] (UK), [REDACTED] (SE),  
9 [REDACTED] (NO), [REDACTED] (UK), [REDACTED] (UK), [REDACTED] (ES), [REDACTED]  
10 [REDACTED] (UK), [REDACTED] (NL) and [REDACTED] (US CDC), [REDACTED] (WHO HQ), [REDACTED]  
11 [REDACTED] (European Commission DG SANTE.C3). ECDC experts that participated to the meeting were: [REDACTED]  
12 [REDACTED], [REDACTED], [REDACTED], [REDACTED] and [REDACTED]. The report has been reviewed by  
13 [REDACTED] (ECDC).

14

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## 12 Abbreviations

13	AR Attack Rate
14	ARI Acute Respiratory Infections
15	CDC U.S. Centers for Disease Control and Prevention
16	CI Confidence Interval
17	ECDC European Centre for Disease Prevention and Control
18	ERLI-net European Reference Laboratory network for Influenza
19	GISRS Global Influenza Surveillance and Response System
20	HC Health Care
21	HCAI Health Care Associated Infections
22	HCS Health Care Setting
23	HCW Health Care Workers
24	ICU Intensive Care Units
25	IHR International Health Regulations
26	ILI Influenza-Like-Illness
27	LCI Laboratory Confirmed Influenza
28	LTFC Long Term Care Facilities
29	MERS-CoV Middle East Respiratory Syndrome Corona Virus
30	NIC National Influenza Centre

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1	NHS National Health Service		
2	NPC Non-pharmaceutical countermeasure		
3	OD Odds Ratio		
4	PHE Public Health England		
5	PPE Personal Protective Equipment		
6	PPM Personal Protective Measure		
7	RCT Randomised Controlled Trial		
8	RR Risk Ratio		
9	SARI Severe Acute Respiratory Infections		
10	SARS-CoV Severe Acute Respiratory Syndrome Corona Virus		
11	WHO World Health Organization		
12			
13			

## 1 **Executive summary**

2

### 3 **Background**

4 Influenza is a viral respiratory infection spreading efficiently from person to person by direct and indirect contact.  
5 Influenza pandemics account for millions of cases of illness, hospitalization and death and a significant global  
6 societal and economic burden. Production and distribution of vaccines and antiviral drugs, complemented with  
7 enhanced surveillance, case reporting, early rapid viral diagnosis, and administrative controls, including risk  
8 communication, education, training and health care (HC) administration will form the essential response to a  
9 pandemic.

10 A reduction in the impact or severity of the pandemic could also be attempted by a variety of non-pharmaceutical  
11 countermeasures (NPCs). Several NPCs have been proposed and used as public health responses. The main  
12 objective of the use of NPCs is to reduce the impact of the pandemic by reducing viral transmission. The  
13 reduction in transmission may delay the epidemic peak, reduce the overall number and peak number of cases,  
14 including severe and fatal cases, complementing pharmaceutical countermeasures during a pandemic.

### 15 **Objectives**

16 The purpose of this expert opinion is to summarise to public health decision makers in the EU/EEA Member  
17 States, EU institutions and other interested parties, the evidence base on the effectiveness of NPCs that have  
18 been proposed for reducing the risk and transmission of human pandemic influenza to date and to review these  
19 measures in light of operational feasibility and acceptability. In this document, these measures are categorised  
20 into personal protective, environmental, social distancing and travel-related measures. The document also aims  
21 to identify gaps in research and inform the planning and design of scientific studies, and of in-depth systematic  
22 reviews for specific types of interventions.

### 23 **Methods in short**

24 This document is a review of literature reviews since the 2009 pandemic on the effectiveness of the various  
25 NPCs. The document builds on the previous ECDC technical document 'Guide to public health measures to reduce  
26 the impact of influenza pandemics in Europe: 'The ECDC Menu', published in 2009, with updated information and  
27 lessons learned from the 2009 influenza pandemic.

28 A literature search was restricted to PubMed based on titles and abstracts to retrieve review articles on NPCs  
29 related to effectiveness that were published between January 2009 and December 2018. The reference lists of all  
30 articles were checked for additional relevant literature, including national and international guidance documents.  
31 The search terms that were used to identify review articles can be found in the Annex. Articles were selected  
32 based on the following inclusion criteria: 1) English language; 2) Reviews; 3) Publication date; 4) Included  
33 evidence on effectiveness. Articles were selected based on their title, abstract and text, in this order. During this  
34 process, articles that did not fit the criteria were eliminated. The information was sorted by intervention type and  
35 separated into the relevant chapters.

36 An expert meeting took place in May 2018. The discussion panel consisted of scientific content and policy experts

1 from Germany, the Netherlands, Norway, Hong Kong, Poland, Spain, Sweden, the United Kingdom, United  
2 States, European Commission DG SANTE.C3, the U.S. CDC, WHO HQ and ECDC with a scope to discuss the  
3 evidence base for effectiveness of NPCs and to revise the draft document accordingly.

## 4 **Results in short**

5 The NPCs ranged from personal protective actions taken by individuals (personal protective, environmental  
6 measures) to actions that require extensive preparation by communities, authorities or states (social distancing  
7 and travel-related measures). Their use varied in the different countries and settings during the previous  
8 pandemics.

9 Overall, there is a limited and sometimes contradictory evidence base on the effectiveness of NPCs against  
10 influenza infection especially in community settings. A lot of evidence is indirect, i.e. it comes from studies not  
11 directly applicable to pandemic influenza, but on other infectious diseases or respiratory viruses or seasonal  
12 influenza. Studies focused on laboratory confirmed influenza are rare. Effectiveness of the measures will depend  
13 on additional factors, for example proper use, frequency of use, combination of measures, duration and  
14 adherence to the measures. Although compliance and adherence to NPCs is and is expected to be variable,  
15 public anxiety may increase rates of adherence to NPCs during a pandemic, increasing the effectiveness of the  
16 measures. Many reviews have studied the layered approach, using a combination of measures to increase  
17 effectiveness; for this reason, it is difficult to disentangle the effects of specific interventions. In this situation  
18 (limited and often conflicting evidence), expert panel suggestions are based on expert judgements, taking into  
19 account theoretical considerations, common practice and current guidelines and recommendations of public  
20 health organisations.

21 Personal protective measures (PPMs) (hand hygiene, respiratory etiquette, facemasks and respirators, and other  
22 measures) and environmental measures are commonly recommended and undertaken during seasonal influenza  
23 epidemics and pandemics. The evidence of PPM effectiveness to mitigate the pandemic is variable and  
24 sometimes conflicting, but they are generally inexpensive, easy to implement and with limited associated risks.  
25 Personal protective equipment (i.e. gloves, gowns, eye protection) is mainly used in health care settings (HCSs)  
26 and high-risk situations and most evidence of effectiveness originates from such studies. NPCs for the use during  
27 pandemics include voluntary quarantine of exposed household members, wider use of facemasks, school  
28 closures and other social distancing and travel-related measures. Proactive school closures may reduce influenza  
29 transmission but the timing and duration will determine whether they achieve the mitigation objectives. Travel-  
30 related measures, like travel restrictions and border closures may be somewhat effective in delaying the viral  
31 spread but only if they achieve almost complete isolation of the country and at very early pandemic phases,  
32 which can be done in specific contexts, such as on small island nations. They are generally undesirable due to  
33 major societal and economic costs. Border screening will unlikely be successful because current screening  
34 methods (e.g. thermal scanners) have low sensitivity and cannot identify asymptomatic or pre-symptomatic  
35 infections. The ECDC expert opinion on options for action based on the evidence of effectiveness for each  
36 measure are summarised in Table 1.

37

1 **Table 1. Summary of non-pharmaceutical countermeasures and evidence of effectiveness**

Personal Protective Measures	Summary of evidence of effectiveness
Hand hygiene	Evidence supports the use of this measure during epidemics and pandemics as it reduces the risk of infectious diseases in general, although evidence on effectiveness of this measure against LCI and pandemic influenza is variable and sometimes contradicting. Effectiveness is dependent on frequency of hand washing. Effectiveness will increase when used in combination with other measures (e.g. facemasks). Compliance may increase during a pandemic, increasing effectiveness.
Respiratory etiquette	There are theoretical considerations for promoting this measure, and it is recommended in major guidelines, however, evidence for its real-world effectiveness is lacking. Appropriate disposal of tissues and combination with hand hygiene play an important role.
Use of surgical facemasks	There is lack of evidence for the use of surgical facemasks in the community and against LCI. The majority of evidence originates from studies in HCSs. It has been shown to be beneficial when used by infected people, or people in close contact with patients or at high-risk situations (e.g. in HCSs). There is evidence that effectiveness will increase when used in combination with other measures (e.g. hand hygiene). Compliance may increase during a pandemic, increasing effectiveness.
Use of respirators	Current evidence does not support the wide use of respirators instead of surgical masks, although respirators are considered beneficial in HCSs for aerosol generating procedures.
Other personal protective equipment	Evidence supports the use of gowns, gloves and eye protection in HCSs depending on the situation, the performed procedure and the risk assessment in epidemic or pandemics.
Environmental Measures	
Surface and object cleaning	Evidence indirectly supports the use of environmental measures during epidemics and pandemics due to the transmission modes of influenza viruses and the potential of these measures to reduce transmission. There is lack of direct evidence on effectiveness against LCI and effectiveness on mitigating the pandemic.
Room air ventilation	Evidence indirectly supports use of fresh air natural ventilation in various settings and appropriate ventilation in HC facilities due to the potential to reduce transmission.
Social distancing measures	

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Voluntary isolation of ill persons	Evidence supports voluntary home isolation of ill persons with uncomplicated illness, during epidemics and pandemics.	
Voluntary quarantine of exposed persons	Evidence supports use of this measure in pandemics, especially of higher severity. Societal and economic costs and consequences will be substantial if this measure is widely used and enforced.	
Interventions in educational and child care settings	Evidence supports proactive school closures in moderate to high impact situations, although they can be associated with significant societal and economic costs. Depending on the severity level of the pandemic, reactive school closures might be necessary, for operational reasons. Decision on optimal timing and duration of school closures is crucial in order to limit the pandemic impact. Planning to mitigate transmission in schools, while schools are open, is always supported during epidemics and pandemics.	
Measures in the workplace and other public places	Evidence supports the use of teleworking and inter-personal distancing measures within workplaces and other public places during pandemics, in combination with personal protective and environmental measures. Workplace closures might be necessary and considered in exceptional cases, although limited data exist on their effectiveness to mitigate a pandemic. Societal and economic costs of broad workplace closures are likely to be prohibitively high.	
Measures at mass gatherings	Evidence shows that mass gatherings are associated with increased respiratory virus transmission, and therefore mitigation measures are likely to have some effect in reducing influenza transmission. The decision of event planners to cancel, re-arrange or postpone the mass gathering should be based on a risk assessment in coordination with public health authorities.	

### Travel-related measures

International and domestic travel advice	No evidence to quantify the effectiveness of travel advice to mitigate a pandemic, however this measure has been widely implemented during past severe epidemics and pandemics and is supported by the reviews. Travel recommendations may also be given on the use of preventative measures during traveling to minimise the risk of developing influenza and complications.	
Entry and exit screening at national borders	Evidence does not support use of this measure, because of low sensitivity to identify influenza infections.	
Domestic travel restrictions	Evidence supports travel restrictions in early phases of moderate to high impact pandemic situations based on the risk assessment of the situation. They may slightly delay introduction of infections and can be associated with significant societal and economic costs.	
Border closures	Evidence shows that they may delay the viral spread, only if they are	

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almost complete and rapidly implemented in the early pandemic phases, which can be done in specific contexts, such as on small island nations. They are generally considered to be undesirable, as there will be large secondary effects.

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2 For each measure, the review considers where applicable: objectives, rationale, evidence base of effectiveness  
3 and benefits, operational considerations (direct and indirect costs, risks, and potential adverse effects), likely  
4 acceptability in Europe and provides an expert opinion on options for action.

## 5 **Conclusions**

6 In the case of an influenza pandemic, NPCs aim to reduce transmission, delay the peak and relieve the peak  
7 burden to the HC system. Several NPCs may be used and have been used in the past influenza pandemics, at  
8 least since 1918. A layered approach of using a combination of measures simultaneously has been suggested to  
9 be the most effective and should be considered in preparedness plans. In the early pandemic phase, such an  
10 approach may delay viral transmission and spread more efficiently, giving unaffected areas more time to  
11 prepare. As the pandemic progresses, a synergistic effect may increase effectiveness of individual measures.  
12 Overall, measures that are implemented early in the pandemic phases and for longer periods have been shown  
13 to have a higher impact. Although personal protective and environmental measures are everyday actions that will  
14 be highly acceptable and undertaken also during seasonal epidemics, social distancing and travel-related  
15 measures may be less acceptable and/or have higher societal, legal, ethical and economic consequences. Risk  
16 communication and appropriate training are essential for a successful response. Actions will need to be tailored  
17 to the pandemic severity, the local situation and to the different population groups and community settings.

18 This document collates the recent scientific evidence in order to assist European Union (EU) and European  
19 Economic Area (EEA) Member States to update their pandemic preparedness plans and national  
20 recommendations, decide on which measures they may plan to apply and in which circumstances, in the case of  
21 an influenza pandemic. Many of the same considerations may also apply to seasonal influenza epidemics.  
22 Overall, the evidence base for NPCs is limited and further research is needed to support pandemic preparedness  
23 activities.

24

## 1 **1. Background**

2 Influenza virus infections and seasonal epidemics are responsible for hundreds of thousands of hospitalizations,  
3 tens of thousands of deaths and considerable economic burden in Europe [1]. On the other hand, there is a  
4 continuous threat of a new emergent influenza virus strain to which humans possess little or no immunity  
5 resulting in an influenza pandemic with unpredictable consequences. Such pandemics with varying degrees of  
6 severity and impact have occurred repeatedly at unforeseeable intervals: the 1918 "Spanish flu", the 1957 "Asian  
7 flu", the 1968 "Hong Kong flu" and the 2009 pandemic being the most recent examples. These pandemics  
8 accounted for millions of cases of illness, hospitalization and death and a significant global societal and economic  
9 burden [2-4].

### 10 **Rationale**

11 Influenza is a viral respiratory infection spreading efficiently from person to person by direct and indirect contact.  
12 Direct spread occurs primarily through person-to-person contact and through aerosols, respiratory droplets  
13 produced when infected people cough and sneeze. Indirect spread occurs when respiratory secretions settle on  
14 surfaces and objects that are touched by uninfected people, who then infect themselves. A reduction in the  
15 impact or severity of influenza pandemics and epidemics (mitigation or damage limitation) may therefore be  
16 accomplished by using a variety of non-pharmaceutical countermeasures (NPCs) that interrupt or decrease  
17 transmission, in addition to pharmaceutical measures (vaccine and antiviral drug use, if and when they become  
18 available).

### 19 **Objectives of non-pharmaceutical measure use**

20 The primary objective of the NPCs is to reduce the impact of the pandemic by reducing viral transmission. The  
21 epidemic peak may be delayed, and the overall number of cases, peak number of cases, and total number of  
22 severe illness cases and deaths may be reduced, complementing pharmaceutical countermeasures.

23 Secondary objectives are to:

- 24 • Gain time for the development, production and distribution of pandemic vaccines and procurement,  
25 stockpiling and distribution of antiviral drugs;
- 26 • Reduce the peak burden on HC and other key systems by decreasing the number of cases during the  
27 epidemic peak and spreading cases over a longer period.

### 28 **Pharmaceutical measures**

29 Pharmaceutical countermeasures, most importantly vaccination and antiviral drugs use are generally effective  
30 against influenza viruses [5-10]. ECDC manages a program monitoring influenza vaccine effectiveness on a  
31 seasonal basis, and is able to activate it also for pandemic vaccine purposes [11]. ECDC is also supporting the  
32 European Commission with technical advice on a joint procurement programme for several EU Member States.  
33 The most important measure against a pandemic virus, as is for seasonal influenza viruses, will be a specific  
34 pandemic vaccine timely available for the whole population. However, vaccines that match the pandemic strain  
35 of influenza virus cannot be developed, produced and be available in sufficient quantities until some months after  
36 the pandemic starts. In 2009, the first pandemic vaccines were available around six months after the declaration

1 of the pandemic, while the bulk of the production could only be delivered in subsequent months. Demand for  
2 vaccines will exceed global supply in the early phases of the pandemic. It will also require about two weeks  
3 following the vaccination until sufficient protective antibodies are produced in the vaccinated individual.  
4 Candidate vaccine viruses with pandemic potential are proposed during each WHO Vaccine Composition Meeting  
5 in February for the northern hemisphere and September for the southern hemisphere [12], however specific  
6 vaccines are at present unlikely to be available for the first wave of a pandemic strain. If the pandemic vaccine is  
7 produced and distributed in a timely manner, this should mitigate the impact of the second and subsequent  
8 waves. Preparations for vaccine acquisition, prioritisation and deployment are essential steps in national  
9 pandemic preparedness planning.

10 Antiviral medicines, specifically neuraminidase inhibitors, and potentially protease inhibitors, may play a crucial  
11 role in reducing the impact of the pandemic and its clinical implications. They can both protect and treat the  
12 individual and reduce virus transmission to others. However, they are mostly effective when administered within  
13 24 to 48 hours after the onset of illness for treatment of patients, or as post-exposure prophylaxis of exposed  
14 persons [13,14]. Prophylaxis would be beneficial in public health terms, though in many countries antivirals may  
15 be in too limited supply for such use. The effectiveness of the available antiviral drugs against the pandemic virus  
16 needs to be ascertained and monitored for every novel virus, since the virus could be inherently resistant to the  
17 available drugs, or acquire resistance as a consequence of antiviral drug administration [13,15]. Acquisition of  
18 sufficient stockpiles of antibiotics will also be essential for the treatment of increased number of bacterial  
19 pneumonia cases that are common after influenza infections and may increase morbidity and mortality during a  
20 pandemic.

## 21 **Influenza virus transmission**

22 The characteristics of influenza virus transmission drive the effectiveness of the various NPCs. The influenza virus  
23 may be transmitted among humans via direct contact with infected individuals, via contact with contaminated  
24 objects and surfaces or via inhalation of virus-containing aerosols [16,17]. The median basic reproductive  
25 number ( $R_0$ ) is estimated to be 1.28 for seasonal influenza and between 1.46 and 1.80 during the past  
26 pandemics [18].

27 Respiratory transmission depends upon the production of aerosols that contain virus particles. Activities such as  
28 breathing and speaking produce aerosols, while coughing and sneezing cause forceful expulsion of viral particles  
29 [19,20]. Recommendations to control influenza virus transmission in various community settings include  
30 measures that reduce transmission and spread by aerosol and fomite mechanisms. Aerosolized particles are  
31 particles of different sizes; the largest droplets will transmit an infection only to those in the immediate vicinity,  
32 while smaller droplets travel a distance determined by their size. Those 'droplet nuclei' are 1-4 microns in  
33 diameter and may remain suspended in the air for longer periods, travel longer distances, and reach the lower  
34 respiratory tract. Inhalation of droplets and droplet nuclei places virus particles in the upper respiratory tract,  
35 where they may initiate infection [19,21,22].

36 Nasal secretions also contain virus particles. They are responsible for transmission by direct contact or by  
37 contaminated objects [16]. Infected persons will frequently touch their nose or conjunctiva, placing virus on their  
38 hands. Contact will transfer the virus from one person to another, who will then self-infect by touching their nose  
39 or eyes. Studies have shown that the influenza virus remains viable on the hands for 3-5 minutes and may  
40 remain on the fingers for at least 30 minutes after contamination [23-25]. When contaminated hands touch other  
41 objects, the virus is transferred to them and remain up to 48 hours after attachment to a surface [23,24,26,27].

1 It is unclear how much transmission of influenza takes place through indirect transmission by hands [28]; most  
2 studies on inter-human transmission routes are inconclusive, and the relative importance of respiratory virus  
3 transmission routes is not known [16,17]. In human infections, maximum levels of virus shedding may occur  
4 about a day before the peak of symptoms. Asymptomatic infections also occur and spread of the virus is feasible  
5 even through asymptomatic hosts [21].

6 Though there are several research studies on this area, there is uncertainty regarding the relative importance of  
7 droplet, contact or airborne routes of transmission in influenza infection [17,29,30]. This is important as it would  
8 influence the effectiveness of NPCs, depending on the route that they are targeting (e.g. hand hygiene for  
9 contact transmission, respiratory etiquette and facemask use for airborne and droplet transmission). Studies on  
10 animal models have shown that temperatures over 30°C have no effect on contact transmission, but prevent  
11 aerosol transmission of influenza [31]. Differences in absolute humidity provide an explanation for the observed  
12 variability of influenza virus survival, transmission and seasonality in temperate regions [32]. Low relative  
13 humidity (20–30%) has been shown to prolong influenza virus survival in the air, increasing aerosol and droplet  
14 transmission that are inhibited at high relative humidity ( $\geq 80\%$ ) [17,31]. Colder temperatures ( $\leq 4^\circ\text{C}$ ) tend to  
15 prolong the environmental persistence of influenza A, which could potentially increase the relative burden of  
16 contact and aerosol transmission [30]. The role of different routes of transmission may shift during influenza  
17 pandemics, given their unpredictable seasonality compared to the northern hemisphere influenza season, which  
18 tends to start in October and end in March with a peak between December and February [33].

19 The different transmission patterns of the pandemic strain may also alter the effectiveness of PPMs during an  
20 influenza pandemic compared to a seasonal epidemic. These uncertainties pose challenges to the public health  
21 policy makers and highlight the need to report and review previous experiences and lessons learnt [17].

## 22 **Surveillance: case reporting, contact tracing and early rapid** 23 **viral diagnosis**

24 Successful containment or control of pandemic influenza will rely on early recognition of sustained human-to-  
25 human transmission, which requires a system for outbreak detection, data collection, timely reporting, data  
26 analysis and assessment [34,35]. Early detection at the start of a pandemic is crucial to rapidly implement  
27 measures to limit the spread of the pandemic at its source. Some situations may warrant case and contact  
28 tracing and management by public health authorities in the early stages of the pandemic [36]. The extent of the  
29 investigation and recommended measures should be feasible and relevant to the situation [37-39].

30 As part of national pandemic preparedness planning, each country should prepare for enhanced surveillance to  
31 detect the emergence of the new disease, characterize the disease (epidemiology, clinical manifestations,  
32 severity) and monitor its progress [40]. A surveillance system for monitoring the compliance and effectiveness of  
33 public health interventions will need to be implemented. In the case of a novel virus, case reporting and early  
34 rapid viral diagnosis will support a range of necessary preparedness activities, including: a) providing information  
35 regarding the presence and epidemiology of the virus in the community, b) determining and implementing  
36 appropriate interventions, including timely targeted implementation of NPCs and c) generating current accurate  
37 information for policy makers, public health officials, providers and the public [41].

38 In the light of the most recent experience with SARS and the 2009 pandemic, enhanced level of national and  
39 international surveillance has been proven crucial in order to contain the spread of a pandemic. Influenza  
40 surveillance at a global level is achieved through an experienced network of laboratories, the Global Influenza

1 Surveillance and Response System (GISRS) and at a European level through the European Reference Laboratory  
2 of Influenza network (ERLI-net) supported by WHO and ECDC.

### 3 **Contact tracing on board aircraft**

4 In order to assist national public health authorities in the European Union to assess the risks associated with the  
5 transmission of infectious agents on board aircrafts, ECDC initiated in 2007 the RAGIDA project (Risk Assessment  
6 Guidance for Infectious Diseases transmitted on Aircraft). RAGIDA consisted of two parts: the production of  
7 systematic literature reviews and disease-specific guidance documents [42,43].

8 Considering the lack of published data available on evaluating the risk of transmission of most infectious agents  
9 on board aircrafts, and taking into account the key factors that influence the decision making, the RAGIDA  
10 guidance provides a viable evidence based tool for public health authorities determining triggers and making  
11 decisions on whether to undertake contact tracing in air travellers or crew, in the early stages of a pandemic.  
12 These guidance documents may be adapted to the local situation, national and international regulations or  
13 preparedness plans [43,44].

14 Overall, for influenza virus, the evidence in the published literature was not adequate to assess the risk for  
15 transmission on-board aircraft and the effectiveness of contact tracing measures remains unclear; it has been  
16 suggested that air transportation appears important in accelerating and amplifying influenza propagation [45].  
17 Transmission occurs aboard aeroplanes, at the destination and possibly at airports [45]. Control measures to  
18 prevent influenza transmission on cruise ships are needed to reduce morbidity and mortality [45]. The feasibility  
19 and cost benefit of contact tracing needs to be carefully assessed. Please refer to the relevant document for  
20 more information [43].

21 Contact tracing should not be undertaken by default, but rather in exceptional situations, if indicated by the  
22 outcome of the situational risk assessment. In order to reduce transmission, contact tracing should be performed  
23 at early pandemic stages. This situational risk assessment should take into account how the index case was  
24 classified (probable or confirmed), the time of travel in relation to onset of symptoms, the epidemiological  
25 situation in the country of destination and in the country of departure, and the purpose of the contact tracing.  
26 Please refer to the options for action in the relevant document [43].

### 27 **Administrative controls in healthcare**

28 Administrative controls are measures taken to ensure that the entire HC system is working effectively. The HC  
29 facility management team needs to ensure that resources are available for implementation of necessary  
30 measures. These resources include the establishment of sustainable infrastructures and activities, clear policies  
31 and guidelines on early recognition of infections, access to rapid laboratory testing, appropriate hospital triage  
32 and placement of patients and organisation of services [46]. They include risk communication policies,  
33 designation of responsibilities, education of employees about the hazards to which they are exposed and training  
34 on the proper use and disposal of Personal Protective Equipment (PPE) as well as provision of means by which to  
35 avoid infection, while establishing appropriate programmes for staff vaccination and antiviral drug prophylaxis  
36 [47].

### 37 **Specimen/patient transport**

38 All human specimens of respiratory secretions and excretions should be considered as potentially infectious [48].  
39 Precautions should be taken during patient transport within healthcare facilities, as respiratory secretions from

1 influenza-infected patients are the main source of infectious material in HCSs [49]. The movement and transport  
2 of patients to and from the isolation areas should be limited and if possible through dedicated corridors and  
3 elevators. The receiving facility should be informed prior to the patient's arrival of the patient diagnosis and of  
4 the precautions that are indicated. The use of mobile diagnostic devices should be encouraged when available.  
5 In case transport outside the isolation room is required, the patient should wear appropriate PPE and perform  
6 hand hygiene after contact with respiratory secretions.

## 7 **Hospital triage and cohorting**

8 Hospital triage and cohorting of patients has the objective of isolating potentially infectious patients and using  
9 appropriate protective measures and treatment rapidly thereby mitigating the impact of the pandemic on the rest  
10 of the HC services [47]. Hospital triage procedures are the process of prioritising patients on first contact based  
11 on their need for immediate medical care and treatment as compared to the chance of benefiting from such  
12 care. These procedures may allow triage of potentially infectious patients before the entry into the facilities (for  
13 example use of a flu Emergency Department (ED) and a non-flu ED where space allows), and appropriate  
14 protective measures and treatment to be applied rapidly, reducing the impact of the infection on the rest of the  
15 HC services. It is used in emergency rooms, disasters, and wars, when limited medical resources are allocated to  
16 maximize the number of survivors. Cohorting patients into wards or areas in the facility with clear designation of  
17 'flu dirty' and 'flu clean' areas also offers the potential to reduce nosocomial spread if applied successfully.

18 No empirical studies have quantified the effectiveness of hospital triage protocols for containing pandemic  
19 influenza. Hospitals may use available guidelines for HCSs to be able to categorise patients in case of a  
20 pandemic. Early recognition of patients with suspected influenza will allow for appropriate patient management  
21 and reduced risk of transmission within the HC facilities. All staff will need to be able to recognise the symptoms  
22 and signs of the disease that fit with the current 'case definition' of the pandemic in patients and respond  
23 appropriately [60]. Guidelines must be developed with public health, scientists, and legislative authorities to help  
24 clinicians define, adopt, and communicate to the public those practice standards that will be followed in case of a  
25 pandemic [61].

26 Triage procedures may require changes to emergency room facilities, additional temporary facilities and  
27 protective measures for first-line responders and might require reallocation of staff. During a pandemic, health  
28 authorities will provide a more specific case definition or testing algorithm to detect cases. Definitions used by  
29 health authorities to identify cases of pandemic influenza may change at different phases of a pandemic, as  
30 knowledge of the disease increases. General practices need to maintain good communication pathways with  
31 state and territory health authorities to ensure timely notification of any changes to case definitions or clinical  
32 management [50].

## 33 **Non-pharmaceutical countermeasures to reduce 34 transmission**

35 Several NPCs have been proposed and used as public health responses during the past pandemics. In this  
36 document, these measures are categorised in:

- 37 • Personal protective measures;
- 38 • Environmental measures;

- 1       • Social distancing measures;
- 2       • Travel-related measures.

3 A range of measures have been previously recommended by WHO and a guide specific for the prevention and  
4 control of influenza in long-term care facilities [51-57]. ECDC in 2009 published a technical report that is a guide  
5 to public health measures to reduce the impact of influenza pandemics in Europe [42,58,59]. The U.S. CDC has  
6 recently updated the 2007 guide Community Mitigation Guidelines to Prevent Pandemic Influenza [58]. Several  
7 other guidance documents that include NPC use are available from national public health institutes and agencies,  
8 such as the Public Health England (PHE) [60-62], Public Health Canada (PHAC) [37], Robert Koch Institute [63],  
9 Ministry of Health Singapore [64], New Zealand [65], Australia[66], as well as professional organisations, such as  
10 The Royal Australian College of General Practitioners (RACGP) [67] and other government-funded bodies, such  
11 as the UK National Health Service (NHS) [61].

12 All of the reviewed guidelines agree that NPC implementation is crucial at all phases prior, during and after the  
13 pandemic. There are important issues to consider when planning and implementing such public health measures.  
14 One of the key issues is to identify and define the triggers that will be used for the implementation of NPCs at  
15 each pandemic stage. The measures should ideally be used in combination, in a layered approach, as the  
16 effectiveness of each individual measure may be limited when implemented on its own [9,68]. In the early  
17 pandemic phases, combination approaches may contain the virus or delay its spread, allowing unaffected areas  
18 to activate preventive measures. During a pandemic, a synergistic effect may increase effectiveness of individual  
19 measures, whilst reducing the societal and economic impact of individual measures [68]. Despite the anticipated  
20 effectiveness of each measure, NPCs are often evaluated in terms of their perceived necessity, efficacy,  
21 acceptability, and feasibility. To enhance uptake, it will be necessary to address key barriers, such as beliefs  
22 about transmission of the virus, rejection of personal risk of infection and concern about the potential costs and  
23 stigma associated with some interventions [69-72]. Intercountry variability and differences between populations  
24 within a single country suggest that one-size-fits-all plans may be less effective [71]. Planned public health  
25 actions should therefore be tailored to the pandemic impact, severity and local situation.

26

## 1 2. Methods

2

3 The purpose of this document is to summarise to public health decision makers in European Member States, EU  
4 institutions and other interested parties, the evidence base on the effectiveness of NPCs for reducing the risk and  
5 transmission of human pandemic influenza, to aid the connection between science and policy. It is a  
6 comprehensive review of literature reviews since the 2009 pandemic on the NPC effectiveness. Risks and  
7 secondary consequences associated with their use, their likely acceptability, the probable public health  
8 expectations and the knowledge gaps are also discussed.

9 We searched PubMed for reviews on the effectiveness of NPCs from January 2009 until December 2018 (last  
10 search on 18 December 2018), using the combination of search terms that are listed in the Annex. The following  
11 search terms were used to identify review articles: 'influenza', 'pandemic', 'respiratory infection', 'respiratory tract  
12 infection', 'respiratory virus', 'non-pharmaceutical measures', 'public health measures', 'non-pharmaceutical  
13 interventions', 'personal protective measures', 'personal protective equipment', 'environmental', 'cleaning',  
14 'surface', 'humidification', 'ventilation', 'disinfectants', 'disinfection', 'copper', 'alloy', 'sunlight', 'hand hygiene',  
15 'mask', 'respirator', 'hand disinfection', 'social distancing', 'voluntary isolation', 'workplace', 'quarantine', 'mass  
16 gatherings', 'Hajj', 'school closure', 'entry screening', 'exit screening', 'border closure', 'travel advice', 'travel  
17 measures'. Duplicate search results were removed. Following the initial search results, the titles and abstracts (in  
18 this order) were reviewed to exclude those outside the scope. If the paper described the NPC and its  
19 effectiveness against influenza transmission, the full-length text was read and relevant data were extracted.  
20 Articles were selected based on the following inclusion criteria: 1) English language; 2) Reviews; 3) Publication  
21 date; 4) Included evidence on effectiveness. During this process, articles that did not fit the criteria were  
22 eliminated. The final list of papers was reviewed. The information was sorted by intervention type and separated  
23 into the relevant chapters.

24 The document is building on the ECDC technical document 'Guide to public health measures to reduce the impact  
25 of influenza pandemics in Europe: 'The ECDC Menu', published in 2009, with updated information including the  
26 most recent data, guidance documents and lesson's learned from the 2009 influenza pandemic [58]. Between  
27 2009 and 2018, a substantial amount of studies, reviews and guidelines have been published [9,62,65,69,73-87].

28 We examined infection control policies and guidelines from WHO, US Centers for Disease Control and Prevention  
29 (CDC) and other aforementioned health organisations for recommendations on the use of NPCs. We also  
30 included previous ECDC guidelines. Such guidance documents, e.g. the WHO's 2005 Pandemic Plan [51] as well  
31 as more recent WHO documents [56,57,88,89] and WHO's 2009 guidance on NPCs [90], the CDC Interim Pre-  
32 pandemic planning guidance 2007 [91] and the Community Mitigation guidelines to prevent pandemic influenza,  
33 United States, 2017 [24,74] provide clear recommendations for national and subnational authorities. In this  
34 review, and it's previous version [58], no explicit recommendations are formulated, although an expert opinion  
35 for options for action based on the evidence is provided. The content is intended to collate the available scientific  
36 evidence in order to assist European Member States to update their pandemic preparedness plans, decide on  
37 which measures they may plan to apply and in which circumstances, in the case of an influenza pandemic. Many  
38 of the same considerations may apply to seasonal influenza epidemics and especially to more severe epidemics.

1 ECDC convened a group of experts in 16-17 May 2018 in Solna, Sweden with the participating panel consisting of  
2 public health policy and scientific experts from Germany, the Netherlands, Norway, Hong Kong, Poland, Spain,  
3 Sweden, the United Kingdom, United States, European Commission DG SANTE.C3, U.S. CDC, WHO HQ and  
4 ECDC. The main objectives of this meeting were to present and discuss the evidence base for the following  
5 subjects and review the related draft guidance: PPMs in HC and long-term facilities, PPMs in community and  
6 workplaces, environmental measures, social distancing measures, travel measures and restrictions on  
7 international travel. Moreover, the following topics were discussed: pandemic preparedness, non-pharmaceutical  
8 approaches in non-EU Countries, WHO related guidelines. The opinions of the experts were noted and taken into  
9 account in producing the final ECDC expert opinion. The experts also suggested the inclusion of a number of  
10 relevant studies which were not captured in the initial literature review, such as epidemiological modelling  
11 studies and health economic analysis.

12 The NPCs range from personal protective actions taken by individuals (personal protective, environmental  
13 measures) to actions that require extensive preparation by communities, authorities or states (social distancing  
14 and travel-related measures). Their use has varied for each measure and from one country to another during the  
15 previous pandemics [41,92-95]. Evidence for effectiveness was stronger for some of the measures (e.g. school  
16 closures) and weak (e.g. entry/exit screening at national borders) or limited for others (e.g. respiratory  
17 etiquette). PPMs (hand hygiene, respiratory etiquette), few social distancing measures (voluntary home isolation)  
18 and environmental measures are commonly recommended and undertaken during influenza epidemics. They are  
19 generally inexpensive and easy to implement, though their effectiveness during seasonal influenza epidemics  
20 may differ from an influenza pandemic, due to the uncertain characteristics of the pandemic and the pandemic  
21 strain. Facemasks and other PPMs (gloves, gowns, eye protection) are mainly used in HCSs and most evidence of  
22 effectiveness originates from such studies. Although compliance and adherence to the measures is variable,  
23 public anxiety may actually increase rates of adherence to the public health interventions. NPCs for the use  
24 during pandemics include voluntary quarantine of exposed household members, wider use of facemasks, other  
25 social distancing and travel-related measures. The summary of the evidence and expert opinion for each  
26 measure is in Table 1.

27 The PubMed search for literature reviews on the NPCs after 2009, using the search terms that are listed in the  
28 Annex generated 2 253 results. The following study designs were included in the considered reviews and are  
29 specified in the respective table for each measure were applicable (See Tables 2-10): randomised controlled  
30 trials (RCTs) and observational studies, including cohort, case-control, cross-over, before-after, time series and  
31 other modelling studies. Following duplicate paper removal and review of the titles, abstracts and full texts (in  
32 this order) of the initial search results to exclude those outside the scope, the final number of review papers  
33 included in this review was 21 for hand hygiene, 3 for respiratory etiquette use, 25 for facemask use, 9 other  
34 personal protective equipment, 17 for environmental measures, 5 for voluntary isolation/voluntary quarantine, 6  
35 for school closures, 6 for workplace measures, 6 for mass gatherings and 10 for travel-related measures  
36 (excluding contact tracing on board aircrafts, for which only the ECDC risk assessment guidelines (RAGIDA) have  
37 been referred). Some reviews referred to more than one NPC. A summary of included reviews per measure is  
38 provided in the tables following the respective measure chapters in 'Discussion and conclusions'.

39 The following NPCs have been included, categorised as follows:

40 **Personal protective measures**

- 41 • Hand hygiene;

- 1 • Respiratory hygiene;
- 2 • Respiratory etiquette;
- 3 - Use of facemasks and respirators outside home;
- 4 - in healthcare settings;
- 5 - situations with high exposure risk;
- 6 - by people and patients with respiratory symptoms.
- 7 • Other personal protective equipment.

8 **Environmental measures**

- 9 • Surface and object cleaning;
- 10 • Room air ventilation.

11 **Social (inter-personal) distancing measures**

- 12 • Voluntary isolation of ill persons;
- 13 • Voluntary quarantine of exposed persons;
- 14 • Interventions in educational and child care settings;
- 15 • Reactive school closures;
- 16 • Proactive school closures;
- 17 • Measures in the workplace and other public places;
- 18 • Measures at mass gatherings.

19 **Travel-related measures**

- 20 • International and domestic travel advice;
- 21 • Entry and exit screening at national borders;
- 22 • Domestic travel restrictions;
- 23 • Border closures;
- 24

25 For each measure, the review considers where applicable: the objective, rationale, evidence base of effectiveness  
 26 and benefits, operational considerations (direct and indirect costs, risks, and potential adverse effects),  
 27 acceptability in Europe and provides the ECDC expert opinion for options for action.

28 **Limitations**

29 Evidence of effectiveness is lacking or is limited for some of the measures and literature reviews are lacking for  
 30 some of the measures; for those measures, options for action are provided based on the experts' opinion,  
 31 existing evidence and WHO and other international guidelines. The expert opinion includes only PubMed papers  
 32 and only in the English language. The potential impact of each measure was not quantified or compared to the  
 33 other measures. The methodological quality of included reviews and studies has not been assessed; some of the  
 34 reviews have identified and/or included poor quality studies. This review has taken into account all of the reviews  
 35 that have assessed effectiveness of NPCs against LCI and/or ARI and/or ILI and/or respiratory infections  
 36 irrespective of which one; the focus of each included review has been described in the summary table at the  
 37 respective chapter. Cost-effectiveness studies have not been included in this review.

38

## 1 3. Results

2

### 3 Personal protective measures

4 PPMs refer to, hand and respiratory hygiene, respiratory etiquette, and respirator or facemask use; these are  
5 commonly recommended and undertaken during influenza outbreaks and they are generally inexpensive and  
6 easy to implement [41,96-98]. Their effectiveness during seasonal influenza epidemics may differ from an  
7 influenza pandemic, due to the uncertain characteristics of the pandemic strain, while public anxiety may actually  
8 increase rates of adherence [99-103]. Despite persisting knowledge gaps in relative effectiveness between the  
9 different PPMs and across population groups, results suggest that campaigns to increase the frequency of PPMs  
10 use in situations with a high risk of exposure are likely to contribute to preventing pandemic influenza infection  
11 [71,73].

### 12 Hand hygiene

13 Hand hygiene refers to hand washing with soap and water or cleaning with alcoholic solutions, gels or tissues.

14 **Objective:** Proper hand hygiene aims to reduce transmission from person to person by direct or indirect contact  
15 in any community setting. Proper hand hygiene will prevent other communicable diseases that may add burden  
16 during a pandemic if they occur simultaneously.

17 **Rationale:** Influenza transmission can be direct or indirect through hand-mediated transfer and could be  
18 reduced by washing hands often with soap and water or alcohol-based hand cleansers.

19 **Evidence of effectiveness:** Ignaz Semmelweis documented the dramatic effectiveness of handwashing and  
20 disinfection in decreasing mortality from puerperal fever in 1847, before the germ theory had emerged. More  
21 recent studies have shown that the influenza virus remains viable on the hands for 3-5 minutes and may remain  
22 on the fingers for at least 30 minutes after contamination [23,25]. Several studies and reviews have evaluated  
23 hand washing effectiveness against respiratory infections both before [41,99,100,104-109] and after the 2009  
24 pandemic [9,73,79,84-86,98,110-126]. Overall, the evidence supports the use of this common measure to  
25 reduce the risk of infectious diseases in various settings: HCSs, households, educational settings, workplaces. In  
26 meta-analyses, the highest quality cluster-randomised control trials (RCTs) suggested respiratory virus spread  
27 can be reduced by hygienic measures, such as handwashing [127-129] and this is especially evident around  
28 younger children that are less capable of hygienic behaviour themselves and have longer-lived infections and  
29 increased social contact, acting as portals of infection into the household [127,128,130]. Some studies suggest  
30 that use of an alcohol-based hand sanitizer is more effective in preventing direct spread of most infections  
31 compared to antimicrobial soap or no hand washing, but antimicrobial hand washing products have not been  
32 shown to offer an advantage over soap and water [41,131,132].

33 In an attempt to quantify the effectiveness of PPMs specifically in preventing influenza transmission, several  
34 systematic reviews and meta-analyses were conducted, some of which concluded that regular hand hygiene  
35 provided a significant protective effect specifically against influenza infection [73,86,127,128], however many  
36 studies on the effectiveness of this measure were not focused on LCI. Studies in schools reported that the  
37 incidence and proportion of school absenteeism decreases where hand hygiene measures are implemented at

1 school settings [84,110,130]. Another study showed that hand hygiene in combination with facemask use  
2 reduced the risk of secondary influenza infection [83,85], while a single cohort study reported that an increase in  
3 HCW adherence to hand hygiene recommendations resulted to a reduction of the risk of influenza infection  
4 [113]. There was contradicting evidence from RCTs and most showed limited effectiveness against LCI. A  
5 systematic review of RCTs from seasonal influenza epidemics, which evaluated hand hygiene effectiveness,  
6 found a significant protective effect associated with a combination of hand hygiene and facemask use, but no  
7 significance in hand washing alone in preventing seasonal influenza infections [83]. Statistically non-significant  
8 risk reductions associated with hand hygiene and facemask use for LCI and ILI were also found in other studies  
9 as well [9,84,133].

10 The frequency of hand washing is an important factor that may influence the effectiveness of the intervention.  
11 Studies from the 2009 influenza pandemic showed that the increased frequency of hand washing had a  
12 significant protective effect to reduce the risk of influenza infection [79,111,115]. Hand hygiene that was  
13 motivated by influenza exposure, was found to be significantly protective in two studies. Occasional hand  
14 hygiene both following contact with an index case [112,114,115] and following contact with contaminated  
15 surfaces [79,111] was found to have a protective effect against a laboratory-confirmed pandemic influenza  
16 infection [73]. It is unclear what constitutes an appropriate "threshold" for adequate, protective hand hygiene; it  
17 is likely that this may vary depending on individual factors such as exposure, susceptibility and risk of severe  
18 outcomes [73]. The significant protective effect of hand hygiene following contact with infected individuals,  
19 supports the notion that protective measures both during and immediately following viral exposure will increase  
20 intervention effectiveness [134]. The frequency of performing hand washing may need to increase in pandemic  
21 situations, when attack rates and viral loads are likely to be higher than during seasonal epidemics, increasing  
22 the frequency of exposure events [128]. Hand washing may also infer indirect protection, through minimising the  
23 influenza virus surface contamination in households [86,116]. One study has shown that increased frequency of  
24 hand washing reduced surface contamination with influenza virus, which in turn reduced the risk of infection via  
25 fomites [24,131].

26 **Operational considerations:** There will be moderate direct costs. The major limiting factor would be the  
27 availability of facilities for hand washing and of hand sanitisers (tissues, gels, solutions). In many settings, it will  
28 be difficult to increase the amount of resources to build special facilities for hand washing only for a pandemic  
29 response. Such facilities and practices would be advisable for other hygienic reasons, without considering the  
30 pandemic, in many communal settings, such as schools, day-care centres, restaurants, cafeterias and churches  
31 or religious institutions. Some irritation from alcohol-based solutions or very frequent hand washing has been  
32 reported. There is no consensus on the duration, frequency or type of hand washing (soap and water versus  
33 alcohol solutions) and an evidence based review concluded both were effective [117]. Regarding hand washing  
34 techniques, there is evidence that the WHO-recommended technique reduced microbial load on HCWs hands,  
35 although the most effective hand hygiene technique was not identified [135].

36 **Likely acceptability:** Hand hygiene is broadly acceptable and easy to implement, while giving people a  
37 practical way to enact it [71]. Based on a systematic review of public perceptions of NPCs for reducing  
38 transmission of respiratory infections, hand hygiene was viewed as a familiar and socially responsible action to  
39 take [69]. Multimodal strategies to enhance hand hygiene compliance was shown to achieve slight to moderate  
40 improvements [136]. Compliance with good hand hygiene practices may be higher than that for facemasks,  
41 which have been less acceptable in the past [71,102]. The international experience shows that the level of hand  
42 washing can be increased, if the easiness of hand washing is increased. Addressing determinants such as

- 1 knowledge, awareness, action control, social influence, attitude, self-efficacy and intention will enhance  
2 effectiveness of hand hygiene improvement activities [137].
- 3 **Expert opinion:** Although the evidence on effectiveness of hand hygiene in reducing LCI is limited, the use of  
4 hand hygiene is supported in all community settings (home, schools, workplaces etc.) at all times as frequently  
5 as possible, especially following possible exposure to infectious agents [47,138]. Effectiveness will increase when  
6 used in combination with other measures (e.g. facemasks). Compliance may increase during a pandemic,  
7 increasing effectiveness. It is essential in HC and long-term care settings, which manage vulnerable individuals.  
8 It is considered a rational precaution, with limited costs and no associated risks [139]. Educational programmes  
9 for proper and frequent hand washing will be needed, but these can be implemented during ordinary seasonal  
10 influenza seasons and during pandemics [140]. Sanitising gels should not replace hand washing and if sanitising  
11 gels are used, then solutions based on >70% alcohol content should be preferred [24].
- 12

1 **Table 2. Summary of reviews and meta-analyses on hand hygiene effectiveness**

Hand hygiene - Evidence of effectiveness			
Study	Setting	Infection type	Conclusions
Hansen et al., 2018	Workplace settings	Infectious diseases	Moderate evidence to support hand hygiene programs.
McGuinness et al., 2018	Childcare, school, domestic settings	ARI	Evidence suggests that hand-hygiene interventions can reduce ARI morbidity, but effectiveness varies according to setting, intervention target and compliance.
Zivich et al., 2018	Workplace settings (11 studies)	Infectious diseases	Minimal hand-hygiene interventions effective at reducing the incidence of employee illness.
Kumar et al., 2017	Various settings- Children	Influenza	Cough etiquette, use of facemasks and hand hygiene are the most important measures to reduce the risk of infection transmission from person to person.
Mbakaya et al., 2017	Various settings- children (8 studies)	Respiratory and other infections	Multi-level hand-washing interventions can reduce the incidence of diarrhoea, respiratory infections, and school absenteeism.
Saunders-Hasting et al., 2017	Community (2 RCTs, 8 case-control studies, 4 cohort studies, 2 cross-sectional surveys)	Pandemic influenza 2009 infections	Hand hygiene provided a significant protective effect.
Kingston et al., 2016	HCSs (16 clinical trials)	HC associated infections	Adopting a multimodal approach to hand hygiene achieved slight to moderate improvements in hand hygiene compliance.
Willmott et al., 2016	Educational settings (18 RCTs)	Respiratory and gastrointestinal pathogens	Evidence of the effect of hand hygiene interventions on infection incidence in educational settings is mostly equivocal but they may decrease respiratory infection among children.
Hocine et al., 2015	Nursing homes (56 studies)	Various infections	Infection control strategies were more effective when a hand hygiene measure was implemented (70% vs 30% with no

Scientific advice - Expert opinion	ECDC	Draft for public consultation 27 August 2019	
		implementation). 25% of randomised trials concluded that hand hygiene-related interventions led to a reduction of infectious risk.	
Lidal et al., 2015	Day-care centres	Respiratory and other infections	Attention to hand hygiene reduces respiratory infections by 17-43%, absenteeism rates by 4-20%. Complex interventions that combine hand disinfection, handwashing, and hygiene education reduce absenteeism due to infections with 30- 50% in school children (age 5 to 12 years).
Smith et al., 2015	Community –adults (2 RCTs, 5 cluster RCTs)	Influenza infections	Hand hygiene has a positive effect on reducing the risk of infection. Poor quality data.
Teasdale et al., 2014	Community behavioural aspects (16 studies)	Infections	Hand hygiene is considered a familiar and socially responsible action.
Wong et al., 2014	Community (10 RCTs)	LCI and ILI	Hand hygiene combined with medical facemask had a significant effect (RR 0.73 (0.53 to 0.99) compared to hand hygiene only (RR 0.90 (0.67-1.20).
Toohar et al., 2013	Community (46 studies)	Influenza A(H1N1)pdm09	The proportion of study subjects that reported washing hands more frequently, ranged from 28% to 90%.
Warren-Gash et al., 2013	Community	Influenza	Hand washing can reduce transmission of influenza and acute respiratory tract infections, but effectiveness varies depending on setting, context and compliance.
Lee et al., 2012	Various community settings-Children	Influenza	Hand washing is an important adjunct but improving compliance, standardizing regimens and quantifying its impact remain challenging.
Jefferson et al., 2011	Various community settings	Respiratory viruses	Frequent handwashing was considered effective especially around young children. Effectiveness of adding virucidals or antiseptics to normal handwashing to decrease respiratory disease transmission

			remains uncertain.
Jefferson et al., 2010	Various community settings (3 RCTs in children; 7 case-control studies)	Respiratory viruses	Frequent handwashing effective against respiratory infections (OR 0.54, 0.44 – 0.67) especially around young children.
Carlson et al., 2010	HCSs	Influenza	Data on physical interventions to prevent influenza transmission support the use of hand hygiene, gowns, gloves, face shields and respiratory protection.
Aiello et al., 2010	Various settings (6 studies)	Influenza	Hand hygiene and alcohol-based sanitisers and combined approaches with facemask use are effective in reducing ILI rates.
Jefferson et al., 2009	Various settings (6 RCTs)	Influenza and SARS	Highly effective in preventing the spread of severe acute respiratory syndrome: handwashing more than 10 times daily (OR 0.45, 95% CI 0.36-0.57), and handwashing, masks, gloves, and gowns combined (OR 0.09, 95% CI 0.02-0.35). Combination of measures were effective in preventing influenza in households. The incremental effect of adding virucidals or antiseptics to handwashing remains uncertain.

1

## 2 Respiratory etiquette

3 Respiratory etiquette refers to covering mouth and nose when coughing and sneezing for example with the use  
4 of tissue paper or cloth.

5 **Objective:** Use of a respiratory etiquette, also referred to as cough etiquette, aims to reduce the person-to-  
6 person transmission through droplets.

7 **Rationale:** Influenza transmission can be reduced by covering nose and mouth when coughing or sneezing. As  
8 a virus, influenza particles are extremely small, measuring 0.08–0.12 µm in diameter [141], and can easily be  
9 carried in small droplets expelled during coughs and sneezes.

10 **Evidence of effectiveness:** A recent review found no data on the effectiveness of respiratory etiquette and  
11 effectiveness of the measure was therefore considered questionable [73]. A recent study that evaluated the  
12 effectiveness of cough etiquette in blocking aerosol particles, found that it did not block the release or dispersion  
13 of aerosol droplets, particularly those smaller than one micron in size [82]. Although evidence of effectiveness is  
14 unavailable, use of a cough etiquette is traditionally supported [41,142-148]. One randomized trial observed  
15 strong effects of oral care performed by a professional dentist compared to standard oral care in reducing the

1 oral load of influenza virus [86].

2 **Operational considerations:** Improper disposal of tissues may increase the risk of virus transmission and  
 3 spread. There will be small direct costs. Proper disposal bins should be installed. The only major costs are the  
 4 purchase of tissues and the disposal of significant amounts of contaminated paper to appropriate disposal  
 5 containers.

6 **Likely acceptability:** Respiratory hygiene would be expected and probably well accepted in a pandemic. Based  
 7 on a systematic review of public perceptions of NPCs for reducing transmission of respiratory infections,  
 8 respiratory hygiene measures were viewed as familiar and socially responsible actions to take [69]. they will  
 9 empower people and give them a practical measure to enact.

10 **Expert opinion:** Although the evidence base is limited, respiratory etiquette use is widely recommended in  
 11 public health guidelines for all community settings (home, schools, workplaces, HCSs etc.) at all times due to  
 12 their mode of action and evidence of protection against other infectious diseases. Supplies of materials (e.g.  
 13 tissues, no-touch bins, covered sputum pots) will need to be ensured. Educational programmes can be  
 14 implemented during ordinary seasonal influenza seasons and pandemics. Proper disposal of the tissues is  
 15 important, immediately after the use of the respiratory etiquette, followed by hand hygiene measures.

16 **Table 3. Summary of reviews and meta-analyses on respiratory etiquette**

Respiratory etiquette - Evidence of effectiveness			
Study	Setting	Infection type	Conclusions
Kumar et al., 2017	Various settings (children)	Influenza	Respiratory etiquette, use of facemasks and hand hygiene are considered by the authors the most important measures to reduce risk of infection transmission from person to person.
Saunders- Hasting et al., 2017	Community (2 RCTs, 8 case-control studies, 4 cohort studies, 2 cross-sectional surveys)	Pandemic influenza 2009 infections	Found no data on the effectiveness of cough etiquette.
Smith et al., 2015	Community –adults (2 RCTs, 5 cluster RCTs)	Influenza infections	Some evidence of effectiveness of oral hygiene (tooth brushing and use of oral solutions).

17

## 18 Use of facemasks and respirators

19 This measure refers to using surgical/medical masks or respirators.

### 20 Types

1 Types of masks range from the simplest, even home-made masks, to cloth, surgical/medical masks and complex  
2 respirators which need 'fit testing' and are produced in many different sizes to fit all. Some types of respirators  
3 are not appropriate for children and people with facial hair. They usually have three available sizes (small,  
4 medium or large) to cover the anatomical differences of the individuals. After the 2009 pandemic, several studies  
5 have focused on assessing the effectiveness of the different types of facemasks. Surgical masks can protect  
6 users from large respiratory droplets (89). They vary in thickness and permeability and are not certified to  
7 protect users from airborne infection. Respirators are specifically designed to protect users from small airborne  
8 particles, including aerosols [87,149]. European standard (EN 149:2001+A1:2009) defines classes for respirators  
9 entirely or substantially constructed of filtering material (FFP1-3) [150], while the US National Institute for  
10 Occupational Safety and Health (NIOSH) classifies respirators according to their ability to filter airborne particles  
11 (N95,N99,N100). FFP2 respirators are equivalent to N95 respirators, filtering >94% of particles smaller than 0.6  
12 micrometers, and FFP3 respirators are equivalent to N99 respirators, filtering >99% of particles [150]. There are  
13 studies that compare the effectiveness of the different types of masks [75,87,149,151]. Cloth/gauze masks  
14 should be avoided as they induce moisture retention and poor filtration and it is unclear whether they confer  
15 clinical protection [152].

16 Facemasks can be used:

- 17 • in healthcare settings;
- 18 • in other high-exposure situations;
- 19 • outside home;
- 20 • by people outside of healthcare and patients with respiratory symptoms.

21

### 22 *Facemask use in healthcare settings*

23

24 At least since the 17<sup>th</sup> century use of a beak-like mask when treating plague cases, physicians have used various  
25 types of masks in order to prevent transmission of illness. Here we refer to mask-wearing by people who are at  
26 higher risk through possible or probable exposure to infectious patients in healthcare settings. Mask-wearing can  
27 be recommended for patients and for health care workers (HCWs). The emergence of novel respiratory  
28 pathogens, such as SARS-Coronavirus (SARS-CoV) and pandemic A(H1N1) influenza in 2009 highlighted the  
29 vulnerability of HCWs to respiratory infections. Similar considerations will apply for situations when people are  
30 caring for ill persons in domestic settings.

31 **Objective:** To reduce transmission in HCSs and allow HCWs to continue with their activities, while they are  
32 protected from infection.

33 **Rationale:** Masks and respirators will act as a physical barrier to protect individuals from droplets and/or  
34 aerosols, reducing the exposure to the virus and the individual risk of infection.

35 **Evidence of effectiveness:** Recent systematic reviews and meta-analyses to quantify the effectiveness of  
36 PPMs in preventing pandemic influenza and other respiratory virus transmission overall demonstrated mixed  
37 results regarding facemask use. Some studies suggesting facemask use is significantly protective, especially in  
38 HCSs, while others suggesting the opposite [73,83,87,96,99,118,127,128,153-156].

1 There is evidence for a protective effect of facemasks and respirators against clinical and laboratory-confirmed  
2 respiratory infection among HCWs [75]. Evaluating the different types of masks, some studies have shown that  
3 compared to surgical masks, respirators provided greater protection against clinical or bacterial respiratory  
4 infection, but the studies may have been underpowered to detect a superior protective effect of respirators  
5 against influenza [75,87,157]. Compared to surgical masks, respirators have been shown to confer significant  
6 protection against self-reported ILI, but evidence of superiority was again limited [75,87] and some studies  
7 supported that surgical masks were not inferior to respirators [118,128]. Wearing surgical masks or N95  
8 respirators (with no significant difference between the two in terms of effectiveness) [118] both reduced the risk  
9 of SARS-CoV infection by approximately 80%, except when exposed to patients during non-invasive positive-  
10 pressure ventilation [75]. Generally, the findings for the comparative effectiveness of surgical masks and  
11 respirators are often inconsistent within and across studies leading to variability in current guidance documents  
12 [75,152,157-161]. No protective effect against SARS was reported for disposable, cotton, or paper masks [75].

13 It is unclear what constitutes a sufficient "threshold" for proactive facemask use to ensure its effectiveness; this  
14 may vary depending on several factors such as susceptibility of the host, level of exposure and risk of severe  
15 outcomes [73]. The frequency of use is an important factor that will influence the intervention effectiveness  
16 [73,149]. It is unclear what each study considers as regular, irregular, continuous facemask use in a quantitative  
17 manner [73]. Regarding the frequency of facemask use, the risk of influenza infection among HCWs was shown  
18 to be decreased for each 10% increase in adherence to facial protection guidelines. Continuous mask use in  
19 children was shown to confer a significant protective effect relative to non-users in one cross-sectional study,  
20 while another reported a non-significant risk increase associated with frequent use of surgical masks and  
21 respirators relative to infrequent use, but was based on a small sample size [162]. Wearing a surgical mask or  
22 respirator continuously throughout the work shift was shown to confer significant protection against self-reported  
23 clinical respiratory illness and ILI [75]. Wearing a mask when ill and in close contact with other individuals has  
24 been shown to reduce airborne transmission [163].

25 Compliance with the measure will also affect its effectiveness; preliminary results related to influenza infections  
26 showed poor compliance with the measure [96,102,164]. Patients usually will wear such masks to protect  
27 themselves from further infection, not to protect their surroundings [71,102].

28 A combined layered approach may increase the effectiveness of the measures [68,99,149]. Results suggest that  
29 campaigns to increase the use of facemasks and the frequency of hand washing in situations with a high risk of  
30 exposure will likely contribute to preventing pandemic influenza infection [73]. An optimal intervention strategy  
31 may be a combined approach, where frequent hand washing is combined with targeted facemask use [99,165],  
32 especially among high-risk populations (HCWs, schools-aged children, the elderly).

33 Education of the users in proper use and disposal of the facemasks is essential and the evidence is that, though  
34 people can be supplied with masks and respirators, they will often use them improperly, especially in the case of  
35 the more demanding respirators [157,166,167]. Facemasks need to be worn closely fitting and be replaced with  
36 new clean and dry masks as soon as they become soiled or moist/humid. The effectiveness of masks and  
37 respirators is likely linked to early, consistent and correct usage [149,165].

38 Conclusively, there is evidence to support universal mask use in hospital settings as part of infection control  
39 measures to reduce the risk of clinical respiratory infection and ILI amongst HCWs during a pandemic. Overall,  
40 respirators may convey greater protection when aerosol-generating procedures are performed [147,152,168-  
41 171], although superiority was not shown in all of the studies and universal use throughout the work shift is

1 likely to be less acceptable due to greater discomfort [75,86,127,149].

2 **Operational considerations:** Some studies have suggested that there could be adverse effects, as mask-  
3 wearing may increase indirect transmission; they may allow symptomatic patients to feel confident that they can  
4 continue with their everyday routine, causing a higher risk to further transmit the virus, especially if the mask is  
5 not worn properly [167]. Another argument is that the constant touching and adjusting of masks with the hands  
6 may actually increase influenza transmission. Improper mask disposal may also increase the risk of transmission.  
7 Combination with hand hygiene measures after mask disposal may increase effectiveness. Issues of supply and  
8 storage of facemasks may rise. Moderate costs will be due to facemask supply, disposal and training, with  
9 respirators having increased cost compared with surgical masks [172].

10 **Likely acceptability:** This measure will likely be highly acceptable, as there is a tradition of mask wearing in  
11 HCSs in the EU. It is quite likely that HCW associations would request or insist that their members have higher  
12 level of protection in all circumstances. On the other hand, operational studies in the EU have shown that people  
13 wearing respirators find it considerably harder to carry out practical tasks [173,174]. Perceived susceptibility to  
14 infection will increase intervention effectiveness [72].

15 **Expert opinion:** Facemasks may be used in severe epidemics or pandemics to reduce transmission and current  
16 policies mandating standard and droplet precautions when performing routine care for influenza patients are  
17 considered reasonable. Single-use surgical masks are preferable to cloth masks, for which there is no evidence  
18 of protection and which might facilitate transmission of pathogens when used repeatedly without adequate  
19 sterilization. Respirators could be considered in high risk settings by HCWs when aerosol generating procedures  
20 are performed [20,47,149,152,167]. Combined measures are also supported, as they seem to increase the  
21 effectiveness of the individual measures. Training and monitoring proper use of facemasks will be needed, but  
22 these can be implemented during ordinary seasonal influenza seasons [167].

### 23 *Facemask use in other high-exposure situations*

24  
25 This refers to mask wearing by people who are at higher risk through possible or probable exposure to infectious  
26 persons. The following groups may be considered:

- 27 • care-providers for ill people with presumed pandemic influenza (please refer to previous section);
- 28 • people in public places;
- 29 • people in occupations with face-to-face contact with the public.

30 **Objective:** To reduce transmission in higher risk settings and allow persons in key activities to continue to work,  
31 while being protected from infection.

32 **Rationale:** Please look at the previous 'Facemask use in HCSs' chapter.

33 **Evidence of effectiveness:** The evidence for effectiveness of mask use in other high-exposure situations is  
34 limited. A meta-analysis showed that facemask use was beneficial against certain respiratory infections at mass  
35 gatherings. However, its effectiveness against specific infections (i.e. influenza) remained unproven [154].  
36 Several reviews from data obtained at the yearly Hajj mass gatherings have shown that combined facemask use  
37 with hand hygiene and vaccination might offer protection from infection, though there is a limited evidence and  
38 compliance was considered low [175]. Data about the effectiveness of facemask use exist but are limited, and  
39 results are contradictory, highlighting the need for future large-scale studies [154,155,175,176]. See previous

1 'facemask use in HCSs' chapter on evidence of effectiveness.

2 **Operational considerations:** Moderate costs will be due to supply and training. Please also see previous  
3 'facemask' chapter on operational considerations.

4 **Likely acceptability:** This is unknown, as there is no tradition of wearing facemasks outside HCS or other  
5 occupational settings in Europe. During and following the 2009 pandemic labour representatives (e.g. trade  
6 unions) have requested or insisted that their members have protection in certain circumstances. A meta-analysis,  
7 not restricted to Europe, showed that about half of the attendees of mass gatherings used facemasks [154],  
8 while others suggest that compliance was low [175]. Please also see previous 'facemask use in HCSs' chapter on  
9 likely acceptability.

10 **Expert opinion:** Use of facemasks by people likely to be exposed to infected persons during a pandemic and by  
11 infected persons when they have contact with other individuals is supported by the limited evidence. Facemask  
12 use by healthy individuals is supported when caring for ill persons, when the carers belong to high-risk groups or  
13 if there are other high-risk circumstances (e.g. due to occupation). A risk-based approach should be considered,  
14 identifying people at special risk (e.g. workers with high frequency of face-to-face contact with unselected public)  
15 or higher risk settings (e.g. public transport). Issues in communication, training and proper disposal of used  
16 masks will need to be addressed.

### 17 *Facemask use outside the home*

18

19 This refers to people in the community widely wearing masks outside the home.

20 **Objective:** To reduce influenza transmission in public places, workplaces and schools.

21 **Rationale:** Please look at previous 'Facemask use' chapters. Although facemask-wearing in public is a common  
22 social action in some societies in Asia, this is not the case in Europe.

23 **Evidence of effectiveness:** No reviews were identified assessing the effectiveness of public use of facemasks  
24 in decreasing influenza or respiratory virus transmission. Please see previous 'Facemask use' chapters for  
25 evidence of effectiveness.

26 **Operational considerations:** The costs will be substantial. Even though the unit cost is low, considering two  
27 or more masks per citizen per day for their outside activities, over the three to five month period of a pandemic  
28 the supply costs are highly increased [172]. There would also need to be considerable planning to ensure  
29 adequate supplies. Two meta-analyses suggested that masks and respirators may be cost-effective, though there  
30 is insufficient data to inform more specific interventions [9,172] and there is a need for more comprehensive  
31 economic evaluations to compare the relative costs and benefits of these interventions in situations and settings  
32 where alternative options are potentially applicable [172]. Please also see previous 'Facemask use' chapters on  
33 operational considerations.

34 **Likely acceptability:** This is unknown, as there is little tradition of routine facemask wearing in the community  
35 in Europe. Compliance with facemask use was low in some studies [96]. A review of the evidence from the 2009  
36 pandemic showed that masks were not used unless there was a perception of high risk, which is in line with  
37 evidence from the SARS epidemic [71,72]. Perceived susceptibility and perceived benefits of mask-wearing  
38 appeared to be the most significant factors determining compliance [72]. Perceived barriers included experience

1 or perception of personal discomfort and sense of embarrassment [72].

2 **Expert opinion:** There is lack of evidence on effectiveness of facemasks in community settings. For  
3 high/exposure situations please refer to the 'Facemask use in other high-exposure situations' chapter. Wider use  
4 of facemasks in the community may be considered in severe pandemic scenarios due to their mechanical mode  
5 of action, although there is lack of direct evidence of effectiveness to mitigate the pandemic. There are  
6 implications for training and communication, because proper use and disposal of masks needs to be ensured.  
7 Combining facemask use with hand hygiene will increase the effectiveness of the interventions.

### 8 *Facemask use by people and patients with respiratory symptoms*

9

10 This refers to mask wearing by people (presumably infected) and confirmed patients with respiratory symptoms.

11 **Objective:** To reduce transmission from people known or presumed to be infected and infectious.

12 **Rationale:** Please look at previous 'Facemask use' chapters.

13 **Evidence of effectiveness:** There is some evidence to support the mask or respirator wearing during illness to  
14 protect others, and public health emphasis on mask-wearing during illness may help to reduce influenza virus  
15 transmission. There are fewer data to support the use of masks or respirators to prevent becoming infected  
16 [156] and for transmission in households [85]. Please see previous 'facemask' chapters on evidence of  
17 effectiveness.

18 **Operational considerations:** Some authorities have suggested adverse effects could result if mask wearing  
19 was perceived as an alternative to early self-isolation of ill people. Moderate costs will be due to the supplies  
20 required per person [172]; these would be considerable, as the masks would presumably be contaminated very  
21 quickly and require frequent changing. Please also see previous 'Facemask use' chapters on operational  
22 considerations.

23 **Likely acceptability:** This may be better accepted than mask wearing by the general population outside home,  
24 and is understandable to the patients and their households and is already a common practice in some healthcare  
25 settings [55]. It may also make early self-isolation in home settings more acceptable. People with severe illness  
26 find it hard to wear masks, but it is more acceptable by people with mild illness. If exclusively ill people are  
27 recommended masks, some social stigma may be attached to it.

28 **Expert opinion:** Depending on the severity of the pandemic, facemask use by infected persons when in contact  
29 with other individuals is supported [167]. Symptomatic people in the community and patients in HCSs should  
30 consider using facemasks as per recommended practice in healthcare settings. This may be the best use of  
31 resources when there are limited amounts of facemasks available.

32

1 **Table 4. Summary of recent reviews and meta-analyses on facemask use effectiveness**

Facemask use- Evidence of effectiveness			
Study	Setting	Infection type	Conclusions
Chao et al., 2017	HCSs	Droplet-borne infections	Evidence suggested that N95 respirators were more effective in preventing viral and bacterial infections in HCWs compared with surgical masks (several limitations and results to be interpreted with caution).
Offeddu et al., 2017	HCSs (6 RCTs, 23 observational studies)	Respiratory illness (ILI, bacterial, SARS, other viral infections)	RCTs showed a protective effect of masks and respirators against clinical respiratory illness (RR 0.59, 95% CI 0.46-0.77) and ILI (RR 0.34, 95% CI 0.14-0.82). Compared to masks, N95 respirators conferred superior protection against CRI (RR 0.47, 95% CI 0.36-0.62) and laboratory-confirmed bacterial (RR = 0.46; 95% CI: 0.34-0.62), but not viral infections or ILI. Observational studies provided evidence of a protective effect of masks (OR 0.13, 95% CI 0.03-0.62) and respirators (OR 0.12, 95% CI 0.06-0.26) against SARS.
Saunders-Hasting et al., 2017	Community (2 RCTs, 8 case-control studies, 4 cohort studies, 2 cross-sectional surveys)	Pandemic influenza 2009 infections	Facemask use provided a statistically non-significant protective effect.
Smith et al., 2016	Comparison of masks versus respirators (6 studies)	Lab-confirmed respiratory infection, ILI, workplace absenteeism	N95 respirators showed a protective advantage over masks in laboratory settings. Evidence in clinical settings was not convincing. No significant differences were observed between respirators and masks.
Barasheed et al., 2016	Mass gatherings (12 cross sectional, 10 cohort, 2 case studies, 1 RCT)	Respiratory infections	Pooled estimate showed significant protectiveness against respiratory infections, not specific to influenza (RR 0.89, 95% CI: 0.84-0.94).
Bunyan et al., 2016	HCSs	Respiratory infections	Respiratory and facial protection to reduce transmission via the droplet and/or airborne routes or when airborne particles have been created during aerosol-generating procedures

Scientific advice - Expert opinion		ECDC	Draft for public consultation 27 August 2019
			(AGPs). Not strong evidence on superiority of respirators and the list of AGPs needs to be determined.
Wei et al., 2016	Various settings	Respiratory infections	Short-range airborne route is potentially very important and may be controlled by masks and personalized ventilation.
MacIntyre et al., 2015	Community and HCSs	Influenza and other respiratory infections	Limited evidence of effectiveness of cloth masks, conflicting evidence on superiority of respirators compared to surgical masks.
Smith et al., 2015	Community –adults (2 RCTs, 5 cluster RCTs)	Influenza infections	Evidence supporting facemask use in clinical settings, non-superiority of N95 respirators.
Sim et al., 2014	Community	Respiratory infection	Perceived susceptibility and perceived benefits of mask-wearing appeared to be the most significant factors determining compliance and in turn effectiveness. Perceived barriers included experience or perception of personal discomfort and sense of embarrassment.
Wong et al., 2014	Community (10 RCTs)	LCI and ILI	Hand hygiene combined with facemask use had a significant effect (RR 0.73, 95% CI 0.53 to 0.99).
Benkouiten et al., 2014	Community (mass gatherings, 17 studies)	Respiratory tract infections	Contradictory results on effectiveness and low compliance.
Rainwater-Lovett et al., 2014	LTCFs (37 observational studies)	ILI, influenza	Moderate protective effect of PPE but not statistically significant (OR 0.63, 95% CI 0.33 - 1.19) for influenza A/B outbreaks.
Toohar et al., 2013	Community (46 studies)	Influenza A(H1N1)pdm09	Masks were not used unless there was a perception of high risk.
Coia et al., 2013	HCSs	Various pathogens	Risk assessment based approach for choosing equipment. For most cases surgical masks are sufficient, in aerosol-generating procedures respirators may be required.

Scientific advice - Expert opinion		ECDC	Draft for public consultation 27 August 2019
Haworth et al., 2013	Community (mass gatherings)		Observational studies failed to demonstrate any clear benefit of using facemasks among Hajj pilgrims, but no large trial had yet been conducted so lack of sufficient evidence.
Al-Tawfiq et al., 2013	Mass gatherings (review on available Hajj pilgrimage literature)	Influenza and other respiratory infections	Mask use may reduce exposure to (inhalation of) droplet nuclei.
Roberge et al., 2011	Community (68 studies)	Infectious diseases	Surgical masks and respirators have shown efficacy in attenuating the dispersal of infectious agents by adults and children. Limited data on the imposed physiological and psychological burden, tolerance, and proper use by children.
Bin-Reza et al., 2011	Community and HC (8 RCTs, 9 observational studies)	Influenza and other respiratory infections	In 6/8 RCTs no difference between control and intervention. 8/9 observational studies masks/respirators independently associated with reduced risk of SARS.
Jefferson et al., 2011	Physical interventions (6 RCTs, 7 case control, 4 cohort, 1 before-after)	Respiratory viruses	Surgical masks or N95 respirators were the most consistent and comprehensive supportive measures. N95 respirators non-inferior to surgical masks.
Aiello et al., 2010	Various settings (4 studies)	Influenza	Effectiveness of facemask use and of combined approaches with hand hygiene.
Cowling et al., 2010	Various settings (6 studies in HC)	Influenza	Limited evidence that masks may reduce infectiousness if worn by infected persons.
Carlson et al., 2010	HCSs (4 studies on N95 respirators, 2 studies on combined approaches with hand washing)	Influenza	Evidence from one trial that surgical masks are non-inferior to N95 respirators in preventing infection, but data are limited. Significant protective effects when combined with hand hygiene.
Jefferson et al., 2010	Physical interventions (3 RCTs, 5 case-control, 2 cohort studies)	Respiratory viruses	Protective effect of mask-wearing, some evidence that N95 respirators were superior to surgical masks for high-risk situations.

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Jefferson et al., 2009	Various settings (6 RCTs)	Influenza and SARS
		Highly effective in preventing the spread of SARS: wearing masks (OR 0.32, 95% CI 0.25-0.40), wearing N95 masks OR (0.09, 95% CI 0.03-0.30) and handwashing, masks, gloves, and gowns combined (OR 0.09, 95% CI 0.02-0.35). The combination was also effective in interrupting the spread of influenza within households. Limited evidence that respirators superior to simple surgical masks.

1

## 2 Other personal protective equipment used in health care settings

3 Other personal protective equipment (PPE) refers to gloves, gowns and eye protection (goggles or shields) use in  
4 special settings for protection against infection. A range of PPE that provides facial and respiratory protection is  
5 available [113,125,126].

6 **Objectives:** Other PPE aim to reduce the possibility of exposure to respiratory pathogens and the risk of  
7 transmission especially to health-care workers and people in high-risk situations and in close contact with  
8 infected individuals.

9 **Rationale:** Other PPE create a barrier between the infectious agent and the skin and mucous membranes of the  
10 healthcare worker reducing contact, droplet, and aerosol transmission depending upon the PPE selected. Eye  
11 protection (goggles or shields) may be used to act as a physical barrier to protect conjunctivae. In most clinical  
12 scenarios where other PPE are required, they will comprise either a surgical mask or a respirator, with or without  
13 eye protection [47,149]. The use of PPE such as gowns, gloves and protective eye covers are suggested mainly  
14 for use in HCSs or caring for patients at home or at long-term care facilities [54,55,86,118].

15 When there is contact with blood and other body fluids, including respiratory secretions, gloves made of latex,  
16 vinyl, nitrile or other synthetic materials are considered appropriate. Gloves should be removed and discarded  
17 after patient care and should not be washed or reused. Hand hygiene should follow glove removal.

18 **Evidence of effectiveness:** Routine care of influenza infected patients should not necessitate the use of  
19 goggles or face shields. Bronchoscopy, respiratory and airway suctioning, and other medical procedures that  
20 cause aerosol formation likely facilitate virus dispersal by increasing the risk of splashing/spraying to the eyes.  
21 Therefore, face and eye protection are likely to be beneficial [149,177].

22 The reviews suggest that HCWs should wear an isolation gown when there is a risk that soiling with blood or  
23 other body fluids (e.g. respiratory secretions) may occur.

24 Overall, data on physical interventions to prevent transmission of communicable diseases support the use of  
25 hand hygiene, gowns, gloves, face shields and respiratory protection in HCSs [118,178]. A meta-analysis  
26 suggested that physical measures are highly effective in preventing the spread of SARS: handwashing more than  
27 10 times daily, wearing masks, wearing gloves, wearing gowns [127,129]. A combination of handwashing,  
28 masks, gloves, and gowns was also effective in interrupting the spread of influenza also within households  
29 [127,129]. A literature review on the influenza outbreak control practices and the effectiveness of interventions

1 in long-term care facilities, showed that PPEs may produce modest protective effects [179]. Another review  
2 suggested that all means combined (handwashing, masks, gloves and gowns) achieved very high effectiveness  
3 [128].

4 **Operational considerations:** Additional costs due to the purchase of such equipment will incur in HCSs.  
5 Training in proper use and disposal of the PPE will be needed as improper use of PPE may result in increased risk  
6 of infection. Proper disinfection/sterilisation of reusable eyewear/gowns is essential after use. Gloves should not  
7 be used as a substitute for hand hygiene.

8 Most routine pandemic influenza patient encounters will not necessitate the use of gowns, but it is recommended  
9 during procedures such as intubation or when in close contact with a paediatric patient. Isolation gowns can be  
10 disposable and made of synthetic material or reusable and made of washable cloth. Gowns should be the  
11 appropriate size to fully cover the areas requiring protection. After patient care is performed, the gown should be  
12 removed and placed in a laundry room or waste container. Hand hygiene should follow gown removal. While  
13 some studies show no benefit of the routine use of isolation gowns, others demonstrate that its use is associated  
14 with reduced infection rates [78]. Various parameters, such as fabrics used, gown design and interfaces, as well  
15 as critical parameters that affect microorganism and liquid transmission through fabrics need to be considered  
16 [78].

17 **Likely acceptability:** Such measures will be likely highly acceptable in HCSs, as they are already common  
18 practice.

19 **Expert opinion:** Different means may be used depending on a risk assessment-based approach, the  
20 procedure/task to be performed and the pandemic virus transmissibility in HCSs, or when caring for patients at  
21 home or at long-term care facilities [149]. The selection and use of respiratory and facial protection equipment  
22 must be highlighted by appropriate staff education and training, while the requirement for eye protection will  
23 largely be determined by the risk of splashing/spraying body fluids to the eyes/face [149]. PPE should be used in  
24 combination with proper hand hygiene measures and proper equipment disinfection or disposal.

25

1 **Table 5. Summary of recent reviews and meta-analyses on other personal protective equipment**  
 2 **(gloves, gowns, facial/eye protection) effectiveness**

PPE (glove, gown, facial/eye protection)- Evidence of effectiveness			
Study	Setting	Infection type	Conclusions
Bunyan et al., 2016	HCSs	Respiratory infections	Respiratory and facial protection used to protect from transmission via the droplet and/or airborne routes or when airborne particles have been created during AGPs. The list of AGPs need to be determined.
Kilinc et al., 2015	HCSs	Infectious diseases	While some studies show no benefit of the routine use of isolation gowns, others demonstrate that their use is associated with a reduced infection rate.
Rainwater-Lovett et al., 2014	LTCFs (37 observational studies)	ILI	Moderate protective effect of PPE but not statistically significant (OR 0.63 (0.33 - 1.19) for influenza A/B outbreaks.
Coia et al., 2013	HCSs	Various pathogens	Risk assessment based approach for choosing equipment.
Jefferson et al., 2011	Various settings and study designs, case-control studies	Not specifically influenza – many SARS studies	Barriers (combined masks, gloves, gowns) OR 0.09 (0.02 – 0.25) – 2 studies.
Jefferson et al., 2010	Physical interventions (4 case-control, 1 cohort, 1 before-after studies)	Respiratory viruses	Effective in paediatric ward or combined with isolation.
Carlson et al., 2010	HCSs	Influenza	Data support the use of hand hygiene, gowns, gloves, face shields and respiratory protection.
Weber et al., 2010	HCSs	Influenza	Proper use of personal protective equipment such as masks, N95 respirators, eye protection, and gowns when caring for patients with potentially communicable diseases is proposed by the authors for effective infection control program.
Jefferson et al.,	Various settings (6	Respiratory	Highly effective in preventing the spread of severe acute respiratory syndrome: wearing masks (OR

Scientific advice - Expert opinion	ECDC	Draft for public consultation 27 August 2019
2009	RCTs)	viruses
		0.32, 95% CI 0.25-0.40), wearing N95 masks (OR 0.09, 95% CI 0.03-0.30), wearing gloves (OR 0.43, 95% CI 0.29-0.65), wearing gowns (OR 0.23, 95% CI 0.14-0.37), and handwashing, masks, gloves, and gowns combined (OR 0.09, 95% CI 0.02-0.35). The combination was also effective in interrupting the spread of influenza within households.

1

## 2 Environmental measures

3 Environmental countermeasures include routine cleaning of frequently used surfaces and objects and minimize  
 4 sharing of routinely touched objects. They are especially important in settings where people gather regularly.  
 5 Room air ventilation, the use of UV light sources and antimicrobial surfaces (such as copper-alloy surfaces) are  
 6 also considered as environmental measures.

7 **Objective:** To enhance protection, reduce the risk of infection and the spread and impact of the pandemic.

8 **Rationale:** Hand mediated transfer of influenza virus from contaminated surfaces/objects to the mouth or nose  
 9 is a known route of virus transmission and spread [116,180]. Disinfection of surfaces and objects may therefore  
 10 reduce the risk of transmission through hand mediated transfer of influenza viruses. Room air ventilation (natural  
 11 or mechanical) moves outdoor air into a building or a room, and distributes the air within the building or room  
 12 [181]. The general purpose of ventilation in buildings is to provide healthy air for breathing by both diluting the  
 13 pollutants originating in the building and removing the pollutants from it [181]. It may therefore assist in the  
 14 refreshment of air to dissolve aerosolised influenza particles that cause infection through inhalation or  
 15 contaminate surfaces and objects.

16 **Evidence of effectiveness:** Studies have shown that disinfection of surfaces and objects reduces the risk of  
 17 infection and the spread of influenza and other respiratory viruses [86,182-185]. There is indirect evidence that  
 18 elimination of viruses from surfaces can have a significant impact on contact transmission. Influenza viruses can  
 19 remain viable on hard, nonporous materials (for example stainless steel) for two weeks and on porous materials  
 20 (for example microfiber and cotton) for one week, during which time they can spread from those surfaces to  
 21 human hands [186]. If porous materials dry within 15 minutes, influenza virus becomes undetectable and can  
 22 remain viable to transfer to hands up to 12 hours. Influenza viruses have been detected on handles, telephones,  
 23 TV controllers, and kitchen surfaces [183]. Reduced sharing of such objects is presumed to be beneficial.  
 24 Influenza viruses survive on hands for only 3-5 minutes, but touching contaminated surfaces and then the eyes,  
 25 mouth, or nose can result in self-inoculation [182].

26 Although direct evidence of effectiveness is limited, the routine surface cleaning measures are considered to  
 27 reduce the spread of viruses, like SARS and influenza and HC associated infections [180,187-190]. Influenza  
 28 viruses are sensitive to disinfection. Influenza viruses can be removed from surfaces by routine cleaning using  
 29 detergent-based cleaners (e.g. regular soap) or bleach. Common disinfectants and heat have been found  
 30 effective at inactivating influenza viruses [191]. Phenolic compounds and glutaraldehyde were found to be  
 31 effective against viruses [187]. Other means for inactivation of influenza viruses include heat treatments or

1 ethylene oxide (used in HCSs), quaternary ammonium compounds (used in poultry farms), triethylene glycol,  
2 glucoprotamin-containing disinfectants (used in HCSs), although these methods may not be appropriate for most  
3 households and other community settings. Hydrogen peroxide vapour that is used in HCSs is found to have  
4 virucidal properties also for viruses dried on surfaces [190,192,193]. Vapour concentrations of 10 parts per  
5 million hydrogen peroxide or 2 parts per million triethylene glycol can provide effective surface disinfection [194].  
6 Formaldehyde, hydrogen peroxide, and alcohol were considered effective against pathogens and they are  
7 compatible with aircraft components [195]. On the other hand, surface-dried viruses were found to resist  
8 glucoprotamin-based disinfection [196]. In addition, it has been shown that solely the exposure of surfaces to  
9 disinfectants might be insufficient for virus inactivation and mechanical action should be applied to bring  
10 attached viruses into contact with virucidal compounds [196]. Self-disinfecting surfaces are under active  
11 investigation and could be proven useful especially in HCSs [197]. They can be created by coating surfaces with  
12 heavy metals (e.g. silver or copper), germicides (e.g. triclosan), or using other methods (e.g. light-activated  
13 antimicrobials) [197]. Copper alloy surfaces have been considered effective in reducing the microbial load,  
14 although their effectiveness specifically against influenza viruses has not been studied [198-203].

15 To help prevent airborne infections, adequate ventilation in HC facilities in all patient-care areas is necessary  
16 [181,204,205]. It has been suggested that room ventilation and improving airflow in the living space by opening  
17 windows three-four times daily for 10 minutes each time, would be sufficient to dissolve virus particles and  
18 maintain the appropriate humidity levels in the air [206]. The ventilation rate, airflow pattern and flow direction  
19 impacts the effectiveness [204]. Increasing ventilation rate may effectively reduce the risk of long-range airborne  
20 transmission, while it may be of little usefulness in preventing the droplet-borne transmission [204]. Fresh air  
21 natural ventilation and sunlight has been shown to reduce the risk of infection [207,208]. Evidence on the  
22 effectiveness of different ventilation measures are limited [209]. Other light sources have been also considered;  
23 continuous very low dose-rate far-ultra-violet C (UVC) light in indoor public locations is a promising, safe and  
24 inexpensive tool to reduce the spread of airborne-mediated microbial diseases [190,210]. Violet-blue light,  
25 particularly 405 nm light, has significant antimicrobial properties against a wide range of bacterial and fungal  
26 pathogens and, although efficacy is lower than UV light, it is considered safer for continuous use in occupied  
27 environments [197,211,212]. As influenza virus prefers low humidity levels, humidification is another measure  
28 that has been proposed [213]. The use of novel disinfectants and no-touch decontamination technologies to  
29 improve disinfection of surfaces in healthcare is supported by some studies [212,214]. There is, however lack of  
30 epidemiological evidence to support the use of the above measures (such as UV light and humidification) and  
31 decisions to implement them should be made with caution due to safety concerns.

32 **Operational considerations:** There are implications of incorrect use of the disinfectants, with consequences  
33 related to the safety of individuals (e.g. triggering asthma attacks) and appropriate disinfection. Most  
34 disinfectants (e.g., bleach) require a pre-cleaning step before applying the disinfectant. Regardless of the  
35 product, it is important to follow the manufacturer instructions to ensure safety and effective usage. Depending  
36 on the extent of implementation of the measure, there will be increased direct costs, due to material and staff  
37 costs that will need to be provided for disinfection. Exposure to UV light may increase the risk of skin cancer and  
38 eye conditions. Alternative methods, e.g. use of copper-alloy surfaces, increase building costs and their  
39 effectiveness specifically against influenza viruses is yet to be studied.

40 **Likely acceptability:** The likely acceptability of environmental measures in Europe will be high. Everyday  
41 actions will engage and empower the public.

- 1 **Expert opinion:** Evidence indirectly supports the use of environmental measures (object and surface cleaning,
- 2 minimal sharing of objects and natural air ventilation) during epidemics and pandemics due to the transmission
- 3 modes of influenza viruses and the potential of these measures to reduce transmission. There is lack of direct
- 4 evidence on effectiveness against LCI and effectiveness on mitigating the pandemic. Evidence to support use of
- 5 UV-light and air humidification as a disinfection measure against influenza is not sufficient.
- 6

1 **Table 6. Summary of recent reviews and meta-analyses on effectiveness of environmental**  
 2 **measures**

Environmental measures- Evidence of effectiveness			
Study	Setting	Infection type	Conclusions
Qian et al., 2018	HCSs	Respiratory viruses	Properly used ventilation systems can reduce the risk of airborne infection significantly.
Rajakaruna et al., 2017	HCSs	SARS, Ebola, MERS	Use of quarantine and ventilation functions supported.
Boyce et al., 2016	HCSs	Various pathogens	Newer disinfectants and no-touch decontamination technologies will improve disinfection of surfaces.
Cook et al., 2016	-	Noroviruses	Copper alloy surfaces may inactivate norovirus by damaging viral capsids. Effective disinfection was achieved by chlorine, calcium or sodium hypochlorite, chlorine dioxide, high hydrostatic pressure, high temperatures, pH values >8.0, freeze-drying, and UV radiation.
Klaus et al., 2016	Aircraft	Various pathogens	Formaldehyde, hydrogen peroxide, and alcohol allow the varying techniques of standard disinfection of surfaces.
Muller et al., 2016	HCSs	Various pathogens	Copper alloy surfaces have antimicrobial properties and are effective against HCAI. Limited information on viruses.
Otter et a., 2016	HCSs	SARS, MERS CoV, Influenza	Importance of indirect contact transmission (involving contamination of inanimate surfaces) in HCSs is uncertain compared with other transmission routes, principally direct contact transmission (independent of surface contamination), droplet, and airborne routes.
Thomas et al., 2016	HCSs	Influenza	The literature on cleaning surfaces shows influenza can be effectively removed with correct chemicals and techniques. Clean rooms with hydrogen peroxide vapour is effective against influenza and clean the areas that cleaners do not reach.

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Lidal et al., 2015	Day-care centres	Respiratory and other infections	The effectiveness of initiatives concerning physical conditions (occupation density, time spent indoors/outdoors, space, ventilation, etc.) is uncertain, due to limited high quality evidence.
Smith et al., 2015	Community –adults (2 RCTs, 5 cluster RCTs)	Influenza infections	Limited information on effectiveness of surface disinfection effectiveness.
McLean et al., 2014	-	Bacteria, fungi	Violet-blue light, particularly 405 nm light, has significant antimicrobial properties against a wide range of bacterial and fungal pathogens and, although germicidal efficacy is lower than UV light, this limitation is offset by its facility for safe, continuous use in occupied environments.
Serra et al., 2014	Day-care centres	Respiratory infections	Appropriate cleaning of the environment have been uniformly recommended by different guidelines as non-specific prevention measures against respiratory infections. The evidence on the usefulness of these measures in this setting is limited.
Hobday et al., 2013	Community	Influenza	There is recent evidence and historical data to support the effects of natural ventilation but no evidence for sunlight.
Rutala et al., 2013	HCSs	HCAI	Room decontamination units (such as UVC and hydrogen peroxide systems) aid in reducing environmental contamination after terminal room cleaning and disinfection.
Weber et al., 2013	HCSs	Various pathogens	Improved cleaning and disinfection of room surfaces decreases the risk of HCAI. Self-disinfecting surfaces can be created by impregnating or coating surfaces with heavy metals (e.g. silver or copper), germicides (e.g. triclosan), or miscellaneous methods (e.g. light-activated antimicrobials).
O’Gorman et al., 2012	HCSs	HCAI	Promising but lack of consensus on: minimum percentage copper alloys required for effectiveness, impact of organic soiling on the biocidal effect of copper, and best approach to routine cleaning of such surfaces.

1

## 2 Social distancing measures

3 Social distancing measures refer to measures, such as school closures, voluntary quarantine of exposed persons,  
4 voluntary home isolation of patients and other measures in workplaces, schools or mass gatherings.

5 **Objective:** Social (interpersonal) distancing policies aim to minimize illness and transmission of infection within  
6 the various community settings such as home, workplace, pre-school, school, university, childcare centre, long-  
7 term care facility, HCSs etc.

8 **Rationale:** Increasing the physical distance between individuals by various means will reduce the spread and  
9 transmission of influenza.

10 **Evidence of effectiveness:** Various measures exist within this category. Some are considered to be effective  
11 and others of uncertain effectiveness. They are often expensive, unpopular and difficult to implement, although  
12 social distancing measures have been a recent focus of investigation and some of these measures were  
13 implemented during SARS outbreak and the 2009 A(H1N1) influenza pandemic [76,95,215-219]. Results from  
14 simulation exercises suggested a critical role of social distancing in the potential control of a future pandemic and  
15 indicated that such interventions are capable of arresting influenza epidemic development, if they are used in  
16 combination with other measures, activated without delay and maintained for a relatively long period [68,220].  
17 For the implementation of social distancing measures, consideration of asymptomatic infections and individuals  
18 that are infected but do not have fever is important, as fever is not always present in influenza infections; there  
19 are studies that show that only half of the influenza cases are presented with fever [21,221]. Individual social  
20 distancing measures are considered separately in the following chapters.

21 **Operational considerations:** Depending on the measure, social distancing measures may have societal,  
22 ethical, legal and economic implications.

23 **Likely acceptability:** Based on a systematic review of the public perceptions of NPCs for reducing transmission  
24 of respiratory infection, there was hesitation about adopting interpersonal distancing behaviours due to their  
25 perceived adverse impact and potential of social stigma [69]. Common perceived barriers included beliefs about  
26 personal susceptibility, transmission of infection and concerns about self-diagnosis in emerging respiratory  
27 infections [69]. Limited information is available to develop policies and procedures on some of the social  
28 distancing measures. Additional research is needed to assess the feasibility and effectiveness of practices to  
29 promote social distancing [222].

30 **Expert opinion:** A layered approach of social distancing measures should be considered, depending on the  
31 severity level and the impact of the pandemic [9,68]. Such measures may potentially have a high societal impact,  
32 so they would be mostly applicable in more severe pandemics.

## 33 Voluntary isolation of cases not requiring hospitalisation

34 This measure refers to ill persons likely infected by influenza but with no need for hospital care, requested to  
35 voluntarily remain in a single, dedicated room through the duration of symptoms (usually 5-7 days).

- 1 **Objective:** To reduce transmission by reducing contact between uninfected and infected persons.
- 2 **Rationale:** Typically, the virus can transmit from an ill person to another person via direct or indirect contact,  
3 between one day before the onset of symptoms and 5-7 days after the onset of symptoms. Isolation of infected  
4 individuals should reduce the likelihood of transmission and spread of the virus.
- 5 **Evidence of effectiveness:** The amount of influenza virus shed by symptomatic individuals is greater than in  
6 the asymptomatic phase, but viral shedding typically begins shortly after infection and before the onset of  
7 symptoms [223]. This limits the efficacy of isolation, with maximum effectiveness if individuals are completely  
8 quarantined almost immediately after contact with an infected person [41]. Generally, the measure is considered  
9 effective, although there is an increased risk of intra-household transmission from index cases to contacts [95]. A  
10 small proportion of infected cases will have a very high likelihood of transmission, either due to shedding  
11 patterns or contact patterns. The possibility of such "super spreaders" needs also to be considered [224]. In the  
12 case of young children and immunocompromised patients, viral shedding and its duration will likely be  
13 prolonged. However, more recent studies report that when numbers are small, isolation in hospitals using  
14 appropriate infection control measures may be effective [41].
- 15 Most of the evidence originates from modelling studies and they suggested that cumulative attack rates would be  
16 reduced by this measure [225-227]. However, modelling studies have low strength of evidence. Voluntary home  
17 isolation is effective and acceptable, but there is an increased risk of intra-household transmission from index  
18 cases to contacts; such risk is increased with longer duration of isolation [95] and can be reduced by appropriate  
19 information and behaviour by household members. Antiviral prophylaxis of household members reduces the risk  
20 of intra-household transmission during voluntary isolation.
- 21 **Operational considerations:** There may be moderate secondary effects, as other healthy individuals in the  
22 same house may be exposed to the risk of infection. Unless carefully managed, the isolated person may not  
23 receive adequate care and support, especially if being elderly or living alone. There would be issues of people not  
24 being available for work, including caregivers. There can be moderate financial and practical disincentives, job or  
25 income insecurity or the need to care for others.
- 26 **Likely acceptability:** Acceptability is considered high as this is an extension of advice given during seasonal  
27 influenza. However, acceptability will vary by circumstance. Based on a systematic review of the public  
28 perceptions of NPCs for reducing transmission of respiratory infection, there were concerns about adopting  
29 isolation due to the perceived adverse impact and social stigma [69]. In five studies, between 50% and 96% of  
30 respondents reported intending to stay home from work with symptoms of A(H1N1)pdm09, whereas in six  
31 studies, the proportion ranged from <1% to 26% [71].
- 32 **Expert opinion:** Voluntary isolation of infected individuals is supported at all times during epidemics and  
33 pandemics. Prompt recognition of illness will be important in order to ensure rapid isolation and antiviral  
34 prophylaxis of household members should be considered for the duration of isolation. Support for financial,  
35 social, physical, and other needs of the patients and caregivers, e.g. ensuring job security and income  
36 replacement for ill persons and caregivers, will need to be carefully planned [228]. Training and supplies will be  
37 essential for infection control for household members providing care for the ill person. A combination with  
38 personal protective and environmental measures will increase the intervention effectiveness.

## 1 **Voluntary quarantine of exposed household members**

2 Quarantine, or the sequestration of potentially infectious individuals, was first used in the mid – 14<sup>th</sup> century in  
3 Southern European cities such as Reggio in Italy and Ragusa in Croatia as a countermeasure to slow the  
4 introduction of plague into these cities.

5 Voluntary quarantine of household contacts of a person with proven or suspected influenza refers to remaining at  
6 home for a defined period (e.g. one incubation period, three days) after the last exposure. If symptoms of illness  
7 occur, they would then self-isolate and seek medical advice.

8 **Objective:** To reduce transmission by decreasing the spread of the influenza virus from household settings.

9 **Rationale:** The people at highest risk of acquiring influenza are the household contacts of a case. Since  
10 infectivity early in the infection is high, voluntary quarantine of household contacts before they become ill may  
11 help prevent further transmission of the virus to the community.

12 **Evidence of effectiveness:** Most of the evidence originates from modelling studies and they suggest that  
13 cumulative attack rates would be reduced by this measure though less than might be thought intuitively  
14 [225,226]. Household quarantine alone reduced overall AR by 10% and peak AR by 20%, whereas combination  
15 of school and workplace closure, antiviral treatment and prophylaxis, and household quarantine reduced overall  
16 AR by more than 60% and peak AR by more than 80% [226]. Based on the A(H1N1) 2009 experience, a review  
17 concluded that strategies like quarantine may have been beneficial in reducing transmission at the individual  
18 level at home, although secondary attack rates during the pandemic were similar to those with seasonal  
19 influenza [229]. Severity is an important determining factor in the definition of a pandemic when considering to  
20 undertake such social distancing measures [230]. Please also see the chapter on evidence of effectiveness for  
21 'Voluntary isolation of cases not requiring hospitalisation'.

22 **Operational considerations:** There will be substantial cost, mainly due to a significant number of people being  
23 off work. Social, legal and ethical issues may arise due to the restriction in the freedom of movement of  
24 individuals. A clear distinction will need to be made between mandatory exclusions and voluntary stay-at-home  
25 policies.

26 **Likely acceptability:** The acceptability may be low and compliance may be difficult with a measure for which  
27 no personal benefit is perceived and the community benefit is unclear [228]. There might be lack of compliance  
28 or abuse (real or perceived) by some people undermined confidence in the measure and particular problems with  
29 special groups in the population [228]. Experience from previous pandemics and the SARS epidemic is variable  
30 but often negative in communities with cultural similarities to Europe [100,231]. National laws and regulations  
31 will need to be considered.

32 **Expert opinion:** Voluntary quarantine may be considered during a severe pandemic, especially at the early  
33 stages to delay the start of local transmission. It is recommended especially when dealing with a small and  
34 manageable number of localised cases [24,51,52]. Antiviral prophylaxis will decrease the risk of infection among  
35 exposed persons, at least in household settings. Rapid and effective identification of cases in the household,  
36 followed by voluntary compliance by household contacts and an ability to provide support to households that are  
37 secluded will be essential. Training/education on infection control in the home would be necessary.

38

1 **Table 7. Summary of recent reviews and meta-analyses on the effectiveness of isolation of cases**  
 2 **and voluntary quarantine of exposed persons**

Isolation of cases/voluntary quarantine of exposed persons- Evidence of effectiveness			
Study	Setting	Infection type	Conclusions
Rashid et al., 2015	Community	Pandemic influenza	Voluntary home isolation and quarantine are effective and acceptable measures but there is an increased risk of intra-household transmission from index cases to contacts.
Toohar et al., 2013	Community (46 studies)	Pandemic Influenza	Five studies reported between 50% and 96% of respondents reported intending to stay home from work with symptoms of A(H1N1)pdm09, whereas six studies, <1% to 26%.
Jefferson et al., 2011 (5 cohort, 6 before-after)	Various settings	Respiratory viruses	Case-control studies suggested implementing transmission barriers, isolation and hygienic measures are effective at containing respiratory virus epidemics. Cohorting in paediatric wards, early identification of cases and isolation of close contacts were effective.
Jefferson et al., 2010 (2 cohort, 6 before-after)	Various settings	Respiratory viruses	Limited evidence for social distancing being effective, especially if related to risk of exposure. Early identification of cases and isolation was effective.
Lee et al., 2009	Community	Pandemic influenza	Isolation of cases and quarantine of close contacts are considered by the authors as important interventions during containment phase. Combined approaches (also with pharmaceutical interventions will increase effectiveness).

3

#### 4 **Interventions in educational and child care settings**

5 School closure policies as an example of interpersonal distancing measures have been considered as a policy to  
 6 mitigate influenza epidemics and pandemics spread [232]. Respiratory infections spread easily in day care and  
 7 school settings, and children are considered to be the main drivers of influenza transmission in the community.  
 8 During previous pandemics, schools have closed reactively due to widespread transmission and increased  
 9 absenteeism of children and employees, instead of a more proactive controlled manner before extensive viral  
 10 spread [232]. Schools and day care institutions should have an operational plan for closure and reopening  
 11 triggers in a crisis, and parents and carers would need to be involved in order to make the necessary

1 arrangements. Other measures, such as student distancing, division of classes in smaller groups, division of  
2 school activities in morning/afternoon groups, open-air classes/activities, shortened day/week duration, e-  
3 learning opportunities and cessation of transportation with school buses may be alternative solutions, when the  
4 situation does not justify school closures.

5 Several difficulties arise in implementing this policy: the need to define and measure the triggers and level of  
6 severity and transmissibility in children to justify closures; the secondary effects that will probably be major and  
7 the transmission of the virus outside school [41]. In many settings, schools additionally perform special social  
8 functions providing social care, HC and meals [233].

9 Other, less disruptive, non pharmaceutical measures may also be applied in educational settings to mitigate the  
10 impact of the pandemic. Those are: hand and respiratory hygiene, voluntary isolation at home, isolation of staff  
11 and students when they become ill during school hours, reducing crowding at schools and school buses, proper  
12 environmental cleaning and ventilation, dissemination of public health messages, ensuring essential services and  
13 supplies [227].

#### 14 *Proactive school and day care closures*

15  
16 Proactive closures refer to the early and planned closure of schools prior to the start of local transmission of the  
17 virus.

18 **Objective:** To prevent the amplification and spread of influenza transmission in schools and the community.

19 **Rationale:** School children are considered to be the main drivers of influenza transmission and contact  
20 transmission occurs extensively at educational settings. School closures will reduce the extensive influenza virus  
21 transmission and spread that occurs in schools and its further spread to the community.

22 **Evidence of effectiveness:** Reviews and simulation studies suggest that school closures can be a useful  
23 control measure during an influenza pandemic, particularly for reducing peak demand on health services  
24 [9,95,218,219]. There are some observational analyses that suggest a decrease in virus transmission when  
25 seasonal influenza outbreaks or pandemics coincide with school holidays [100,106,234,235]. However, the  
26 effects are smaller than it might be predicted by modelling studies, perhaps because children also mix outside  
27 schools [164,233,236-239]. Contradicting evidence and uncertainty regarding the effectiveness of school closure  
28 [240,241] may have limited its implementation over the course of the past pandemics [242,243]. During the  
29 2009 A(H1N1) pandemic, school closures were shown to have caused a contact rate reduction and lower number  
30 of influenza cases in school-aged children [9,233,244]. Modelling studies generally support school closures and  
31 confinement in the home as an effective measure for reducing overall attack rates within communities [239],  
32 especially when coupled with antiviral prophylaxis [68].

33 From the experience from the 2009 A(H1N1) pandemic shared during a WHO consultation, countries suggested  
34 that school closures were effective in mitigating the spread of influenza and reducing within school transmission,  
35 especially in the early phases of an outbreak [232], although they were not necessarily effective (or measurable)  
36 for reducing overall community transmission [232].

37 A recent meta-analysis also investigated the impact of school closure and the optimal duration of closure [245].  
38 It concluded that implementing school closure before or after the epidemic reaches its peak, reduced the overall  
39 influenza epidemic, by a mean reduction of 29.65%. A more pronounced effect was observed if the measure was

1 implemented earlier during the pandemic and the longer the duration of closure the more the epidemic peak  
2 would be delayed [245]. These findings suggest that policy makers could consider school closure policies more  
3 diffusely as a response strategy to influenza epidemics and pandemics, depending on the feasibility and the cost  
4 [81,245,246].

5 The advantage of proactive closures is that they can be performed before any transmission has taken place in  
6 schools. The disadvantage is the difficulty of identifying the optimal triggers, so that the intervention is not  
7 implemented too early, in which case it will be costly and difficult to sustain. School closures appear to have the  
8 potential to reduce influenza transmission, but the heterogeneity in the data available means that the optimum  
9 strategy (e.g. the ideal timing and duration of closure) remains unclear [217]. In Hong Kong, where day-cares  
10 and primary schools were closed when local transmission of A(H1N1)pdm09 was identified and secondary  
11 schools closed for summer vacation shortly afterwards, it was estimated that transmission was reduced by  
12 approximately 25% [244]. Please see 'Reactive school closure' chapter for evidence of effectiveness.

13 **Operational considerations:** There can be financial and practical disincentives [232] and major secondary  
14 effects from job or income insecurity or the need to care for others. Consideration of a public policy to permit a  
15 paid leave of absence from work for parents during school closures may be beneficial to mitigate some of the  
16 secondary effects. A significant proportion of healthcare workers that have school-aged children might also need  
17 to refrain from their duties in order to care for their children [233]. School closures have the potential to cause  
18 adverse consequences, which may likely disproportionately affect students, families and the communities  
19 [247,248]. There will be disruption of education, as well as other services provided by the schools (e.g. school  
20 meals, doctor visits). Legal issues will need to be closely monitored [232]. The disruption caused by school  
21 closures will be significant, especially for west European societies that have little tradition of school closures  
22 outside holiday seasons. A greater understanding of age-dependent behaviours, during school closures as a  
23 consequence of a pandemic, is required [249]. Moderate costs will be due to the planning and logistics of school  
24 closures. The cost-effectiveness of this measure should be assessed in future studies [249]. Existing studies  
25 suggest that school closures may not be cost effective for mild pandemics, although they might be for more  
26 severe situations [250].

27 **Likely acceptability:** EU countries have implemented school-related measures during seasonal epidemics and  
28 the 2009 A(H1N1) pandemic. The fact that some countries already have experience of gradual or regional  
29 closures for seasonal or pandemic influenza outbreaks demonstrates that logistic and feasibility challenges of  
30 school closure strategies can be to some extent bypassed [81,219,251].

31 **Expert opinion:** Proactive school closures should be considered in severe epidemics and pandemics, as they  
32 can be associated with significant societal and economic costs. The extent of proactive school closures will  
33 depend on the severity level of the pandemic and should be considered after evaluating the adverse effects on  
34 the community. Whole-of-society plans to mitigate secondary effects should be considered. Policy makers may  
35 also consider intermediate options, such as partial school closures, which might provide ways to gain from the  
36 benefits of school closures [247]. The optimal timing and duration of the implementation of the measure will  
37 need to be carefully considered on a case-by-case basis. Planning to mitigate transmission within schools, while  
38 children continue attending, is always advisable.

### 39 *Reactive school and day care closures*

40

41 Reactive closures of schools have been implemented when widespread virus transmission was observed in the

1 school. A distinction can be made between school closures and class dismissal (when a school remains open but  
2 the students are dismissed). The latter might be preferable in some instances, as it makes re-opening and  
3 support of vulnerable children and families easier [233,252].

4 **Objective:** To reduce the anticipated amplification and spread of influenza transmission in schools, as well as  
5 reduce the indirect impact on the community.

6 **Rationale:** Please see 'Proactive school closure' chapter above.

7 **Evidence of effectiveness:**

8 A review of modelling studies suggested that reactive school and workplace closures alone did not impact on  
9 overall attack rate, but reduced peak attack rate by about 40% [68,226], while combination approaches (antiviral  
10 treatment and prophylaxis, school closure and pre-pandemic vaccination with 20% coverage) reduced overall AR  
11 by more than 60% and peak AR by more than 75% [226]. A model-based analysis categorised four types of  
12 school closures: reactive gradual closure, starting from class-by-class, then grades and finally the whole school  
13 [81]. Four closure strategies were considered: nationwide, countywide, reactive school-by-school, reactive  
14 gradual and their potential impact was assessed. Policies were considered based on triggers that are feasible to  
15 monitor, such as school absenteeism and national ILI surveillance system. This study found that, under specific  
16 constraints on the average number of weeks lost per student, reactive school-by-school, gradual, and county-  
17 wide closure gave comparable outcomes in terms of optimal infection attack rate reduction, peak incidence  
18 reduction or peak delay. Optimal implementations generally required short closures of one week each; this  
19 duration was long enough to break the transmission chain without leading to unnecessarily long periods of class  
20 interruption. Gradual and county closures were less sensitive to variations in school absenteeism and thus were  
21 slightly more feasible in practice [81].

22 During the 2009 A(H1N1) pandemic, closures occurred in schools that reported significant illness and were likely  
23 motivated by excessive absenteeism, rather than done proactively [253].

24 **Operational considerations:** Please see 'Proactive school closure' chapter above.

25 **Likely acceptability:** Please see 'Proactive school closure' chapter above.

26 **Expert opinion:** Depending on the severity of the pandemic, reactive school closures might be necessary to  
27 plan for, due to high absenteeism and operational issues. Like in proactive school closures, the timing and  
28 duration of the closures will need to be carefully considered on a case-by-case basis to avoid unnecessary  
29 societal disruption. Planning to mitigate transmission within schools, while children continue attending, is always  
30 advisable. Whole-of-society plans to mitigate secondary effects should be considered.

31

1 **Table 8. Summary of recent reviews and meta-analyses on school closure effectiveness**

School closures- Evidence of effectiveness			
Study	Setting	Infection type	Conclusions
Bin Nafisah et al., 2018	Educational settings	Influenza	Implementing school closure before or after the epidemic reaches its peak, reduced the overall peak of the influenza epidemic, by a mean reduction of 29.65%. Early implementation and long duration increased the effectiveness.
Uscher Pines et al., 2018	Educational settings (16 articles)	Influenza	Limited information available on effectiveness and to develop policies and procedures on social distancing. Most frequently identified school practices were cancelling or postponing after-school activities, cancelling classes or activities with a high rate of mixing/contact that occur within the school day, and reducing mixing during transport.
Rashid et al., 2015	Educational and other community settings	Pandemic influenza	School closure, whether proactive or reactive, appears to be moderately effective and acceptable in reducing the transmission of influenza and in delaying the peak of an epidemic but is associated with very high secondary costs.
Jackson et al., 2014	Educational settings (45 modelling studies)	Influenza	Most modelling analyses indicated that school closures would lead to reductions in the peak incidence and cumulative attack rate. Predictions of the reduction in the peak incidence were in most studies between 20–60%.
Jackson et al., 2013	Educational settings (79 epidemiological studies)	Influenza	Effective to reduce influenza transmission, but due to heterogeneity in the available data optimum strategy remains unclear (e.g. ideal length and timing of closure).
Lee et al., 2009	Educational settings	Influenza	Effective if done early, decisively, and for prolonged periods.

2

3 **Measures in the workplace and public places**

4 These measures refer to a variety of means to reduce risk of infection in the workplace, on the way to and from  
 5 work and in public places. These measures include: flexible working schedules/shifts for employees, the  
 6 opportunity to distance working/teleworking, encouraging social distancing measures within the workspace,

1 increased use of emails, teleconferences to reduce close contact, reduced contact between employees and  
2 customers, reduced contact between employees, adoption of flexible leave policies and promotion of use of other  
3 personal protective countermeasures in combination [68].

4 **Objective:** To reduce workplace and community transmission, delaying the spread and slowing the peak of the  
5 pandemic.

6 **Rationale:** Influenza can easily transmit from person-to-person in work and other public places where people  
7 gather in contained spaces for long periods. Viral transmission will be reduced by decreasing the frequency and  
8 length of social interactions and the physical contact between individuals.

9 **Evidence of effectiveness:** There is some evidence of influenza attack rates in working-age adults (aged 18-  
10 64 years) that have been reported to be as high as 15.5% over an influenza season [24]. Measures at work, like  
11 home working, are considered modestly effective [95]. A modelling study showed that alternative intervention  
12 (e.g. flu leave days) aimed at increasing time spent away from work when ill, would reduce infections in the  
13 workplace by 25.33% (1 flu leave day) or 39.22% (2 flu leave days) compared with baseline [254]. Modelling  
14 studies suggest that workplace closures resulted in a small reduction in cumulative attack rates or peak attack  
15 rates, although there is a decrease when assessing the effect of combining interventions [70,226,255,256]; most  
16 modelling studies assessed workplace closure in combination with school closures or other measures. A recent  
17 review of modelling studies suggests that workplace closures in combination with other measures may be  
18 effective, although will have marked implications [68]. Workplace closures in combination with home working  
19 were found to be modestly effective and were acceptable, but likely to be economically disruptive [95]. A  
20 decision for workplace closures is difficult because of the lack of objective information on the level of influenza  
21 transmission that takes place in the workplace, on transport going to and from work and in other public places.  
22 Modelling studies suggest proportions of transmission in such settings, however there are few empirical data to  
23 support these suggestions [100,106]. A recent review of epidemiological and modelling studies showed that  
24 social distancing in workplaces was associated with a reduction in influenza-like illness and seroconversion to  
25 A(H1N1)pdm09 [257]. However, the overall risk of bias in the epidemiological studies was high. The modelling  
26 studies estimated that workplace social distancing measures alone produced a median reduction of 23% in the  
27 cumulative influenza AR in the general population [257]. It also delayed and reduced the peak influenza attack  
28 rate [257]. The reduction in the cumulative attack rate was more pronounced when workplace social distancing  
29 was combined with other non-pharmaceutical or pharmaceutical interventions. However, the effectiveness was  
30 estimated to decline with higher basic reproduction number values, delayed triggering of workplace social  
31 distancing, or lower compliance [257].

32 Multiple factors, such as guilt associated with missing work, inability to complete tasks, security and access to  
33 paid leave days, affect employees' decision to stay home when experiencing ILI symptoms [254]. An estimated  
34 42% of workers in Pennsylvania, USA would not get paid if they stayed home when ill [254]. Their willingness to  
35 stay home when ill may thus be associated with access to paid leave days. Other measures that would enable  
36 them to fulfil their tasks would be more acceptable, increasing the effectiveness of this intervention.

37 **Operational considerations:** There will be variable to moderate secondary effects that will depend on the  
38 extent of the measures. There will be significant secondary societal and economic effects from workplace  
39 closures in the highly interdependent societies of Europe.

40 **Likely acceptability:** Some organisations are used to closing, or at least scaling activities down, during holiday

1 seasons but not for extended periods. Employees will accept workplace closures if there is no anxiety regarding  
2 job security and income replacement. It would be convenient for parents if they need to care for their children  
3 during school closures. There will be moderate costs that will depend on the extent of the measures. Costs of full  
4 workplace closures for any period of time will be significant. Other workplace measures will be more acceptable.

5 **Expert opinion:** Measures at workplaces (e.g. teleworking, social distancing) are considered effective and  
6 feasible during all phases of a moderate to severe epidemic or pandemic. The selection of which measures will  
7 be applied will depend on the company and the type of work. Other personal protective and environmental  
8 measures should be applied in combination with workplace measures. Workplace closures may be necessary to  
9 reduce transmission in severe pandemics. Business continuity plans should include pandemic scenarios.

10

1 **Table 9. Summary of recent reviews and meta-analyses on effectiveness of measures at workplaces**  
 2 **and public places**

Workplace/Public place measures- Evidence of effectiveness			
Study	Setting	Infection type	Conclusions
Ahmed et al., 2018	Workplaces (12 modelling studies, 3 epidemiological)	Pandemic Influenza	Reduction in ILI and seroconversion to 2009 influenza A (H1N1). Modelling studies estimated a median reduction of 23% in the cumulative influenza attack rate in the general population and delayed and reduced the peak influenza attack rate. Combination with other measures increased effectiveness. Effectiveness was estimated to decline with higher basic reproduction number values, delayed triggering of workplace social distancing, or lower compliance.
Hansen et al., 2018	Workplaces	Infectious eases	Workplace strategies to prevent and control infectious illness transmission may reduce costs and productivity losses experienced by businesses related to infectious illness absenteeism.
Rashid et al., 2015	Community	Pandemic influenza	Work closure and home working are also modestly effective and are acceptable, but likely to be economically disruptive.
Jefferson et al., 2011 (5 cohort, 6 before-after)	Various settings	Respiratory viruses	Insufficient evidence to support screening at entry ports and social distancing (spatial separation of at least one metre between those infected and those non-infected).
Jefferson et al., 2010 (2 cohort, 6 before-after)	Various settings	Respiratory viruses	Limited evidence for social distancing being effective, especially if related to risk of exposure. Early identification of cases and isolation was effective.
Lee et al., 2009	Workplaces	Influenza	Workplace closures in combination with other measures may be effective, although will have marked implications.

3

## 1 **Measures related to mass gatherings**

2 This refers to interpersonal distancing measures implemented during mass gatherings to avoid crowding, as well  
3 as organisational measures, such as postponing or cancelling an event. It also refers to other NPCs, such as  
4 hand and respiratory hygiene that will need to be applied.

5 **Objective:** This measure will aim to reduce transmission and dissemination of influenza through large  
6 gatherings.

7 **Rationale:** Mass gatherings increase the close contact of people for long periods of time in contained spaces,  
8 increase influenza virus transmission and spread, assist in the introduction of the virus to the community hosting  
9 the event, and increase influenza virus spread in the gathering and to healthy household members after  
10 attending the event. Restricting, modifying, postponing, or cancelling large gatherings may slow virus spread  
11 [258-263]. Combined use of other NPCs will aim to reduce the person to person viral transmission.

12 **Evidence of effectiveness:** Large meetings, conferences, religious pilgrimages, sports events and other  
13 national and international events play an important role in spreading infectious diseases [258,262-268]. In the  
14 case of gastrointestinal and respiratory illnesses, the explosive spread following small or large gatherings is  
15 commonly reported. Several reviews from data obtained at the yearly Hajj mass gatherings have shown that  
16 infections are a common cause of hospital admission, which often occurs in the home country of pilgrims  
17 [155,265,266]. The most common outbreaks at these mass gatherings involved respiratory infections and  
18 vaccine preventable diseases, mainly influenza and measles [80,154,155].

19 Restricting mass gatherings, in combination with other social distancing measures, may help reduce  
20 transmission, but conclusive evidence on the individual effect of mass gathering restriction alone could not be  
21 identified [155]. Models suggest that cancellation of non-essential public gatherings might help to decrease rates  
22 of transmission and overall morbidity, but the effectiveness of the interventions has not been quantified  
23 [41,258]. Evidence suggests that event duration and extent may be the key factors that determine the risk of  
24 influenza transmission, along with whether the venue is indoors or outdoors [269]. Modelling studies have shown  
25 that monitoring, postponing, or cancelling large public gatherings may be warranted close to the epidemic peak,  
26 but not earlier or later during the epidemic [270]. From the experience of the 2009 pandemic shared during a  
27 WHO consultation on 24 June 2009, reporting countries stated they had not instituted restrictions on mass  
28 gatherings and were taking a wait-and-see approach for any upcoming events in their countries [232].

29 Regarding the other NPCs that could be implemented during such events to mitigate the impact of the pandemic,  
30 it is often difficult to assess the effect of a single NPC independently from other NPCs or factors in infection  
31 control, such as environmental hygiene, crowding and education [155]. There is lack of evidence regarding  
32 adherence to NPCs and vaccination. One review suggested that a modest proportion of attendees was shown to  
33 adhere to facemask use [154], while others suggested that adherence was low [155,175]. Facemask use seems  
34 to be beneficial against certain respiratory infections at mass gatherings, although evidence is lacking regarding  
35 the effectiveness against specific respiratory infections [154,155,175,176].

36 **Operational considerations:** There might be secondary societal and economic effects on organisers,  
37 attendees and employees and considerable costs; any decision to cancel all events over a period would be  
38 controversial and costly, so therefore will need to be considered with a risk-based approach. The issue of  
39 financial liability and meeting insurance would need to be considered.

40 **Likely acceptability:** The public likely expects cancellation, postponements and re-arrangements of mass

- 1 gatherings, so acceptability would be probably high. The use of other NPCs will also be likely acceptable.
- 2 **Expert opinion:** Implementation of actions related to mass gatherings should depend on the risk assessment;  
3 the severity of the pandemic, the local pandemic situation, the timing, duration and extent of the event and the  
4 area from and to which the attendees are commuting (affected or non-affected). During severe pandemics, early  
5 and sustained avoidance of crowding may be considered as an action to limit virus transmission. Instead of  
6 cancellation, the postponement or re-scheduling of the event might be sufficient. Event planners should evaluate  
7 the situation after liaising with local and national public health authorities and taking individual rights into  
8 consideration. Other personal protective and environmental measures should be considered in combination.
- 9

1 **Table 10. Summary of recent reviews and meta-analyses on mass gathering measure effectiveness**

Mass gatherings- Evidence of effectiveness			
Study	Setting	Infection type	Conclusions
Hoang et al., 2018	Mass gatherings	Various pathogens	The most commonly acquired respiratory viruses were human rhinovirus, followed by human coronaviruses and influenza A virus. Vaccination, use of facemasks, disposable handkerchiefs and hand hygiene may be recommended, but the effectiveness of these measures has been poorly investigated in the context of MGs.
Barasheed et al., 2016	Mass gatherings (12 cross sectional, 10 cohort, 2 case studies, 1 RCT)	Respiratory infections	Pooled estimate showed significant protectiveness against respiratory infections, not specific to influenza (RR=0.89, 95% CI: 0.84-0.94), modest proportion of attendees used facemasks.
Benkouiten et al., 2014	Mass gatherings (17 studies)	Respiratory tract infections	Contradictory results for effectiveness of hand washing, respiratory etiquette and facemasks. Issues of low compliance, especially with facemask use.
Al Tawfiq et al., 2013	Mass gatherings	Respiratory tract infections	The use of masks may reduce exposure to droplet nuclei. The practice of social distancing, hand hygiene, and contact avoidance was associated with reduced risk of respiratory illness.
Haworth et al., 2013	Mass gatherings		Observational studies failed to demonstrate any clear benefit of using facemasks or hand washing among Hajj pilgrims.
Ishole et al., 2011	Mass gatherings	Influenza	Evidence suggests that event duration and crowdedness may be the key factors that determine the risk of influenza transmission, and possibly the type of venue (indoor/outdoor).

2

3

## 1 **Travel-related measures**

2 Travel-related measures include provision of travel advice and recommendations, screening of travellers and  
3 travel restrictions. Evidence for the effectiveness of some of those measures is limited and their implementation  
4 would depend on the risk assessment and resultant risk/ benefit analysis of the actions being considered [35].

### 5 **International and domestic travel advice**

6 Travel advice (or travel recommendations) can refer to official government advice, which has legal and economic  
7 implications or measures that travellers should consider to minimise risk of infection. Travel and trade restrictions  
8 are regulated under Internal Health Regulations (IHR) part III.

9 **Objective:** Through advising against travel during the pandemic, to reduce the number of people who are  
10 infected during a trip to areas/ countries where transmission is higher, and reduce the risk of importation from  
11 countries with high transmission. A secondary objective is to reduce transmission among people who are  
12 travelling (in airports queues, on planes, etc.). Travel recommendations may also be given on the use of  
13 preventative measures during traveling to minimise the risk of developing influenza and complications.

14 **Rationale:** Travelling facilitates the spread of influenza from infected to uninfected areas. Close contact of  
15 people increases transmission and spread of the virus during the actual travels. Reduced travelling and using  
16 other measures while travelling may therefore delay the spread of the pandemic.

17 **Evidence of effectiveness:** In the case of a pandemic, the net number of influenza infections that are likely to  
18 be prevented is small compared to the total number of infections. Modelling studies suggest in order to have a  
19 small delaying effect, adherence to international advice should be 100% [271]. Although border control is  
20 considered impractical and ineffective (see next chapters), travel advice, even at border entry points will likely be  
21 a more effective approach to the international control of communicable diseases [272,273]. Advice may promote  
22 the use of preventative measures for travellers especially those at high-risk for developing complications among  
23 crew members and passengers, as well as those participating in mass gatherings [273]. Providing advice and  
24 information on isolation, health monitoring and hygiene measures has been suggested to be more effective than  
25 travel restrictions [44]. There is, however no evidence to quantify the effectiveness of travel advice during an  
26 influenza pandemic. During the SARS epidemic in 2003, international travel to affected areas declined steeply,  
27 before formal travel advice was issued.

28 **Operational considerations:** The costs related to issuing the advice will be limited, but indirect, secondary  
29 societal and economic effects will be significant, as the advice may have considerable impact on the travel  
30 industry and commerce. Complex issues of liability may arise and be costly to resolve, irrespective if costs are  
31 borne by individuals, companies, insurance or the public.

32 **Likely acceptability:** Travel advice will likely be anticipated by the public. There are considerable concerns that  
33 European residents abroad will attempt to return to their home countries despite the advice and perhaps put  
34 themselves at greater risk, than if they stayed at their current location. Additionally, people may try to leave EU  
35 Member States for other EU countries or non-European countries with better perceived public health protection  
36 or medical services.

37 **Expert opinion:** Although there is lack of evidence to quantify the effectiveness of travel advice to mitigate a  
38 pandemic, issuing relative travel advice, consistent with IHR, is supported during epidemics or pandemics at any

1 level of severity. Information campaigns and health information at the ports of entry/exit and travel  
2 recommendations for travellers concerning use of other NPCs are also supported.

### 3 **Entry and exit screening at national borders**

4 This measure refers to the use of devices and other means for entry and exit screening at national borders.

5 **Objective:** To reduce the number of infectious people entering or leaving a country, focusing on those coming  
6 from countries that are first experiencing the pandemic wave [272,274].

7 **Rationale:** With the use of measures such as active screening, non-contact infrared thermometers (NCITs) or  
8 encouraging reporting of infection, the number of infectious people entering/leaving a country with infection may  
9 be reduced, in this way reducing viral spread.

10 **Evidence of effectiveness:** Experience from the SARS outbreak and influenza 2009 pandemic showed that  
11 both entry and exit screening were ineffective in preventing spread [272,275]. There is no evidence to compare  
12 the effectiveness of entry versus exit screening, although exit screening would be more logical and was  
13 recommended in the past. Application of what we know about the natural history of influenza suggests that  
14 attempts to screen out infected persons will be equally unsuccessful because many infectious people may be pre-  
15 symptomatic or asymptomatic or may even hide their symptoms before the screening point [276]. That is also  
16 the conclusion of modelling exercises [271]. Reviews suggested that there is insufficient evidence to support  
17 screening at entry/exit points [44,127-129].

18 Screening methods include the use of NCITs in airports to detect infected passengers [276]. Studies from the  
19 2009 pandemic found that the positive predictive value of detecting a laboratory-confirmed pandemic influenza  
20 ranged from 0.9% to 76.0%, and was likely to be too low to effectively detect and contain pandemic infection.  
21 Other studies suggest limited efficacy of NCITs to detect symptomatic passengers at the early stages of a  
22 pandemic influenza [276]. A study of entry screening for pandemic A(H1N1) influenza at the Auckland  
23 International Airport, which focused on encouraging infection reporting suggested a screening sensitivity of  
24 5.8%, which the authors concluded to be insufficient to delay the spread of pandemic influenza. Molecular  
25 diagnostics or point of care antigen detection tests may be considered, but will be expensive and resource  
26 intensive if used in a large population [277]. Border screening using self-reported symptoms and temperature  
27 testing also showed limitations for preventing pandemic influenza from entering a country. Using "any symptom"  
28 or cough would lead to many uninfected people being investigated, yet some infected people would remain  
29 undetected. If more specific criteria such as fever were used, most infected people would enter the country  
30 despite screening [21,22,278]. The high prevalence of other respiratory virus infections also had important  
31 implications for the prediction of influenza in airline travellers [279].

32 Overall, modelling and observational studies support low efficacy associated with such border control measures  
33 [272] and insufficient evidence to support their use. The general consensus appears to be that even rigorous and  
34 extensive border control measures will likely delay the spread of pandemic influenza by few days [9,280]. It has  
35 been suggested that travel advice and outbreak related communication for travellers at border entry points,  
36 together with effective communication with clinicians and more effective disease control measures in the  
37 community, may be a more effective approach to the international control of communicable diseases [272].

38 **Operational considerations:** Widespread and sustained screening of travellers would ultimately be impractical  
39 and inefficient as long as detecting asymptomatic shedding is not feasible. On the other hand, difficulties with

1 the rapid diagnosis of influenza patients increase the risk of detaining and restricting travel of a large number of  
2 symptomatic persons who will not be infected by influenza.

3 There will be moderate secondary societal and economic effects, especially with regards to dealing with people  
4 who are considered possibly infectious on entry, their investigation, diagnosis and care [281]. Direct costs for  
5 equipment and employees will be considerable. Healthcare staff would be occupied at the entry and exit points,  
6 although their expertise would be more essential in other settings [281]. Screening should be conducted with  
7 caution and informed consent according to the IHR should be obtained from the travellers in case of specimen  
8 collection.

9 **Likely acceptability:** Following from the previous experience, there is likely to be an expectation among the  
10 public, the media and decision-makers that there will be entry screening. This requires preparation, e.g. with  
11 simulation exercises, to explain to decision-makers why this is not desirable and anticipated to be ineffective.

12 **Expert opinion:** The existing evidence does not support the notion that entry/exit screening border control  
13 measures can delay or mitigate an influenza pandemic due to lack of sensitivity to detect symptomatic, pre-  
14 symptomatic and asymptomatic infections.

### 15 **Domestic travel restrictions**

16 This measure refers to travel restrictions (e.g. airport and train station closures) implemented within a country or  
17 region.

18 **Objective:** Domestic travel restrictions aim to prevent or limit the geographic extent of virus transmission.  
19 Through restricting travel during the pandemic, to reduce the number of people who are infected during a trip to  
20 areas where transmission is higher. Another objective is to reduce transmission among people who are travelling  
21 (in airports queues, on planes, etc.).

22 **Rationale:** Travelling facilitates the spread of influenza from infected to uninfected areas. Close contact of  
23 people increases transmission and spread of the virus during the actual travel. Reduced travelling may therefore  
24 delay the spread of the pandemic.

25 **Evidence of effectiveness:** This measure will possibly have a minor delaying effect depending on the timing  
26 and extent of its implementation. Some observations concluded that this measure was successful in a few  
27 settings during previous pandemics. However, these were rare instances and in rather isolated settings in which  
28 there was very limited travel anyway [94,95]. Internal mobility restriction is considered effective only if  
29 prohibitively high (50% of travel) restrictions are applied [95]. Models suggest that restrictions on long-distance  
30 travel might help to decrease rates of transmission and overall morbidity, but the effectiveness of the  
31 interventions has not been quantified [41,258]. A systematic review has concluded that internal travel  
32 restrictions could delay the spread of influenza epidemics by one week [77]. Travel restrictions reduced the  
33 incidence of new cases by less than 3%, while impact was reduced when restrictions were implemented more  
34 than six weeks after the notification of epidemics or when the level of transmissibility was high [77]. Overall,  
35 travel restrictions would have minimal impact in urban centres with dense populations and travel networks.  
36 There was no evidence that travel restrictions would contain influenza within a defined geographical area  
37 [70,77], although combined approaches (antiviral treatment and prophylaxis, household quarantine, school and  
38 workplace closure, as well as effective border control) have been shown to reduce overall attack rates by more  
39 than 70% and peak attack rates by more than 90% [226]. During the 2009 pandemic WHO did not recommend

1 travel restrictions, as it would have very little effect on stopping the virus from spreading, but would be highly  
2 disruptive to the global community [53,282].

3 **Operational considerations:** There will be important secondary effects. In most European settings, this  
4 measure would result in large social and economic effects as many functions, like food distribution and fuel  
5 supply, may be impacted. There will be major costs to the transport system. Costs through loss of revenue will  
6 be considerable though internal travel is likely to decline anyway. Other direct costs on travel-dependent industry  
7 and trade will need to be considered.

8 **Likely acceptability:** Acceptability is unknown in Europe although a reduction in non-essential travel is likely to  
9 be accomplished relatively easily. Voluntary measures and guidelines would likely be more acceptable and thus  
10 more effective. Efforts to forcibly limit public assembly or movement could have legal and ethical implications,  
11 especially when there is limited scientific evidence supporting such restrictions. There are also important practical  
12 and logistical limitations to mandatory long-term community restrictions, in addition to the problem of likely  
13 public opposition to such measures [41].

14 **Expert opinion:** Domestic travel restrictions might be considered only in high impact situations, as they can be  
15 associated with significant societal and economic costs. Such community restrictions may have legal and ethical  
16 considerations and should be considered on a case-by-case basis.

## 17 **Border closures**

18 This measure refers to the closure of international borders due to an influenza pandemic, which is regulated  
19 under the IHR.

20 **Objective:** To reduce the risk of importation from countries with high transmission, through travel restrictions to  
21 or from an affected area. Through restricting travel during the pandemic, to reduce the number of people who  
22 are infected during a trip to areas/countries where transmission is higher and to reduce transmission among  
23 people who are travelling (in airports queues, on planes, etc.).

24 **Rationale:** Please see 'International and domestic travel restrictions' chapter.

25 **Evidence of effectiveness:** There will be limited effectiveness from border closures [44], unless almost  
26 complete and rapidly implemented in the early pandemic phases. A systematic review has concluded that  
27 international border restrictions could delay the spread and peak of influenza epidemics by two months, ranging  
28 from a few days to four months [68,77]. Travel restrictions reduced the incidence of new cases by less than 3%,  
29 while impact was reduced when restrictions were implemented more than six weeks after the notification of  
30 epidemics or when the level of transmissibility was high [77].

31 Overall, travel restrictions are considered to have minimal impact and no evidence was found that such travel  
32 restrictions would contain influenza within a defined geographical area [77]. The experience is that, unless there  
33 is almost complete cessation of travel to a country, the attempts of border closure will be unsuccessful in  
34 preventing entry. That is also the suggestion of modelling exercises [271]. International border control measures  
35 are unlikely to delay the spread of pandemic influenza by more than a few days [77,281]. Such aggressive  
36 measures to attempt to stop or slow an emerging pandemic in its early stages were previously considered  
37 possible based on modelling studies; experience from the 2009 pandemic has resulted in a general agreement  
38 that such attempts are impractical [37]. A study has shown that complete suspension of 99.9% of air travel can  
39 only delay individual national epidemics by up to four months, while a combination with other strategies (e.g.

- 1 vaccination) can reduce influenza transmission by 40% and delay pandemic spread by up to 10 months [68]. A  
2 combination of pharmaceutical and non-pharmaceutical strategies, including border control measures, may have  
3 substantial impact in reducing the global spread of viruses [226]. Overall, efficient border closures may  
4 decelerate the pandemic.
- 5 **Operational considerations:** There will be massive secondary effects within Europe due to the high extent of  
6 essential day-to-day travel across borders. There will be a strong need for international coordination, as well as  
7 close collaboration between the governments with airline companies. For most settings in Europe, the direct  
8 costs of trying to close borders would be very high.
- 9 **Likely acceptability:** Despite the above considerations, the public and decision-makers may wish to close  
10 borders during a pandemic.
- 11 **Expert opinion:** International border closures are not very effective and create large secondary effects, with  
12 significant societal and economic disruption. Border closures may be considered in very specific situations (e.g. in  
13 small island nations) depending on the pandemic severity and on the risk assessment. Border closures due to  
14 public health risks are regulated under the IHR.
- 15

1 **Table 11. Summary of recent reviews and meta-analyses on travel-related measure effectiveness**

Travel-related measures – Evidence of effectiveness			
Study	Setting	Infection type	Conclusions
Huizer et al., 2015	Community (100 papers)	Infectious diseases	Travel advice, isolation of ill travellers, health monitoring of affected travellers and hygiene measures are applicable measures which can be effective to prevent disease spread. Contact tracing, although frequently practiced, is less applicable, and experiences are less positive. Exit and entry screening, quarantine and travel restrictions are unlikely to be effective, and require extensive resources.
Rashid et al., 2015	Community	Pandemic influenza	Internal mobility restriction is effective only if prohibitively high (50% of travel) restrictions are applied.
Selvey et al., 2015	Airports	Infectious diseases (including influenza and SARS)	Entry/exit screening was not effective. Travel advice at border entry points and more effective disease control measures in the community are more effective.
Mateus et al., 2014	Community (23 studies)	Influenza	Internal travel restrictions and international border restrictions delayed the spread by one week and two months, respectively. International travel restrictions delayed the spread and peak by few days-four months. Travel restrictions reduced the incidence of new cases by less than 3%. Impact reduced when restrictions were implemented late (>six weeks after notification of epidemic) or when the level of transmissibility was high. Travel restrictions had minimal impact in urban centres with dense populations and travel networks. No evidence that travel restrictions would contain influenza within a defined geographical area.
Jefferson et al.,	Various settings	Influenza	Insufficient evidence to support screening at

2011			entry/exit points.
Cowling et al., 2010	Community	Influenza	Entry/exit screening may lead to short-term delays in local transmission: 7-12 day delays compared to nations that did not implement it, with lower bounds of 95% CI consistent with no additional delays and upper bounds extending to 20-30 day additional delays.
Jefferson et al., 2010	Various settings	Respiratory viruses	Insufficient evidence to support screening at entry/exit points.
Bitar et al., 2009	Airport	Pandemic influenza	Limited efficacy of NCIT to detect symptomatic passengers at the early stages of a pandemic influenza. External factors can also impair the screening strategy.
Jefferson et al., 2009	Airport	Influenza	Insufficient evidence to support screening at entry/exit points.
Lee et al., 2009	Community	Pandemic influenza	Most modelling studies found that travel restrictions alone did not impact overall AR. Reducing air travel restrictions has been modelled to be effective in delaying pandemic spread if nearly 100% reduction can be achieved, which is difficult or impossible to achieve. Combination approaches are more effective.

1

2

## 1 **4. Discussion and conclusions**

### 2 **Prerequisites for NPC implementation**

#### 3 **Risk communication**

4 Risk communication, including community engagement and social mobilisation, is a core capacity for emergency  
5 response that all countries should establish to respond to an influenza pandemic [34,283-285]. Communication is  
6 a key element of all preparedness and response plans, and can directly influence the success of the response  
7 against epidemics and pandemics at any severity level. Communication needs to be tailored to the audience,  
8 accurate, timely and honest. Messages need to be clear and unambiguous – otherwise this can generate  
9 uncertainty and more questions. Recent experiences with MERS-CoV, avian influenza, Ebola virus disease, Zika  
10 virus disease, and yellow fever have shown that communicating risk in health emergencies is essential and can  
11 have a serious impact on the epidemic response. A structured schedule of briefings can help manage requests  
12 for information. Well-trained, confident and trustworthy spokespersons are essential to delivery of messages.  
13 Building relationships with media organizations – press, radio, internet and TV – in advance of an incident can  
14 help with relationships during a response. Risk communication strategies should clarify locations and situations  
15 where exposure to the virus is likely, emphasizing the value of engaging in protective behaviours during and  
16 immediately following exposure to these environments. Social media also need to be increasingly considered, and  
17 the role of pseudo-experts, as well as hoax or wilfully false messages.

#### 18 **Education and training**

19 A well-trained and educated workforce is essential to a successful response. This will instill self-confidence in the  
20 staff themselves, and can reduce the need for rapid training in a response. There is a challenge with when to do  
21 training and maintaining competencies and capabilities, however regular refresher training can be a useful  
22 approach. Additionally, training and education could be given to members of the public – for example around  
23 self-care, accessing healthcare and community cohesion. A variety of mechanisms can be used to provide  
24 training, including face to face or on-line, group lectures or one to one. Training should be tailored to the subject  
25 being taught and the recipients. Written guidance documents will aid the response and the necessary knowledge  
26 acquisition. It is crucial upon employers to educate employees about the hazards to which they are exposed and  
27 to provide the necessary means to avoid them. This is particularly important in healthcare settings.

28 ECDC and WHO provide on-line **5.1.2e** and on-line material to enhance knowledge about different  
29 aspects of pandemic preparedness and response [286-288].

30

## 1 **5. Implications for public health research**

2

3 The evidence base on public health measures to mitigate the impact of pandemic influenza is limited. Research  
4 on innovative approaches to environmental control, social distancing, travel related measures and PPMs should  
5 be encouraged and funded; sleeping contracts, with pre-approved protocols, in advance of a future pandemic  
6 that can be activated when needed would be an option. WHO has published in 2017 an update on the public  
7 health research agenda for influenza [289,290]. Moreover, evaluation of effectiveness and appropriate  
8 monitoring after the implementation of the measures will provide valuable evidence for the next pandemics.

9 Understanding the effectiveness and optimal implementation of public health measures is important for public  
10 health decision makers in planning interventions and targeting limited resources. Many studies have focused on  
11 the evaluation of the effectiveness of both personal and community-level public health measures since 2009.  
12 However, the relative effectiveness of one public health measure compared to another and across the different  
13 population groups is still unclear. There is a limited number of observational studies and large well designed  
14 RCTs to assess the actual impact of public health measures in the different settings [289,290]. Research could  
15 focus on the effectiveness, adherence, acceptability and new ways of reducing the risk of infection during a  
16 pandemic.

17 The lack of quantitative data on effectiveness supports the role of mathematical modelling in understanding  
18 pandemic virus transmission and evaluating NPCs under conditions of uncertainty. It would be useful to extend  
19 modelling concepts through the application of alternative approaches, including cost effectiveness [291].

20 The variability in pandemic situations, including the degree of infectiousness, timing, population demographics  
21 and susceptibility, and availability of pharmaceutical and NPCs, inhibit the ability to draw general conclusions for  
22 the effectiveness of the measures reported from a small number of studies, to other settings and future  
23 pandemics [75]. An important avenue for primary research is the prospective study of intervention effectiveness  
24 in infectious disease emergency situations.

### 25 **Influenza transmission**

26 Enhancing knowledge in the area of influenza transmission and shedding is crucial to informing recommendations  
27 on the use of individual protective measures during future influenza pandemics. Future studies are needed to  
28 evaluate the relative impact of different modes of influenza transmission, and how this may shift between  
29 seasonal and pandemic settings. Studies should investigate the relative importance of droplet, contact and  
30 airborne transmission in seasonal and pandemic influenza in relation to the effectiveness of various interventions  
31 to reduce transmission; furthermore, studies should investigate the details of aerosol transmission including the  
32 infectious dose, survival of the virus in aerosols and aerosol generating procedures in clinical settings [290]. Virus  
33 survival on hands and on the different types of surfaces should also be determined. Limited reviews have  
34 quantified the effectiveness of PPE against different pathogens, although their effectiveness may differ against  
35 viral and bacterial agents or pathogens with potentially different transmission modes. The role (prevalence and  
36 impact) of heterogeneity in influenza infectiousness and transmission, i.e. of asymptomatic infections and super  
37 spreaders, in the transmission chain should be clarified [21,290]. Mathematical models for virus transmission in  
38 the various community settings would be helpful [292].

## 1 **Influenza diagnosis**

2 Adequate diagnostic algorithms for case detection and case definitions for surveillance are essential. Research  
3 could focus on the development of sensitive and specific influenza rapid tests for community-based studies and  
4 early rapid diagnosis of influenza viruses. The clinical implications of influenza viral load are still undetermined.

## 5 **Hand hygiene**

6 Research could focus on the effect of increased frequency and quality of hand washing on influenza virus  
7 transmission, aiming to identify the optimal threshold for advising guidelines. A comparison of various hand  
8 hygiene methods would be useful.

## 9 **Respiratory hygiene and other PPEs**

10 Data about the effectiveness of facemask use in the different settings are limited, and results are contradictory,  
11 highlighting the need for future studies. The efficacy of the different types of masks for reducing transmission  
12 and spread of influenza in the general community needs to be determined. Large, well-designed studies would  
13 also enable investigation of the role of facemask and respirator use specifically against laboratory confirmed  
14 influenza infections and clarify the circumstances under which individual PPE use is most warranted. The  
15 inclusion of relevant controls would be important [75]. There is lack of evidence on effectiveness of respiratory  
16 etiquette.

## 17 **Environmental measures**

18 Research could aid in understanding surface contamination issues and identifying situations in which surface  
19 cleaning should be emphasized. Research should focus on identifying the best practice guidelines (dosage,  
20 duration, frequency) and evaluate the different products. There are limited RCTs on the effect of surface and  
21 object cleaning on influenza prevention in the different settings. Novel techniques (e.g. far-UV-C light) for safe  
22 and effective surface and air disinfection for use in the different settings should be studied. Research should also  
23 focus on the efficacy of ventilation in reducing influenza transmission. The role of humidification still needs to be  
24 assessed.

## 25 **Social distancing measures**

26 Though there is evidence for the use of social distancing measures, research could focus on gathering data on  
27 social mixing patterns in schools and the various community settings. Studies should focus on the timing and  
28 duration of school closures and other social distancing and environmental measures in schools [290]. An  
29 important aspect is to provide evidence base for assessing societal and economic secondary effects of the  
30 measures for individuals, families and communities. Depending on the age of school children, there will be  
31 different consequences from school-closures that need to be determined. Most of the current evidence on  
32 effectiveness of voluntary isolation and voluntary quarantine practises originates from modelling studies; more  
33 robust experimental data should be produced. The role of asymptomatic infections and super-spreaders need to  
34 be clarified in relation to these measures.

## 35 **Border control**

1 Sensitive and specific novel screening tools for identifying infected travelers at international borders should be  
2 investigated. There are limited data on the possible differences in effectiveness of exit compared to entry  
3 screening.

#### 4 **Social behaviour, ethical and legal aspects**

5 The public knowledge, perception and behavioral aspects related to the use of NPCs across the different  
6 populations need to be assessed, as is the role of cultural and demographic factors on NPC common practices, in  
7 relation to NPC effectiveness. Prospective studies could aid in the verification of behaviour and would enhance  
8 understanding of intervention effectiveness. Studies should focus on the role of social science research in  
9 establishing social, ethical and legal standards in the application of public health policy, and address the public  
10 perception of influenza and its impact on societies, particularly in under-resourced populations [289,290].  
11 Research could focus on determining effective risk communication strategies for enhancing compliance and  
12 adherence to NPCs and the extent of barriers to NPC implementation [293].

13

14

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## 56 Annex. PubMed search strategy

57 PubMed searches were performed until 18 December 2018. The key terms: 'influenza', 'pandemic', 'respiratory  
58 infection', 'respiratory tract infection', 'respiratory virus', 'non-pharmaceutical measures', 'public health measures',  
59 'non-pharmaceutical interventions', 'personal protective measures', 'personal protective equipment',  
60 'environmental', 'cleaning', 'surface', 'humidification', 'ventilation', 'disinfectants', 'disinfection', 'copper', 'alloy',  
61 'sunlight', 'hand hygiene', 'mask', 'respirator', 'hand disinfection', 'social distancing', 'voluntary isolation',

- 1 'workplace', 'quarantine', 'mass gatherings', 'Hajj', 'school closure', 'entry screening', 'exit screening', 'border  
 2 closure', 'travel advice', 'travel measures', were used in the following combinations:  
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Measure	Search terms
Non-pharmaceutical countermeasures	(non[All Fields] AND ("pharmacy"[MeSH Terms] OR "pharmacy"[All Fields] OR "pharmaceutical"[All Fields] OR "dosage forms"[MeSH Terms] AND "forms"[All Fields]) [All Fields]) AND interventions[All Fields] AND ("pandemics"[MeSH Terms] OR "pandemics"[All Fields] OR "pandemic"[All Fields])) AND Review[ptyp]  (non[All Fields] AND ("pharmacy"[MeSH Terms] OR "pharmacy"[All Fields] OR "pharmaceutical"[All Fields][All Fields]) AND ("measures"[All Fields]) AND ("pandemics"[MeSH Terms] OR "pandemics"[All Fields] OR "pandemic"[All Fields])) AND Review[ptyp]  (non[All Fields] AND ("pharmacy"[MeSH Terms] OR "pharmacy"[All Fields] OR "pharmaceutical"[All Fields] AND "measures"[All Fields]) OR "weights and measures"[All Fields] OR "measures"[All Fields]) AND effectiveness[All Fields]) AND Review[ptyp]  (non[All Fields] AND ("pharmacy"[MeSH Terms] OR "pharmacy"[All Fields] OR "pharmaceutical"[All Fields]) AND interventions[All Fields] AND effectiveness[All Fields]) AND Review[ptyp]
Hand hygiene	((("hand hygiene"[MeSH Terms] OR ("hand"[All Fields] AND "hygiene"[All Fields]) OR "hand hygiene"[All Fields]) AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]  ((("hand disinfection"[MeSH Terms] OR ("hand"[All Fields] AND "disinfection"[All Fields]) OR "hand disinfection"[All Fields] OR ("hand"[All Fields] AND "washing"[All Fields]) OR "hand washing"[All Fields]) AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]  ((("hand disinfection"[MeSH Terms] OR ("hand"[All Fields] AND "disinfection"[All Fields]) OR "hand disinfection"[All Fields] OR ("hand"[All Fields] AND "washing"[All Fields]) OR "hand washing"[All Fields]) AND effectiveness[All Fields]) AND Review[ptyp]  ((("hand hygiene"[MeSH Terms] OR ("hand"[All Fields] AND "hygiene"[All Fields]) OR "hand hygiene"[All Fields]) AND effectiveness[All Fields]) AND Review[ptyp]
Respiratory etiquette	(respiratory[All Fields] AND etiquette[All Fields]) AND Review[ptyp]  (("cough"[MeSH Terms] OR "cough"[All Fields]) AND etiquette[All Fields]) AND Review[ptyp]  (respiratory[All Fields] AND ("hygiene"[MeSH Terms] OR "hygiene"[All Fields]) AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]  (respiratory[All Fields] AND ("hygiene"[MeSH Terms] OR "hygiene"[All Fields]) AND ("respiratory tract infections"[MeSH Terms] OR ("respiratory"[All Fields] AND "tract"[All Fields] AND "infections"[All Fields]) OR "respiratory tract infections"[All Fields] OR ("respiratory"[All Fields] AND "infections"[All Fields]) OR "respiratory infections"[All Fields])) AND Review[ptyp]
Facemasks	(facemask[All Fields] AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]  (("face"[MeSH Terms] OR "face"[All Fields]) AND ("masks"[MeSH Terms] OR "masks"[All Fields] OR "mask"[All Fields]) AND ("influenza, human"[MeSH Terms]

	OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields]) AND Review[ptyp]
	((("masks"[MeSH Terms] OR "masks"[All Fields] OR "mask"[All Fields]) AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	((("masks"[MeSH Terms] OR "masks"[All Fields] OR "mask"[All Fields]) AND ("respiratory tract infections"[MeSH Terms] OR ("respiratory"[All Fields] AND "tract"[All Fields] AND "infections"[All Fields]) OR "respiratory tract infections"[All Fields] OR ("respiratory"[All Fields] AND "infection"[All Fields]) OR "respiratory infection"[All Fields])) AND Review[ptyp]
Other personal protective equipment	((("personal protective equipment"[MeSH Terms] OR ("personal"[All Fields] AND "protective"[All Fields] AND "equipment"[All Fields]) OR "personal protective equipment"[All Fields]) AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	(personal[All Fields] AND protective[All Fields] AND ("weights and measures"[MeSH Terms] OR ("weights"[All Fields] AND "measures"[All Fields]) OR "measures"[All Fields]) AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	(personal[All Fields] AND protective[All Fields] AND interventions[All Fields] AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	(personal[All Fields] AND protective[All Fields] AND interventions[All Fields] AND ("pandemics"[MeSH Terms] OR "pandemics"[All Fields] OR "pandemic"[All Fields])) AND Review[ptyp]
Environmental measures	((("environment"[MeSH Terms] OR "environment"[All Fields] OR "environmental"[All Fields]) OR ("weights"[All Fields] AND "measures"[All Fields]) OR "measure"[All Fields]) AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	(surface[All Fields] AND cleaning[All Fields] AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	(humidification[All Fields] AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	((("ventilation"[MeSH Terms] OR "ventilation"[All Fields] OR "respiration"[MeSH Terms] OR "respiration"[All Fields]) AND ("respiratory tract infections"[MeSH Terms] OR ("respiratory"[All Fields] AND "tract"[All Fields] AND "infections"[All Fields]) OR "respiratory tract infections"[All Fields] OR ("respiratory"[All Fields] AND "infection"[All Fields]) OR "respiratory infection"[All Fields]) AND effectiveness[All Fields]) AND Review[ptyp]
	(cleaning[All Fields] AND ("respiratory tract infections"[MeSH Terms] OR ("respiratory"[All Fields] AND "tract"[All Fields] AND "infections"[All Fields]) OR "respiratory tract infections"[All Fields] OR ("respiratory"[All Fields] AND "infection"[All Fields]) OR "respiratory infection"[All Fields]) AND effectiveness[All Fields]) AND Review[ptyp]
	((("disinfectants"[Pharmacological Action] OR "disinfectants"[MeSH Terms] OR "disinfectants"[All Fields] OR "disinfectant"[All Fields]) AND ("respiratory tract infections"[MeSH Terms] OR ("respiratory"[All Fields] AND "tract"[All Fields] AND

	"infections"[All Fields]) OR "respiratory tract infections"[All Fields] OR ("respiratory"[All Fields] AND "infection"[All Fields]) OR "respiratory infection"[All Fields]) AND effectiveness[All Fields]) AND Review[ptyp]
	((("disinfection"[MeSH Terms] OR "disinfection"[All Fields]) AND ("influenza, human"[MeSH Terms] OR "influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields]) AND effectiveness[All Fields]) AND Review[ptyp]
	((("disinfection"[MeSH Terms] OR "disinfection"[All Fields]) AND ("influenza, human"[MeSH Terms] OR "influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	((("disinfectants"[Pharmacological Action] OR "disinfectants"[MeSH Terms] OR "disinfectants"[All Fields]) AND ("influenza, human"[MeSH Terms] OR "influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	((("infection"[MeSH Terms] OR "infection"[All Fields]) AND ("sunlight"[MeSH Terms] OR "sunlight"[All Fields]) AND ("ventilation"[MeSH Terms] OR "ventilation"[All Fields] OR "respiration"[MeSH Terms] OR "respiration"[All Fields])) AND Review[ptyp]
	((("copper"[MeSH Terms] OR "copper"[All Fields]) AND ("disinfection"[MeSH Terms] OR "disinfection"[All Fields])) AND Review[ptyp]
Social distancing measures	(social[All Fields] AND distancing[All Fields]) AND Review[ptyp]
	(social[All Fields] AND distancing[All Fields] AND ("influenza, human"[MeSH Terms] OR "influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
Isolation of infected individuals	((("quarantine"[MeSH Terms] OR "quarantine"[All Fields]) AND ("pandemics"[MeSH Terms] OR "pandemics"[All Fields] OR "pandemic"[All Fields])) AND Review[ptyp]
Voluntary quarantine of exposed individuals	voluntary[All Fields] AND ("isolation and purification"[Subheading] OR "isolation"[All Fields] AND "purification"[All Fields]) OR "isolation and purification"[All Fields] OR "isolation"[All Fields]) AND ("pandemics"[MeSH Terms] OR "pandemics"[All Fields] OR "pandemic"[All Fields])
School closure	((("schools"[MeSH Terms] OR "schools"[All Fields] OR "school"[All Fields]) AND closure[All Fields] AND ("influenza, human"[MeSH Terms] OR "influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
Workplace closure	("workplace"[MeSH Terms] OR "workplace"[All Fields]) AND closure[All Fields]
	("workplace"[MeSH Terms] OR "workplace"[All Fields]) AND closure[All Fields] AND ("influenza, human"[MeSH Terms] OR "influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])
Workplace measures	"workplace"[MeSH Terms] OR "workplace"[All Fields]) AND "measures"[All Fields] OR "measure"[All Fields] AND ("influenza, human"[MeSH Terms] OR "influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields]
Mass gatherings	((("mass"[All Fields]) AND gathering[All Fields] AND ("pandemics"[MeSH Terms] OR "pandemics"[All Fields] OR "pandemic"[All Fields])) AND Review[ptyp]
	((("mass"[All Fields]) AND gathering[All Fields] AND ("influenza, human"[MeSH Terms] OR "influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	(Hajj[All Fields] AND effectiveness[All Fields]) AND Review[ptyp]

	(Hajj[All Fields] AND ("public health"[MeSH Terms] OR ("public"[All Fields] AND "health"[All Fields]) OR "public health"[All Fields]) AND "measures"[All Fields]) OR "measures"[All Fields])) AND Review[ptyp]
Travel advice	((("travel"[MeSH Terms] OR "travel"[All Fields]) AND advice[All Fields] AND ("pandemics"[MeSH Terms] OR "pandemics"[All Fields] OR "pandemic"[All Fields])) AND Review[ptyp]
Entry and exit screening	(entry[All Fields] AND ("diagnosis"[Subheading] OR "diagnosis"[All Fields] OR "screening"[All Fields] OR "mass screening"[MeSH Terms] OR ("mass"[All Fields] AND "screening"[All Fields]) OR "mass screening"[All Fields] OR "screening"[All Fields] OR "early detection of cancer"[MeSH Terms] OR ("early"[All Fields] AND "detection"[All Fields]) AND ("pandemics"[MeSH Terms] OR "pandemics"[All Fields] OR "pandemic"[All Fields])) AND Review[ptyp]
	(entry[All Fields] AND ("diagnosis"[Subheading] OR "diagnosis"[All Fields] OR "screening"[All Fields] OR "mass screening"[MeSH Terms] OR ("mass"[All Fields] AND "screening"[All Fields]) OR "mass screening"[All Fields] OR "screening"[All Fields] OR ("early"[All Fields] AND "detection"[All Fields] AND ("influenza, human"[MeSH Terms] OR ("influenza"[All Fields] AND "human"[All Fields]) OR "human influenza"[All Fields] OR "influenza"[All Fields])) AND Review[ptyp]
	(entry[All Fields] AND ("diagnosis"[Subheading] OR "diagnosis"[All Fields] OR "screening"[All Fields] OR "mass screening"[MeSH Terms] OR ("mass"[All Fields] AND "screening"[All Fields]) OR "mass screening"[All Fields] OR "screening"[All Fields]) OR ("early"[All Fields] AND "detection"[All Fields] AND respiratory[All Fields]) AND Review[ptyp]
Internal travel restriction	((("travel"[MeSH Terms] OR "travel"[All Fields]) AND ("weights and measures"[MeSH Terms] OR ("weights"[All Fields] AND "measures"[All Fields]) OR "weights and measures"[All Fields] OR "measures"[All Fields]) AND ("pandemics"[MeSH Terms] OR "pandemics"[All Fields] OR "pandemic"[All Fields])) AND Review[ptyp]
Border closure	((("travel"[MeSH Terms] OR "travel"[All Fields]) AND restrictions[All Fields] AND effectiveness[All Fields]) AND Review[ptyp]

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