



HDC Requirements and Specifications

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0 Document info

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0.2 Document History

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1 Executive Summary

As part of the European Health Union, the European Union (EU) is advancing the secondary use of health data to drive research, innovation, and evidence-based policymaking.

A key initiative in this effort are the direct grants that aim to prepare the way for national HDABs in the member states as mentioned in EHDS.

This deliverable is a deliverable by work package 6 (WP6) of HDAB-NL. This work package aims to enable The Netherlands' Health Data Access Body (HDAB-NL) to provide data users with a way to discover and assess the suitability of existing health datasets for the data users' intended purpose, as well as data holders with the functionality needed to publish information about their datasets as will be required for the European Health Data Space (EHDS).

Defining requirements and specifications is the subject of this first deliverable.

Most importantly we have taken the statements in the EDHS concerning the cataloguing capability as a starting point for national catalogue requirements. Besides this, stakeholder requirements known to the consortium partners and through stakeholder sessions have been collected and are part of this document, even though they will still have to be checked against the common understanding of EHDS that is still being created, through analysis in the program and cooperation within Europe.

The document has been written during a time when the EHDS texts were still under negotiation and TEHDAS2 and the HealthData@EU pilot were still working on their deliverables. A common understanding of EHDS text is still to be discussed further in the Community of Practice (CoP) for EHDS, and national law still needs to be adjusted and interpreted. Therefore, this deliverable must be seen as a first iteration of requirements and specifications, to be further elaborated based on the deliverables from the projects and initiatives mentioned.

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3 Introduction to Work Package 6: Catalogue and Metadata

3.1 Objectives of this work package as described in Grant Agreement

This work package aims to enable The Netherlands' Health Data Access Body (HDAB-NL) to provide data users with a way to discover and assess the suitability of existing health datasets for the data users' intended purpose, as well as data holders with the functionality needed to publish information about their datasets as will be required for the European Health Data Space (EHDS). Tasks include:

- Define requirements and specifications for a national Health Dataset Catalogue (HDC);
- Create a design and architecture for the HDC based on existing solutions among the project partners.
- Implement and pilot the HDC with representative use cases, both from the data user and the data holder perspective.
- Launch an operational national HDC.

Defining requirements and specifications is the subject of this first deliverable and due per 28 February 2025, as described below.

4 Description of the First Deliverable

4.1 T6.1 National Health Dataset Catalogue (HDC): Analysis and design

The following is described in the Grant Agreement for the HDAB-NL program but has been slightly adjusted because of current insights.

The first step for a successful implementation of the Health Data Catalogue (HDC) is to **collect the requirements** among the projected **data holders**, as well as the anticipated **user community**. The deadline for this deliverable is 28 February 2025.

This analysis encompasses:

- a. The features supporting users to discover datasets meeting their needs, and
- b. The functionality needed for data holders to efficiently publish information on their datasets (in conjunction with WP9 to ensure data quality standards). This information will include data access meta data fields (according to DUO/ODRL standards).

These activities will consider the final text of the EHDS, the outputs from TEHDAS (joint action Towards European Health Data Space) and upcoming joint actions on secondary use, as well as on the lessons learnt on the HealthData@EU Pilot, to ensure alignment and interoperability with the other HDABs HDCs.

The resulting requirements will be mapped onto the existing, and fairly mature, HDC solutions present among the consortium partners, as was stated previously, though in our direct grant efforts we are still working on more detailed user flows, partly based on the business capacities recognized

by the European Commission to be needed to make the overall processes work. Based on these findings, the IT architecture for the future HDC, in the context of the HDAB infrastructure, will combine these existing building blocks with new features to arrive at a network of catalogues that will act as one integrated HDC solution.

Also, we will consider the milestone M6.1 from the EHDS Healthdata@eu pilot, which is a report on the landscape analysis of available metadata catalogues and metadata standards in use.

We will try to consider the strategic choices made for primary use of health data and align with the parties there as much as possible, to achieve an infrastructure that makes sense

Participants: VWS (BEN), ICTU (AE), CBS (AE), Health-RI (AP), RIVM (AE)

5 Approach

5.1 Overall Work Plan for WP6

To meet the objectives as mentioned above, a work plan was created as a first step in this approach. Based on this plan we have:

- Shared knowledge between the consortium partners on existing cataloguing solutions in the Netherlands. And we had a closer look at the capabilities that are already available at the consortium partners, specifically cataloguing capabilities.
- Worked closely with the other technical work packages within the program to align on requirements: WP5 DAAMS (Data Access Application Management), WP7 SPE (Secure Processing Environment), WP9 Data Quality, WP8 cross border infrastructure. This helps us to take interoperability between components into account, and data quality aspects as a part of requirements for metadata in the catalogue, including functional requirements to make quality of datasets clear to users.
- Learned from our partners working on WP10 about the EHDS.
- Joined the EHDS2 CoP working groups to exchange knowledge with member states on cataloguing and metadata solutions in the member states.
- Organised a breakout as part of an orienting HDAB-NL meeting with a small group of stakeholders in June 2024. Due to the status of EHDS at that time, we could not yet make this a big kick-off meeting unfortunately, which has caused a delay in the project.
- Organised a breakout as part of the HDAB-NL stakeholder kick-off meeting in September 2024.
- Organised two stakeholder sessions specifically for WP6 Catalogue and Metadata, including a presentation from WP9 on data quality and the developments for that in Quantum.
- Processed feedback and comments into our requirements inventory.
- Started a catalogue & metadata working group within an online community for HDAB-NL created by our Ministry of Health.

To reach this deliverable by February 2025, an internal Milestone was set at 30 November 2024, to deliver internally in the project a first draft of this deliverable and review it within the HDAB-NL team, to determine next steps towards the deliverable in February.

Performed a legal check on the requirements, on interpretation of the newer EHDS text and to consider broader legislation that may apply.

6 Existing knowledge amongst consortium partners and stakeholders

Via our Ministry of Health, a stakeholder platform has been set up, so that we can reach out to stakeholders to think along on specific measures and have them review our deliverables. We did notice that the most urgent questions from stakeholders are about the scope of data holders, data categories and datasets. These questions could not yet be fully answered with certainty without the final publication of the EHDS. Stakeholders are concerned that not all data holders impacted by EHDS already know that they will be impacted. This will be a point of attention throughout the rest of the project.

Health-RI: National Health Data Catalogue and central infrastructure

Because of the National Growth Fund (NGF) assignment for Health-RI to realise a national health data infrastructure for improvement of the secondary use of health data, a part of the stakeholders of the EHDS in the Netherlands were involved in the starting phase of creating a Dutch national health data infrastructure. In this process functional requirements of a national catalogue have been gathered amongst researchers and several health research data holders. The aim of the NGF project is to realise a central catalogue and a central request process, in which regional nodes are onboarding their metadata: <https://catalogus.healthdata.nl/>. The requirements from this project have been considered for the HDAB catalogue requirements. This catalogue is still in early stages of development, having a limited set of minimal mandatory DCAT elements as metadata scheme, and an important lesson learned in the process is that data holders face several internal challenges, before they can be ready to share their metadata with a central catalogue, which makes this a lengthy process.

Health-RI's national catalogue has funding till 31-12-2028 to be further developed into a national health data infrastructure including a central request application and SPE functionality. So, it would be an efficient use of public funding to reuse this catalogue as an MVP example for part of the HDAB process, as far as it can support the EHDS requirements. It can play a role in the pilots that are part of the second deliverable within the HDAB-NL project by connecting with other components as described in this document. It is aimed at automated harvesting. Metadata for this catalogue has initially been set up according to minimal mandatory DCAT-AP metadata properties and is being further adjusted for HealthDCAT-AP, to ensure it will comply to the EHDS. This helps data holders to prepare to deliver HealthDCAT-AP compliant metadata by the time the EHDS becomes effective. Furthermore, the link with the Cumuluz program is being investigated, which is focused on primary data use. Linking to that can make primary data findable for secondary use.

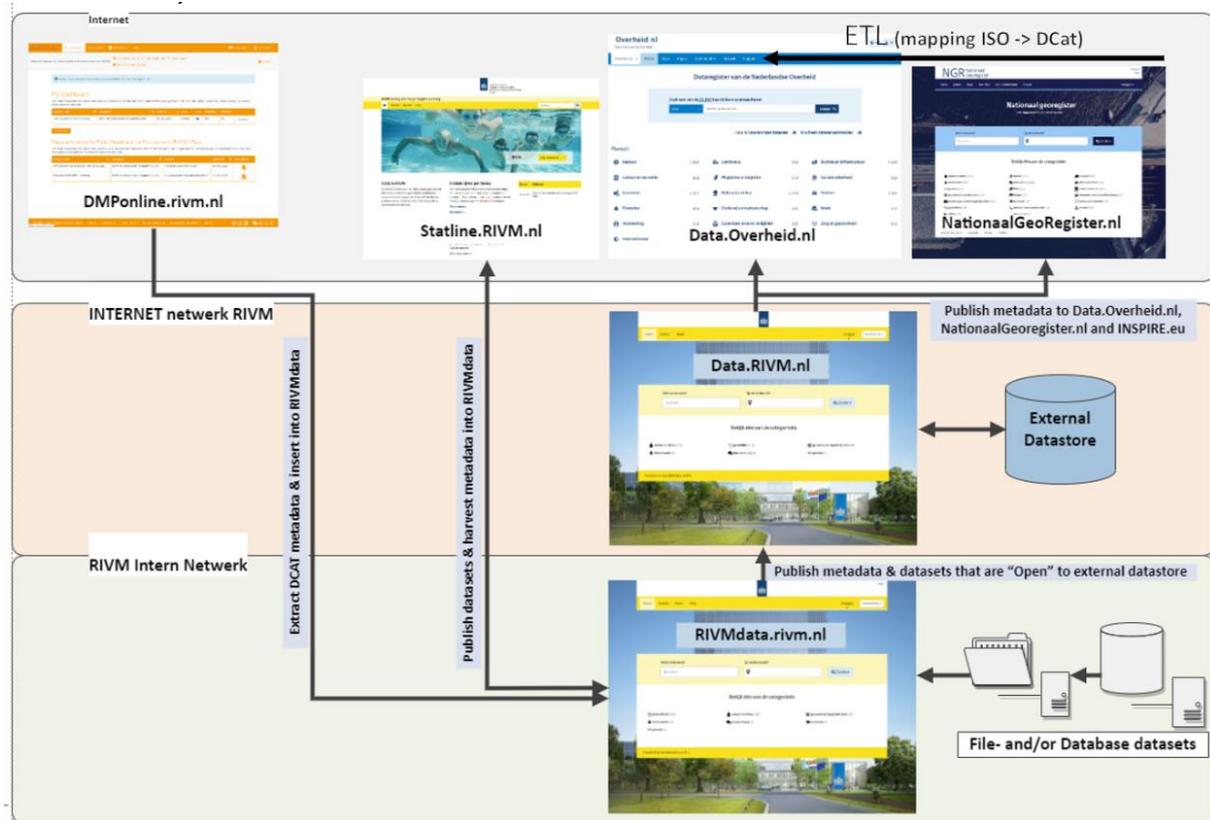
Still, we must keep in mind that there are requirements in EHDS that are not foreseen in the NGF project and therefore need to be addressed in the scope of the HDAB-NL program.

RVIM and CBS: Cataloguing, DAAMS and SPE expertise

There is extensive knowledge within the National Institute for Public Health and the Environment (RIVM) and Statistics Netherlands (CBS) - including expertise of the geo-domain and health related (micro)data and statistics - along with a long standing established processes for handling requests for statistical data and public health data catalogues. This offers us a starting point with a lot of requirements known, based on current infrastructures and legislation. Investigation of the potentially additional expected EHDS requirements was an important part of the effort for this first year of the HDAB-NL program.

RIVM national catalogues

RIVM has centralized catalogues like <https://data.rivm.nl/> and <https://bronnen.zorggegevens.nl/Bron/Zoek>. The picture below visualises the ways several types of metadata are shared to national catalogues, making available RIVM open data and tabular data.



CBS national catalogues

Statistics Netherlands (CBS) publishes open data via <https://opendata.cbs.nl/StatLine/#/CBS/nl/>. Besides that they offer services around microdata, and a subset of descriptions are made available on the ODISSEI portal <https://portal.odissei.nl/> portal (where a number of large collections can be found) and <https://data.overheid.nl/>, where a part of CBS data is described and can be made available on request to researchers. See also there the theme “Zorg en Gezondheid”, containing aggregated tables rather than data files. The data are also findable in the form of PDF reports including code lists, on [Gezondheid en welzijn | CBS](#), with a total overview on [Gebruikershandleiding Zorgregisters: Informatie gebruik | CBS](#). Metadata descriptions here have been automatically derived from CBS’s data service center, with some editorial additions.

Consortium partners and stakeholders

The knowledge of the consortium partners and their stakeholders forms the basis of our requirements, that we have adjusted to EHDS legislation, as far as current knowledge allowed us. Adjustments will be necessary because the EHDS has been published during the review period of this document. Clarifications for common understanding are still to come as we are finishing up this documentation in February 2025. Furthermore the TEHDAS2 guidelines that we align with are still under public consultation.

Stakeholders we have contacted based on a collective overview of stakeholders through the consortium partners including the Ministry of Health. Identified stakeholders have been invited to think along with the requirements in the HDAB-NL program and several of them are volunteering to be involved in further HDAB-NL pilots. It must be noted that a thorough stakeholder inventory will be carried out, initiated by the ministry of health, and additional stakeholder therefore may bring new requirements and challenges.

6.1 Information on existing other catalogues and their properties

From the Healthdata@eu pilot we have received the [landscape analysis of metadata catalogues](#) and the standards used. This was the basis for the pilot to start the work on HealthDCAT-AP. We cannot yet point out specific catalogues matching all criteria for HDAB, as HealthDCAT-AP is still in development and more detailed capabilities are still under investigation and discussion. After having worked out the more detailed user processes and functionality needed in the HDAB infrastructure, it will be a logical moment to again review the catalogues out there, and in how far they would match, or have a roadmap to match, the requirements and specifications. Different catalogues have been pointed out to us at stakeholder sessions, usually domain specific with extra useful functions for those domains, but not capable (yet) of exchanging the HealthDCAT-AP format. We should not directly want to replace these specialised catalogues but rather connect them, as they offer a lot of functionality in the domain that are invaluable to their data users. Also, we should consider that these catalogues will also be evolving with EHDS in mind and therefore again inventory their status and roadmap later in the process.

Besides this, we will evaluate the code that will become available in March 2025 for the Central Services catalogue, and the components being developed by the Data Spaces Support Centre and any other initiatives that seem promising and map them to the capabilities that we need for an HDAB catalogue to evaluate if they fit our purpose.

6.2 Delays during the project

Unfortunately, we had a slow start due to the delay of the final EHDS publication. This means, as mentioned before in the approach section, that we could not kick off the HDAB-NL stakeholder engagement fully before the summer, as we would have liked, but we did start involving stakeholders at a broad scale right after summer of 2024.

We expect that after the delivery of this deliverable in February 2025, the same month that the EHDS is being signed, following further explanations for common understanding thereafter, we will need to revisit the requirements and see if any requirement needs to be adjusted. As noted above, also TEHDAS2 guidelines and implementing acts will still have impact on the requirements. Therefore, it must be noted that any requirements and specifications currently delivered cannot be regarded as set in stone. Updated versions are to be expected throughout the project. This does not only apply to upcoming EU law, but also when national legislation is adjusted based on EHDS. And of course, based on lessons learned during the pilot phase, we will need to keep updating the requirements and specifications accordingly. These delays may impact (the scope of) other deliverables in the project as well, as more time will need to be spent after February 2025 to work on the requirements based on the definitive texts. Also, some stakeholders have trouble thinking along with us as they are unsure of the exact scope of the EHDS. Therefore, we can also expect more stakeholder feedback once they become more actively engaged in working towards the expected changes that the EHDS will bring.

6.3 Collaboration within EHDS2 CoP SG2

We have joined the EHDS2 CoP Subgroup 2 on Catalogue and Data Quality where we share knowledge with other member states, share presentations about the different implementation choices, and exchange expectations about changes needed for a good implementation of the EHDS. Comparing solutions between member states will continue throughout the project and can have impact on the Dutch deliverable as we finetune requirements based on lessons learned from other member states.

6.4 Collaboration with TEHDAS2

The TEHDAS2 program will be delivering guidelines that, when made definitive, will be the basis for implementing acts that accompany the EHDS. This makes it important for our program to stay closely aligned, share experiences and feedback with the TEHDAS2 program. Through the EHDS CoP we're also in contact with TEHDAS2 members. And starting November 2024, we have started close alignment of work between HDAB-NL consortium members and organisations in the Netherlands that take part in TEHDAS2, exchanging requirements and joining the TEHDAS2 working group meetings. And of course, we will be actively taking part in TEHDAS consultations to share the lessons we learn along the way with the TEHDAS2 project members.

6.5 Collaboration with Quantum

Through close collaboration with WP9, we also are in close contact with members of the Quantum project, so that we can stay aligned with requirements about data quality. This has a very close relationship with the metadata model required for the catalogue. Also, it will impact the user interface of the catalogue because the catalogue is required to show to the user clearly the quality of datasets if that information is available.

6.6 Collaboration with DSSC

We started alignment with DSSC (Data Spaces Support Centre) because they are preparing general components for data spaces to ensure interoperability and efficiency in creating data space resources and infrastructure.

6.7 Collaboration with HealthData@EU

We've closely followed developments in the HealthData@EU pilot and will keep reviewing information about the deliverables from this pilot and the next developments when the results are handed over to the EHDS2 CoP.

7 Functional and non-functional Requirements inventory

We have created a list of more detailed requirements for the catalogue and metadata scheme. These are maintained in Excel in the HDAB-NL project space and are included in this document as appendices. In the appendices you can see that we refer to a so-called RS37 requirement framework from the requirements we have gathered. This is a Dutch framework based on OpenDEI which we have used in the requirements processing to check if there are still categories of requirements that need our attention, and which we will further elaborate on in later iterations, based on a cooperation between our work package and Work Package 8, concerning the infrastructure and cross-border functionality.

In the next chapter of this document, we explain the requirements on high level, using visualised flows to explain expected requirements.

In December 2024 the European Commission has shared with us their visualization of the expected Digital Business Capabilities needed. This overview, found within the CoP file sharing environment, is also being used within the project to make sure we do not overlook capabilities that are needed for the cataloguing of datasets and dependencies with other capabilities.

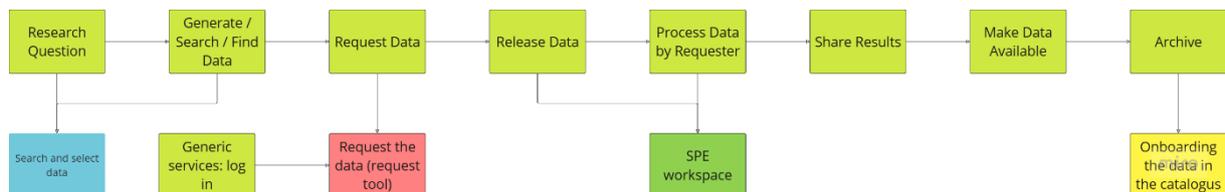
8 Data User Flow: Searching for Data(sets) in the Catalogue

At the basis of our functional requirements list is an understanding of the type of users who will need to use the applications we envision to make the health data infrastructure successful. Therefore, we have investigated the processes needed within a health data infrastructure, either national or international.

The aim of the work package is to deliver an infrastructure that will be actively used by the researchers and other intended end users (from now on **user**), to search for available datasets and then either request open data or a statistical answer or apply for permits. We aim to prevent creating an infrastructure that users will try to avoid at all costs. Therefore, we are investigating the processes on the users' side and how to support them best with the intended business capabilities.

An example of a user's journey and how the HDAB components can support this, used as a basis for further discussion with our stakeholders:

Please note that we are still comparing user journeys with the digital blueprint of business capabilities that the European Commission has presented, and this is only one of the representations that we have used so far. We are working jointly with the other technical work packages to create more extensive and more in-depth visualisations of the user flows to be supported.



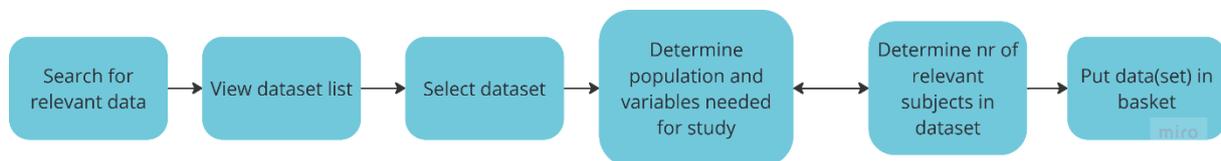
Note: Light Green is the basic flow that was suggested by a group of stakeholders that consist mostly of university medical centres, and one generic log in step. Blue is the process that concerns the catalogue. Red is the step that corresponds to DAAMS process. Dark green is the SPE process and yellow is the supporting process to onboard data holder metadata into the catalogue.

Explanation of the general flow, from left to right:

1. A user has a research question
2. The user finds existing data to answer the research question (or needs to generate it, which is a different process).
3. The user requests access to the datasets found
4. The data is released to the user
5. The data is processed by the user (e.g. doing analyses and/or enriching the data)
6. The user shares the research results.
7. The user makes the (enriched) research data available.
8. The user archives the data.

Especially at the **first two steps**, the **catalogue** comes into play. The users want to find available datasets and assess their suitability for the research question.

Zooming in on the user processes in the catalogue:

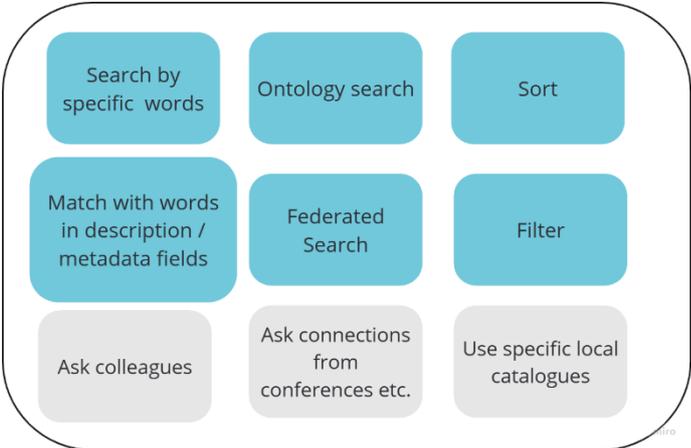


From left to right:

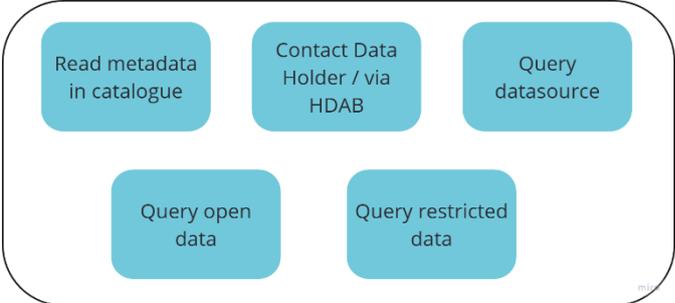
1. The user searches for relevant datasets → A suitable **search** functionality is needed
2. The user views the resulting datasets → The results need to be **shown** in a useful way (N.B. in this step the user should be able to evaluate the quality of the data and whether it fits the research question, which will be further elaborated on in later iterations, and by the work of WP9).
3. The user selects datasets that seem interesting at a first glance → Results must be **selectable**
4. The user determines what population and variables are specifically needed to answer the research question → **Sufficient detail** in the metadata, and/or data discovery/deep search can be necessary, and/or **contact** with the data holder for deeper understanding of the dataset.
5. The user wants to know, for their specific research question, if the (combined) dataset includes **enough subjects**. If not, the user might revisit the needs for the study or continue to other datasets. If so:
6. The user wants to put the dataset in a basket, or in some other way **start an application process** for a **permit** to access the data or start a **statistical request** for an answer about the data.

8.1 Suitable Search functionality

How do users now or in the future want to search for data? As the EHDS states that users must be able to determine if a dataset is relevant for their research, the catalogue should offer users the functionality they need to do so. NB: Also searching based on identifiers is a subject of later investigation and is expected to be added to the visual representation of search options later.



How do users want to determine if there are enough subjects in the dataset, to suit their research question sufficiently and to start the request or permit process? The processes mentioned are not all explicitly mentioned by EHDS but have been mentioned by users to indeed make sure a dataset is relevant for their research. They may therefore not all be mandatory part of an MVP but would be expected to be made possible at some point.

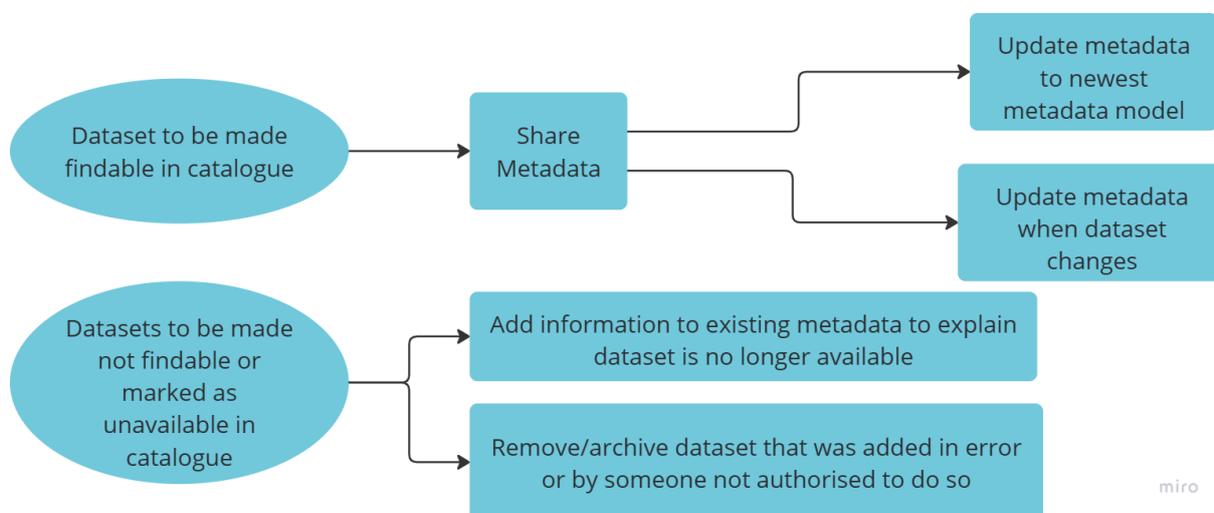


8.2 Linking to DAAMS

If a dataset is interesting enough, the user wants to go from the catalogue to the Data Access Application Management System (DAAMS) for a request for a statistical answer, or wants to request a permit to get access. For this, we expect to need a connection from the catalogue to the DAAMS, so that the user can select datasets and then proceeds to the DAAMS, if it would concern datasets of one member state only. The route that must be available would be making the datasets findable in the central European catalogue, from there creating a request, and from there going to the national DAAMS.

9 Data Holder User Flows: Managing metadata in the catalogue

Processes that need to be supported for data holders:



To make information about datasets available in the catalogue:

- Share metadata:
 - Manually (e.g. an import function or a form), and/or
 - Automated: Onboarding process for not-yet connected data holders – the automated process is likely the most scalable solution.
- Update process for connected data holders
 - Manually, and/or
 - Automated
- Metadata versioning
 - Manually, and/or
 - Automated

The options that should be developed for manual and automated dataset onboarding (= adding information a.k.a. metadata about a dataset) must partly depend on what stakeholders are able to do by the time EHDS requires them to share metadata.

Removal of a dataset, or in the catalogue marking them as no longer available:

- This could be because a dataset is obsolete (one might still want to refer to its previous existence, though)
- Or the user needs to remove a dataset because it was added in error or not by a person authorised to do so.

9.1 Share metadata automatically: Onboarding a data holder's information into a catalogue

The EHDS requires data holders to be able to place information about datasets in a national catalogue, that will in turn be connected to the European central catalogue. The EHDS does not explicitly states that this needs to be an automated process. However, the opinion is shared among many participants of the CoP that automation is essential to make these processes scalable.

There are several examples of automated harvesting out there. The problem can be that this is complex for data holders, especially smaller ones. Therefore, sufficient support for users is needed to guide them in delivering information about their datasets to the catalogue. The following is an example of an onboarding process to get metadata harvested into the national catalogue from data holders that did not yet previously expose their metadata. In other words, data holders that do not yet have technical connections to publish their metadata into the catalogue.

Some remarks on this process:

- It is important to note that this can be quite a taxing process for a data holder, and therefore, it needs to be guided and supported for this process to succeed. Also, there can be multiple solutions depending on the size of the data holders' collection of metadata, the frequency the metadata is updated by the data holder, etc.
- The process that is used as an example here, is still under improvement together with stakeholders and is expected to evolve further if more diverse data holders will use the process to make their datasets findable. **Please note that in the HDAB program, we are still in discussions with other member states on the best ways to support data holders to get their metadata into a national catalogue.** Fair Data Points are one of the options being discussed, though at this moment is not at a sufficient maturity level to be put into production.

For an **example** of how to support data holders to onboard their datasets on a national catalogue in an automated way, see <https://health-ri.atlassian.net/wiki/spaces/FSD/pages/279150593>

(see [What is the future of the National Health Data Catalogue](#))

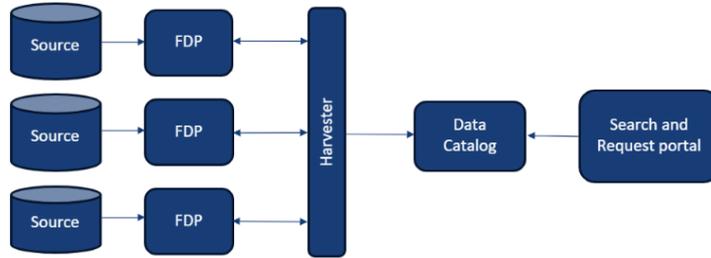


Figure 1. Connection of data (source) to the National Catalogue via an FDP

🚀 How to onboard your metadata to the Catalogue?

There are several steps needed to publish your metadata on the National Catalogue. Here we show the basic steps. You can find some [examples of onboarding and scenarios here](#). For technical documentation please refer to the Health-RI Github: [GitHub - Health-RI/health-ri-metadata at master](#).

General onboarding steps

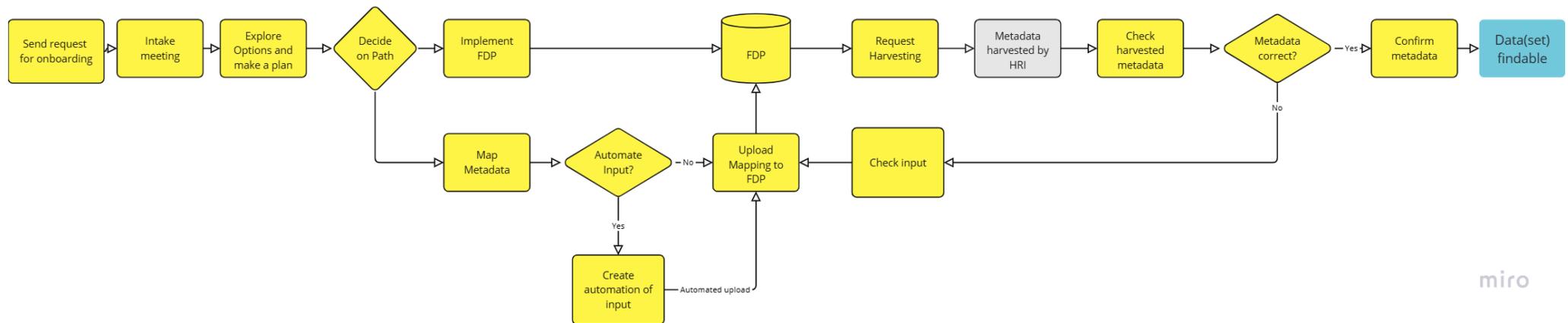
1. Request

In this step a data holder/provider reaches out to Health-RI to request onboarding of the metadata, via our service desk: servicedesk@health-ri.nl. A Health-RI contact person is assigned to the data holder/provider and the request is internally registered.



The Wiki page mentioned on the previous page is an **example** of support to onboard data holders so that they can make an automated connection from a FAIR Data Point (FDP) to the national catalogue, giving them the means to keep updating their metadata through a contact point within their own infrastructure. The FAIR Data Point is one of the solutions that is being discussed within the EHDS CoP subgroup 2 on Catalogue and Data Quality. Our consortium partners in their experience also have other options to include information about datasets in their catalogue.

The process to realise this can be depicted as:



miro

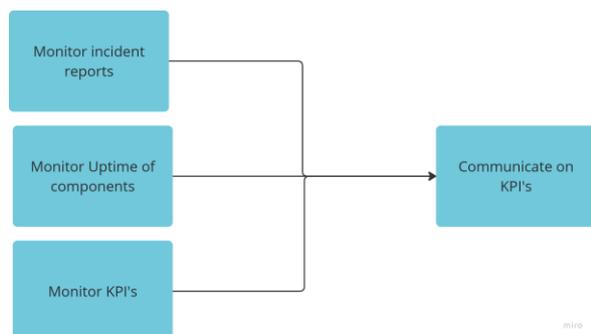
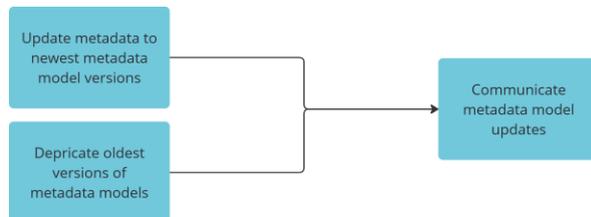
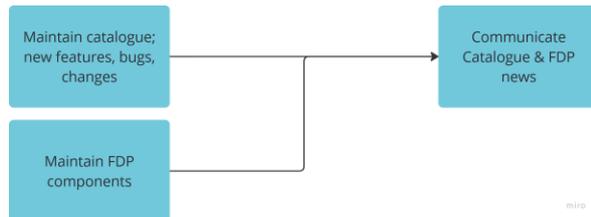
- First, you send a request for onboarding.
- Then, you'll have an intake meeting to determine there is a shared understanding of what is needed.
- The options will be explored together, and a plan is made.
- The data holder decides which path to take, either:
 - The data holder implements a local FDP. The local FDP will be linked to a central FDP, or:
 - The data holder maps metadata and chooses either to:
 - Manually upload the mapping to the central FDP, or:
 - Create automation for uploading mapping to the FDP (which automates updates of metadata).
- Once metadata has been offered to the central FDP, a request is done to harvest it.
- Metadata is harvested
- Then the metadata is checked against the model. If correct:

- Metadata is confirmed.
- The dataset is findable in the catalogue.



10 HDAB Staff User flows: Maintaining the catalogue components

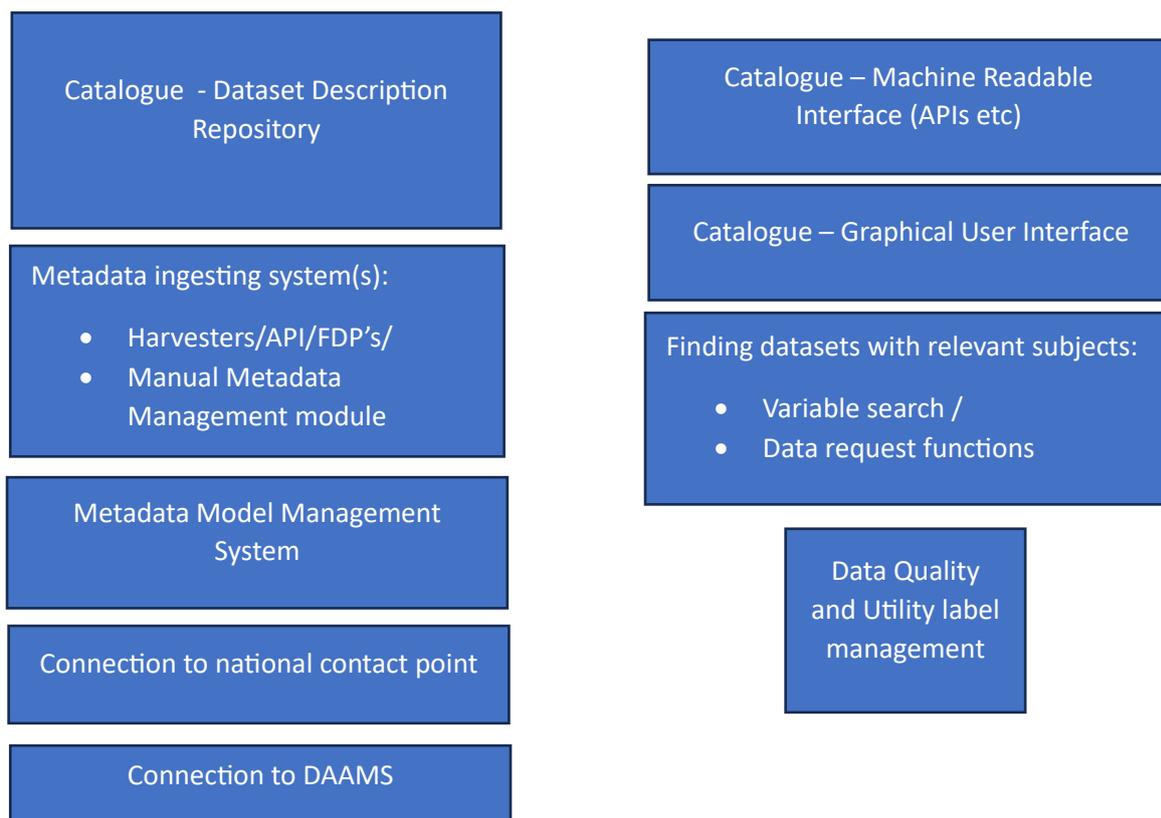
The following processes need attention in creating and delivering the catalogue and to make sure that the ecosystem will be maintainable.



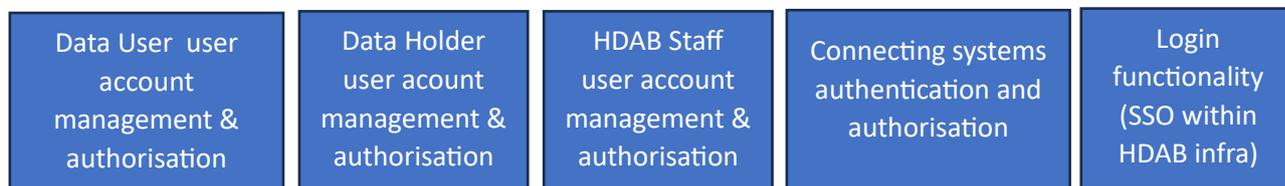
11 Overview of expected components needed for cataloguing

This chapter shows an overview of main components needing for the cataloguing capability. Mind that the exact functions needed are also still under debate and needs to be revised within the HDAB-NL program and with its stakeholders, while further investigating the expected digital business capabilities (also incorporating the overview of expected business capabilities that the European Commission has provided), EHDS common understanding that will be further discussed within the EHDS CoP, TEHDAS2 guidelines and implementing acts.

Core components for the cataloguing capability



Supporting Services for the cataloguing capability



Catalogue – Dataset Description Repository

The core functionality of a dataset catalogue is to contain the dataset descriptions that make health datasets findable as the EHDS requires. Therefore, the catalogue as a dataset description repository is the first component to mention. There are still debates on the technical implementation of this and

best methods to use (e.g. discussion on relational database versus triple store and the impact of that on functionalities the catalogue can offer).

Catalogue – Machine Readable Interface (APIs etc)

To allow for interaction between systems in the infrastructure and a scalable process the catalogue must have a machine-readable interface. This must also allow the infrastructure to be readied so that we can all profit from the capabilities that AI will offer us to improve health care research.

Catalogue – Graphical User interface

To make the catalogue accessible for all envisioned types of users, the catalogue must have a user-friendly interface to enable users to find relevant datasets for their research.

Metadata ingesting system(s): Harvesters/API/ Fair Data Points (FDP)/ Manual Metadata Management module

To fill the catalogue with dataset descriptions (a.k.a. metadata about the datasets) there must be a way to enter them. There are several ways to do this and what is the best way (or ways) to go about this is also still subject of international discussions.

- Harvesters / APIs/ Fair Data Points: these are ways to automate the ingestion of dataset descriptions, which is a must have for the infrastructure because we need to make it scalable. However, technical implementation on the data holder side can be complex and for smaller data holders could be too difficult.
- Manual metadata management module: to allow any data holder to get their dataset description into the metadata catalogue, a manual option should be provided. A form purely to submit will not be sufficient, as data holders will need to be able to update their previously entered metadata (and multiple users from a data holder organization will need to be able to do this. Therefore a module within the system will be needed for manual metadata management.

Data Quality and Utility label management

The EHDS requires to describe the quality and utility of datasets. And to make this visible in the catalogue. Therefore, there must be functionality for managing data quality and utility labels, which includes the possibility for the HDAB to revoke them, as the EHDS requires.

Finding datasets with relevant subjects: Variable search / Data request functions

This doesn't sound much like a (technical) component; however, the debate is still going on how to exactly enable users to determine which datasets they come across after a search on metadata, have relevant subjects for their specific research questions. There are multiple options being discussed and we need to find out in these discussions which option is the most useful and if available, if that makes the other options unnecessary.

- Create specific metadata fields for specific health care domains to further narrow their search
- Allow users to effectively access the variables available in the datasets and use them to set up their request for data from the selected datasets.
- Use tools to ask questions to the data and get back the number of subject available based on the question (from the central catalogue for EHDS this option would be covered by performing the

data request, however the scalability of answering these data requests by data holders is subject of debate, therefore several member states are investigating the options for automating this as is being done in the Genomic Data Infrastructure (GDI) project.

Metadata model management system

Because the catalogue will need to support specific metadata models, it is needed to maintain these in a way the catalogue can use them, validate them, and versioning of metadata models will be necessary because these models will evolve over time. For data holders and data users it must be clear which data model(s) are current, which will be deprecated, and how to use that knowledge when searching for datasets.e.g.to get combined results of datasets entered in an earlier version and datasets entered in a new version of the metadata model.

Connection to DAAMS

To be able to request data from datasets found in the catalogue, it must be possible to communicate which datasets have been selected in the catalogue, to the Data Access Application Management System. Therefore at least an identifier of that dataset must be communicated. And for usability and efficiency purposes, DAAMS should be able to fetch more details of the dataset from the catalogue.

Also, the other way around, it will be relevant to show to both data users and data holders which datasets have been requested before and how long that took, as they search for datasets in the catalogue.

Connection to national contact point

To communicate to the EU Central Catalogue, a connection to the national contact point is needed. Exactly how this should work is to be tested and piloted in the next phase of the HDAB-NL project.

Supporting Services for the cataloguing capability

The most important supporting services are the authentication and authorisation of the different types of users that the catalogue will service. This includes

- Data users being able to login to save their previous searches and selections
- Data holders being able to login to maintain metadata
- HDAB staff being able to login and perform their tasks like revoking data quality and utility labels

12 Support needed for the users of the catalogue

From a cataloguing point of view, the following training needs have been shared with the work package for training and support, high over:

- Training for users on how to use the catalogue to find the right data for their research
- Training for users on their rights and obligations within the EHDS ecosystem
- Training for data holders on how to map to the right metadata
- Training for data holders on how to technically connect to the ecosystem, or in other words support for **dataset onboarding** (i.e. making datasets findable by adding metadata) in the catalogue
- Training for HDAB staff to maintain the ecosystem

13 Legal considerations

A legal check was performed on the requirements as listed in the appendices, with a legal staff member involved in the HDAB-NL project. The following considerations were added, to be further discussed, checked, and considered in further iterations and in the pilot, which we will need to give sufficient attention in a next iteration.

- Consider that according to GDPR it may not be allowed to publish contact names for anyone to see in the catalogue but instead protect them and only show them to the HDAB itself when needed in the process.
 - On the language used in the catalogue, Artikel 2:6 Awb determines that communication must be available in Dutch.
- Nis2, Cyber Security Act and Cyber Resilience Act do not have direct impact on the requirements as listed at the moment.
- The Dutch implementation of the Data Governance Act determines that a central information point will be appointment, for now we do not yet know the result of this. This needs to be checked later. (Translates from the Dutch the statement: “Uitvoeringswet - Data Governance Verordening bepaalt in artikel 2 lid 5, oftewel UDGA art 2(5) bepaalt:
 - Bij besluit van Onze Minister van Binnenlandse Zaken en Koninkrijksrelaties wordt het centraal informatiepunt, bedoeld in artikel 8, eerste lid, van de datagovernanceverordening, aangewezen”)
- In the end the appointed HDAB must comply to <https://wetten.overheid.nl/BWBR0037987/2024-04-01>. Further evaluation of this is still needed.

As most important basis for the requirements the EHDS articles have been selected that have consequence for the cataloguing capability: This was done based on the definitive text received in November 2024 findable by https://www.europarl.europa.eu/meetdocs/2024_2029/plmrep/COMMITTEES/FNVI/DV/2024/12-04/2022_0140COR01_EN.pdf

REQID	Quote from EHDS text	Further comments	MoSCoW for piloting MVP
REQ-017.1	Data holders as specified by EHDS must be enabled to share their metadata with the HDAB catalogue, by themselves, or by intermediate entities appointed by national law.	See chapter I Article 2 definition of data holder (page 119). Makes clear that this can also be done by intermediate entities. So, these must also be identified as stakeholders for the catalogue.	M
REQ-017.2	Extra data holders specified in national law must be enabled to share their metadata with the HDAB catalogue.	Dependent on additional national law. To be further investigated later.	M
REQ-017.3	Data holders must be enabled to share their datasets that are described by the minimum categories of electronic health data.	See chapter IV article 51 minimum categories of health data (page 208-209). As HealthDCAT-AP is still in development, this must also be revisited later and will need to be iteratively developed.	M
REQ-017.4	Data holders must be enabled to share their datasets of extra categories appointed by national law.	Dependent on additional national law. To be further investigated later.	M
REQ-017.5	Data holders must be able to correct, annotate or enrich data based on a permit depending on additional national rules	Dependent on additional national law. To be further investigated later. Not sure if the full scope of this statement affects the catalogue itself. But at the least the metadata itself in the catalogue needs to be managed in these cases.	M

REQ-017.6	Data holders must be able to take measures and additional safeguards for categories of data under paragraph 1 points (f), (g), (i) and (q) in correspondence with additional national law	Dependent on additional national law. To be further investigated later.	M
REQ-017.7	Data holders must be enabled to share metadata making clear extra protections for electronic health data protected by intellectual property rights, trade secrets or covered by the regulatory data protection right	At the latest following a request received from the health data access body. Needs to be investigated further how to make this sufficiently clear in the metadata.	M
REQ-017.8	HDAB shall make public through electronic means a national dataset catalogue that includes details about the source and nature of electronic health data, in accordance with Articles 77, 78 and 80, and the conditions for making electronic health data available;	Core requirement for HDAB-NL WP6 Catalogue and Metadata	M
REQ-017.9	(vii) information, at a minimum on an easily accessible website or web portal, on the connection to HealthData@EU of national contact points for secondary use of a third country, or of a system established at international level by an international organisation, as soon as the third country or the international organisation becomes an authorised participant in HealthData@EU.	Not sure if this applies to catalogue itself, so included in this list at least till we're sure it's not picked up elsewhere. Concerns transparency about the third countries that can become part of the ecosystem.	S
REQ-017.10	The national dataset catalogue referred to in point (j)(i) of this paragraph shall also be made available to single information points under Article 8 of Regulation (EU) 2022/868.	Not sure yet what Article 8 of Regulation (EU) 2022/868 says. To be further investigated.	M
REQ-017.11	cooperate with all relevant stakeholders, including patient organisations, representatives of natural persons, health professionals, researchers, and ethics committees, where applicable in accordance with Union or national law;	This is required of the HDAB, so what the HDAB-NL program must start to do in relations to piloting the catalogue to give the HDAB a good basis.	M
REQ-017.12	cooperate with other national competent bodies, including the national competent authorities supervising data altruism organisations under Regulation (EU) 2022/868, the competent authorities under Regulation (EU) 2023/2854 and the national competent authorities under Regulations (EU) 2017/745, (EU) 2017/746 and (EU) 2024/1689, where relevant.	These organisations may be relevant for sharing metadata in the catalogue, or in using it.	M
REQ-017.13	Health data access bodies shall make information on the conditions under which electronic health data are made available for secondary use publicly available, easily searchable through electronic means and accessible for natural persons. That information shall cover the following: (a) the legal basis under which access to electronic health data is granted to the health data user; the technical and organisational measures taken to protect the rights of natural persons;	This part of Article 58 on page 229 could be part of the catalogue because it probably will be information incorporated in the metadata. That means the HDAB needs to make sure that data holders must fill this in when publishing their metadata.	M
REQ-017.14	The health data holder shall communicate to the health data access body a description of the dataset it holds in accordance with Article 77. The health data holder shall, at a minimum on an annual basis, check that its dataset description in the national dataset catalogue is accurate and up to date.	Core requirement for health data holder, but also for HDAB-NL WP6 Catalogue and Metadata as it needs to enable the data holder to do this.	M
REQ-017.15	Where a data quality and utility label accompany the dataset pursuant to Article 78, the health data holder shall provide sufficient documentation to the health data	Data Quality and utility - must be represented in the catalogue - needs to be investigated in relations to HealthDCAT-AP and how exactly the accuracy should be sufficiently documented. WP9 within the HDAB-NL	M

	access body for that body to verify the accuracy of the label.	program is leading for this and in close collaboration with the Quantum project.	
REQ-017.16	Article 77 Health data access bodies shall, through a publicly available and standardised machine-readable dataset catalogue, provide a description in the form of metadata of the available datasets and their characteristics.	So, the catalogue must be standardised and machine readable.	M
REQ-017.17	The description of each dataset shall include information concerning the source, scope, main characteristics, and nature of the electronic health data in the dataset and the conditions for making those data available.	Metadata requirement	M
REQ-017.18	The dataset descriptions in the national dataset catalogue shall be available in at least one official language of the Union.	So, this is about the descriptions, not the catalogue	M
REQ-017.19	The dataset catalogue for Union institutions, bodies, offices and agencies provided by the Union health data access service shall be available in all official languages of the Union.		M
REQ-017.20	The dataset catalogue shall be made available to single information points established or designated under Article 8 of Regulation (EU) 2022/868.	Connectivity - need to check this article	M
REQ-017.21	By ... [two years from the date of entry into force of this Regulation], the Commission shall, by means of implementing acts, set out the minimum elements health data holders are to provide for datasets and the characteristics of those elements. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 98(2).		M
REQ-017.22	Datasets made available through health data access bodies may have a Union data quality and utility label applied by the health data holders.	So, the health data holders must be the ones describing the quality and utility of their data - but for them it's not mandatory to apply these labels, and it must be possible in the catalogue.	M

REQ-017.23	<p>The data quality and utility label shall cover the following elements, where applicable:</p> <p>(a) for data documentation: metadata, support documentation, the data dictionary, the format and standards used, the source of the data and, where applicable, the data model;</p> <p>(b) for assessment of technical quality: completeness, uniqueness, accuracy, validity, timeliness and consistency of the data;</p> <p>(c) for data quality management processes: the level of maturity of the data quality management processes, including review and audit processes, and bias examination;</p> <p>(d) for assessment of coverage: the period, population coverage and, where applicable, representativity of the population sampled, and the average timeframe in which a natural person appears in a dataset;</p> <p>(e) for information on access and provision: the time between the collection of the electronic health data and their addition to the dataset and the time needed to provide electronic health data following the issuing of a data permit or a health data request approval;</p> <p>(f) for information on data modifications: merging and adding data to an existing dataset, including links with other datasets.</p>	Metadata requirements	M
REQ-017.24	<p>4. Where a health data access body has reason to believe that a data quality and utility label might be inaccurate, it shall assess whether the dataset covered by the label meets the quality requirements forming part of the elements of the data quality and utility label as referred to in paragraph 3 and, in the event the dataset does not meet the quality requirements, shall revoke the label.</p>	It must be possible for the HDAB to revoke data quality labels, this means authorised HDAB staff users must be able to transparently adjust registration of quality and utility, of course assuming this must also include communication to the data holder.	M
REQ-017.25	<p>The Commission is empowered to adopt delegated acts in accordance with Article 97 to amend this Regulation by modifying, adding or removing elements to be covered by the data quality and utility label provided for in paragraph 3.</p>	Meaning version management of data and utility labels must be possible (this means metadata model maintenance but may also be catalogue UI development).	M
REQ-017.26	<p>By ... [two years from the date of entry into force of this Regulation], the Commission shall, by means of implementing acts, set out the visual characteristics and technical specifications of the data quality and utility label, based on the elements referred to in paragraph 3 of this Article. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 98(2) of this Regulation. Those implementing acts shall take into account the requirements in Article 10 of Regulation (EU) 2024/1689 and any adopted common specifications or harmonised standards supporting those requirements, where applicable.</p>	This means iterative development considering newly published implementing acts and keeping in close cooperation with the TEHDAS2 project to see them coming and think along with them. Including incorporating the results from the Quantum project.	M
REQ-017.27	<p>The Commission shall establish an EU dataset catalogue connecting the national dataset catalogues established by the health data access bodies in each Member State as well as the dataset catalogues of authorised participants in HealthData@EU.</p>	National catalogue needs to connect to the EU one and authorised participants will have their own dataset catalogue to connect	M

REQ-017.28	2. The EU dataset catalogue, the national dataset catalogues and the dataset catalogues of authorised participants in HealthData@EU shall be made publicly available.	Anyone must be able to find the catalogue.	M
REQ-017.29	Article 80 Minimum specifications for datasets of high impact The Commission may, by means of implementing acts, determine the minimum specifications for datasets of high impact for secondary use, taking into account existing Union infrastructures, standards, guidelines and recommendations. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 98(2).	Specific metadata scheme and maybe other actions to take for datasets of high impact, to be further investigated.	M
Other rules and legislation			
	From Direct Grant: system will be piloted based on systems available at the consortium partners	The appointed HDAB in the end will be able to make final decisions on the systems to use. Those decisions cannot be made within the HDAB-NL project.	M
	The catalogue must be maintained and further developed in compliance with the implementing acts that will be published in relation to the EHDS.		M
	The catalogue must be in line with current legislation, like at this moment we can see the following relevant laws and regulations: EHDS, GDPR, data act, data governance act, NIS2, eIDAS, and in NL: the UAVG, WGBO, de algemene wet bestuursrecht, de wet hergebruik overheidsinformatie.		M

14 Business and application requirement tables

To start, we created an overview of the most basic features a user would expect from a catalogue and grouped them by type of user: Data user, data holder, system manager (a role that would be expected from the HDAB). This we have processed further into more detailed requirements which can be found in the appendix. Drawing user flows and discussing with stakeholders have lead to requirements being added in the table. With further analysis of common understanding of EHDS, TEHDAS guidelines, insights from EHDS CoP, etc., we expect to be updating these further during our program and revisit the MoSCoW classification added to these requirements.

As a	I want to	In order to be able to ...
Data user		
data user	search for a dataset	find suitable data for my research
data user	have info of a dataset sent to the request application automatically	avoid providing information manually in the request tool that is already known in the dataset catalogue.
data user	save the work I have done	continue the next day without starting all over again
data user	get in contact with the owner of a dataset	ask additional questions to determine of the dataset is suitable for me
data user	be able to do a feasibility study	to determine if there is enough suitable data for my research

As a	I want to	In order to be able to ...
data user	see what qualifications I need, to use a dataset (e.g. my identity as a researcher from a certain type of organisation, or any qualifications the EHDS could require or allow to be relevant).	get the required qualifications or dismiss the dataset
data user	sort search results	get a better overview
data user	be alerted if new datasets appear that match a previous search	use the most recent data possible for my research
data user	request a selected dataset	use the dataset in my research
data user	copy the identifier and title of a dataset or distribution to the clipboard	paste it in another application without typing it over
data user	export the metadata in a user-friendly format	use the information in another application
data user	be able to change the number of hits on a page	to get a better and faster insight of the total results list
data user	Use basic search features without logging in	find out if the catalogue works for me
data user	See some quality indication of a dataset	to determine if it is useful to request the dataset
data user	Be able to request a specific distribution of a dataset	get exactly the data I want
data user	Be able to see all the metadata of a dataset or distribution	get a complete overview of the metadata registration of a dataset
data user	See associated datasets of a specific dataset	get motivated to look outside of the box
data user	Download public datasets via reference from catalogue	use them in my research
data user	have a log of my previous search actions	go back to a previously found dataset that I forgot to save
Data holder		
data holder	be able to automate the metadata onboarding process	be predictable and be up to date regarding this process
data holder	be able to update and add metadata for single datasets	have a lean and efficient onboarding process
data holder	be able to add metadata in some manual procedure	skip investments in automated processes
data holder	get feedback if the metadata is not correct or complete	correct or complete the metadata registration
data holder	be able to validate the metadata that I have created	have as little (avoidable) incidents as possible

As a	I want to	In order to be able to ...
data holder	get the metadata for a single dataset using an API	automate compare and other processes
data holder	be able to bulk upload metadata sets	have a lean and efficient onboarding process
data holder	be unable to delete metadata	metadata does not get lost by mistake
System manager		
system manager	have insight in the processes	respond to incidents
system manager	create reports	provide transparency to controllers
system manager	be able to control the filter criteria in the front end	provide a better user experience to data users
system manager	have logging in place when exceptions occur	give specific information to a problem-solving party of what happened
system manager	logging when metadata is uploaded	monitor who is uploading what
system manager	have information of contact persons of data holders	have direct contact to a data holder if something goes wrong
system manager	have a solid metadata registration process for data holders	guarantee content quality and stability
system manager	know to what 'schema' version the supplied metadata should validate	guarantee content quality
system manager	have a validation process in place	guarantee content quality
system manager	have an automated archive function in place	have a fallback if something goes wrong
Metadata specialist	maintain metadata models	allow users to upload and/or find datasets according to specific metadata models

15 Conclusions

Currently, we are delivering the requirements as we see them based on current knowledge, aware that we need to iteratively update them based on new developments and insights. Therefore, this is definitively not a static set of requirements. We must also anticipate that the availability of tools and applications for these capabilities will expand in the coming years, as Health is the first European data space being developed. We will need to regularly analyse available systems and their maturity to make sure we keep making efficient choices.

We have described the expected user flows to support in the chapters above. The appendices contain the more detailed application requirements, metadata standards, and other elements we have identified thus far. As you can see in the requirements tables, we have colour coded different aspects of the RS37 requirement categories. This will allow us as a next step to easily find the requirements belonging to certain categories and refer to specific norms and best practices that already exist.

The tables in the appendices contain

- Functional requirements as gathered from stakeholders to make a catalogue that would really enable users to find the datasets that they need to find
- Requirements directly from the updated EHDS text that require member states to realise a national catalogue for the EHDS.
- Colour coded references to the RS37 framework which is based on Open DEI and helps us to make sure we cover requirements that each national infrastructure should adhere to.

The requirements will need to be revised based on the ongoing deliveries of documentation from TEHDAS2 and HealthData@EU. Besides that, we are still learning about how the ecosystem should cater for the business capabilities that will be needed.

As a further addition, we're starting to investigate the documentation of DSSC (Data Spaces Support Centre), that could play a big part if their open-source components can be applied in our infrastructure, ensuring interoperability with other data spaces.

16 References

Besides from references made in the text, some general references can be found here.

Description	Where to find
Report from the Healthdata@eu pilot on the landscape analysis of available metadata catalogues and the metadata standards in use	https://ehds2pilot.eu/wp-content/uploads/2024/04/HealthData@EU-Pilot_MS6.1_FIN.pdf
R&S37 framework for requirements	https://digilab.overheid.nl/puzzels/



17 Appendix – Explanation of terms used.

Some important terms used:

- **(N)HDC:** (National) Health Data Catalogue. This is a national catalogue in which health datasets can be found as required by the EHDS.
- **DAAMS:** Data Access Application Management System (covering requests for permits or data requests, evaluating those requests, a fee system for the requests, etc.).
- **SPE:** Secure Processing Environment (concerns the process of accessing research data in a secure environment to be able to do research on the data).
- **MoSCoW:** Method to prioritise requirements for a specified phase within the project. Mind that this is not a static categorization: a requirement can be a “Won’t have” at some stage of the project and become a “Must have” later.
 - **M:** Must have (a solution cannot go in production without this, in this phase of the project)
 - **S:** Should have (users will seriously miss this if the solution goes into production without this in this phase of the project)
 - **C:** Could have (for a significant part of the users this will be a very useful addition, but the solution can go into production just fine without this in this phase of the project)
 - **W:** Won’t have for now: Useful requirement, but not feasible or important enough in this phase of the project to delay the solution to go into production.

The table below is not a final one, but copied from the TEHDAS2 project, deliverable Milestone 5.3 Technical specification for a National Metadata catalogue. We include it here to try and align on the terms we use, as we should make sure our understanding of terms is the same. Therefore, keep in mind that this is from a TEHDAS2 deliverable which is still in public consultation, and in the CoP General Assembly it has been mentioned to start further efforts to align on the words used for a common understanding. A further iteration of this document will contain a further iteration of the table from the TEHDAS document.

This list can therefore also mention words not (yet) used in this deliverable, but it still helps to have alignment on these terms when discussing topics that address also other capabilities of the HDAB infrastructure.

Name	Description
Access	Processing by a data user of data that has been provided by a data holder, in accordance with specific technical, legal, or organisational requirements, without necessarily implying the transmission or downloading of such data. Ref. DGA COM (2020) 767 final
Aggregated data	Data combined or collected in summary or other form such that the data cannot be identified with any individual.

	Ref. Legal Information Institute, Cornell University
Anonymisation	<p>The processing of personal data in such a manner that the personal data can no longer be attributed to a specific data subject. Removing personally identifiable information, to definitively not allow the identification of the data subjects. The methods used to anonymise the data are context dependent.</p> <p>Ref.</p> <p>https://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:52020PC0767&from=EN</p>
Anonymous data	<p>Information which does not relate to an identified or identifiable natural person or to personal data rendered anonymous in such a manner that the data subject is not or no longer identifiable. Anonymisation is permanent and irreversible. Principles of data protection do not apply to anonymous information.</p> <p>Ref. GDPR Recital 26</p>
Capability	The preferred way to describe some responsibility for an entity that could be solved by a manual process or a technical solution since this should be up to the member state.
Data	<p>Any digital representation of acts, facts or information and any compilation of such acts, facts or information,</p> <p>Ref. DGA COM (2020) 767 FINAL</p>
Data catalogue	<p>Organized inventory of data assets in the organization. It uses metadata to help organizations manage their data. It also helps data professionals collect, organize, access, and enrich metadata to support data discovery and governance.</p> <p>Ref. Oracle</p>
Data concerning health	<p>Personal data related to the physical or mental health of a natural person, including the provision of health care services, which reveal information about his or her health status</p> <p>Ref. Article 4(15) of the GDPR and EHDS article 33.</p>
Data Governance Act (DGA)	<p>Legislative proposal of the European Commission that aims to create a framework which will facilitate data-sharing.</p> <p>Ref. Proposal for a regulation of the European Parliament and of the Council on European data governance on European data governance, (Data Governance Act) COM (2020) 767 final</p>
Data holder	Legal person or data subject who, in accordance with applicable Union or national law, has the right to grant access to or to share certain personal or non-personal data under its control.

	Ref. DGA COM (2020) 767 FINAL
Data hub	Collection of data from multiple sources organized for distribution, sharing, and often sub setting and sharing. Ref. Wikipedia
Data model	A data model is an abstract framework that organises the data managed by a computer system. It illustrates the entities involved, their properties, and the relationships between them. Ref. Data model - Wikipedia
Data processing	Any operation or set of operations which is performed on personal data or on sets of personal data, whether by automated means, such as collection, recording, organisation, structuring, storage, adaptation or alteration, retrieval, consultation, use, disclosure by transmission, dissemination or otherwise making available, alignment or combination, restriction, erasure or destruction Ref. Article 4(2) of the GDPR
Data quality	Comprehensive view of usefulness of data to support decision making. Data quality is defined as “fitness for use” for users’ needs. The OECD views quality in terms of seven dimensions: relevance, accuracy, credibility, timeliness, accessibility, interpretability and coherence. Cost-efficiency is included in the Quality Framework as the eight items. Ref. HIMSS Dictionary of Healthcare Information Technology, OECD
Data repository	"The data repository is a large database infrastructure, several databases, that collect, manage, and store data sets for data analysis, sharing and reporting. Ref. Digital Guardian
Data request	Discovery procedure in which the requesting party asks another person for specified information or requests the production of documents. Ref. Law Insider
Data request management system	System via which a party applying for a data permit or otherwise requesting data submits their data permit application or data request. Ref. Act on the Secondary Use of Health and Social Data. Finland. 552/2019
Dataset	Any organised collection of data. Ref. OECD
"Dataset catalogue" in EHDS, NHDC, HDC	‘dataset catalogue’ is a synonym to “metadata catalogue” and means a collection of datasets descriptions, which is arranged in a systematic manner and consists of a

	<p>user-oriented public part, where information concerning individual dataset parameters is accessible by electronic means through an online portal</p> <p>Ref.</p> <p>https://www.europarl.europa.eu/doceo/document/TA-9-2024-0331_EN.docx</p> <p>NHDC: National Health Data Catalogue</p> <p>HDC: Health Data Catalogue</p>
Data sharing	<p>Provision by a data holder of data to a data user for the purpose of joint or individual use of the shared data, based on voluntary agreements, directly or through an intermediary.</p> <p>Ref. OECD</p>
Data source	<p>Specific data set, metadata set, database or metadata repository from where data or metadata are available.</p>
Data subject	<p>Natural person whose personal data is processed by a data controller or processor.</p> <p>Ref. GDPR</p>
Data user	<p>Natural or legal person who has lawful access to certain personal or non-personal data and is authorised to use that data for commercial or non-commercial purpose.</p> <p>Ref. DGA COM (2020) 767 FINAL</p>
European Health Data Space (EHDS)	<p>The creation of a European Data Space is one of the priorities of the Commission 2019-2025, including the health sector. In the Communication on “A European strategy for data” it states that the Commission will support the establishment of nine common European data spaces with one of them being the Common European health data space, which is essential for advances in preventing, detecting and curing diseases as well as for informed, evidence-based decisions to improve the accessibility, effectiveness and sustainability of the healthcare systems.</p> <p>Ref. European Commission</p>
Functional and non-functional requirements	<p>Functional requirements specify what a system should do and are typically phrased as "the system must do [requirement]." In contrast, non-functional requirements describe the system's qualities or characteristics and are often expressed as "the system shall be [requirement]."</p> <p>Ref.</p> <p>Functional requirement - Wikipedia</p> <p>https://en.wikipedia.org/wiki/Non-functional_requirement</p>
FAIR principles	<p>"The FAIR principles are guidelines aimed at enhancing the management and sharing of scientific data, promoting its utility and transparency.</p>

	<p>They stand for:</p> <p>Findable: Data should be easy for humans and computers to locate, with richly described searchable metadata.</p> <p>Accessible: Data should be retrievable through a clear protocol, ideally open and free, while adhering to legal and ethical requirements.</p> <p>Interoperable: Data should be in formats that allow integration with other data sources and usability across various tools and platforms.</p> <p>Reusable: Data should be well-documented and described to support replication and further research, including information on provenance and usage licenses.</p> <p>The goal is to maximize the value and impact of scientific data by making it more accessible, usable, and transparent.</p>
GDPR	<p>General Data Protection Regulation (GDPR) is a regulation in EU law strengthening and harmonising EU/EEA procedures concerning the collection, storage, processing, access, use, transfer and erasure of personal data.</p> <p>Ref. The General Data Protection Regulation (EU) 2016/679 (GDPR)</p>
Health Data Access Body (HDAB)	<p>An entity designated by an EU Member State responsible for managing and overseeing access to health data within the framework of the European Health Data Space (EHDS). The HDAB's role includes ensuring that health data is accessed and shared in compliance with legal and ethical standards, facilitating the secondary use of health data for purposes such as research, policymaking, and innovation. Additionally, the HDAB manages the national metadata catalogue, supports interoperability, and ensures that data sharing aligns with EU and national regulations.</p> <p>Ref.</p>
Health	<p>State of complete physical, mental and social well-being and not merely the absence of disease or infirmity.</p> <p>Ref. WHO</p>
Healthdata@EU Central platform	<p>The central EU Metadata catalogue for health</p>
HealthDCAT-AP	<p>An extension of the DCAT-AP (Data Catalogue Vocabulary Application Profile for Data Portals in Europe) standard, specifically tailored for the health sector. It provides guidelines for describing and sharing metadata related to health data in a standardised way across the EU. By using HealthDCAT-AP, health data catalogues can ensure interoperability and harmonisation, allowing health data to be easily discovered, accessed, and used across different systems and national borders. The</p>

	standard supports the European Health Data Space (EHDS) by facilitating the secondary use of health data while adhering to legal and technical requirements
Joint action (JA)	Joint action constitutes an operational action by the member states. Ref. European Commission
Metadata	Data collected on any activity of a natural or legal person for the purposes of the provision of a data sharing service, including the date, time and geolocation data, duration of activity, connections to other natural or legal persons established by the person who uses the service.
Metadata catalogue	definition 1. Metadata catalogues describe the available data collections in a repository or hub Ref. Glossary for HealthyCloud) definition 2. A metadata catalogue is an organized collection of metadata designed to support data discovery, management, and interoperability by providing a structured repository of information about datasets, resources, and their attributes." Ref. Wilkinson, M. D., et al. (2016). The FAIR Guiding Principles for scientific data management and stewardship. Scientific Data, 3(1), 1-9. DOI: 10.1038/sdata.2016.18
Metadata record	the information about a dataset, stored in the catalogue
Metadata repository	A place to store Metadata
Minimum viable product (MVP)	The simplest version of a product that includes just enough features to satisfy early adopters and gather feedback for further development. The idea is to launch quickly with a basic set of functionalities that address the core problem or need, allowing an organisation to test its assumptions, learn from user behaviour, and make informed improvements
National Node	National Node (NN) is an organisational entity, often linked to a national institution or governmental unit that functions as a national liaison and brings together relevant national stakeholders in the country in a systematic way. The relevant stakeholders may include, for example, the national statistical office, the national public health institutes, representatives from ministries of health, research and/or science, and others. In addition, the NN may function as a discussion and advisory forum in matters of health data and information both for national and international matters Ref. INFACT JA on Health information
Non-personal data	Data other than personal data as defined in point (1) of Article 4 of Regulation (EU) 2016/679. Ref. DGA COM (2020) 767 FINAL Open data

Open data	<p>Open data is data that can be freely used, re-used and redistributed by anyone - subject only, at most, to the requirement to attribute and share alike.</p> <p>Ref. Open Data Handbook</p>
Personal data	<p>Any information relating to an identified or identifiable natural person ('data subject'). An identifiable natural person is one who can be identified, directly or indirectly, in particular by reference to an identifier such as a name, an identification number, location data, an online identifier or to one or more factors specific to the physical, physiological, genetic, mental, economic, cultural or social identity of that natural person.</p> <p>Ref. Article 4(1) of the GDPR</p>
Primary use of data	<p>Use of personal health information by the organisation or entity that produced or acquired these data in the process of providing real-time, direct care of an individual.</p> <p>Ref. C. Safran et al. Toward a National Framework for the Secondary Use of Health Data: An American Medical Informatics Association White Paper. J Am Med Inform Assoc. 2007 Jan-Feb. 14(1): 1–9. Doi: 10.1197/jamia.M2273</p>
Processing	<p>Processing covers a wide range of operations performed on personal data, including by manual or automated means. It includes the collection, recording, organisation, structuring, storage, adaptation or alteration, retrieval, consultation, use, disclosure by transmission, dissemination or otherwise making available, alignment or combination, restriction, erasure or destruction of personal data.</p> <p>Ref. European Commission</p>
Re-use	<p>"Use by natural or legal persons of data held by public sector bodies, for commercial or non-commercial purposes other than the initial purpose within the public task for which the data were produced, except for the exchange of data between public sector bodies purely in pursuit of their public tasks.</p> <p>Ref. DGA COM (2020) 767 FINAL</p>
Secondary purpose of personal data	<p>Processing of personal data for a purpose other than the primary purpose referred to in primary purpose of personal data.</p> <p>Ref. Act on the Secondary Use of Health and Social Data. Finland. 552/2019</p>
Secondary source of data	<p>Organisation or individual other than those responsible for the collection and aggregation of data from their initial source. Secondary sources may redistribute information received from the primary source either in their initial form or after some transformation including further aggregation, reclassification or other manipulation such as seasonal adjustment.</p> <p>Ref. OECD</p>

Secondary use of data	<p>Secondary use of data Secondary use of data occurs when data is used for a purpose different from the purpose for which the data was initially collected. (Note: secondary use of data is not the same as re-use of data.)</p> <p>Ref. Code of Practice on Secondary Use of Medical Data in Scientific Research Projects - 27 Aug 2014 Final Draft. Innovative Medicines Initiative</p>
Systems architecture	<p>Systems architecture is a number of architectural views, used to describe a software system.</p> <p>Ref. Wikipedia.</p>
User story	<p>User story is an informal, natural language description of features of a software system. They are written from the perspective of an end user or user of a system,</p> <p>Ref. Wikipedia.</p>



18 Appendix – list of tables / figures

18.1 Table 1: Application Requirements with link to RS037, following from business requirements and user flows and EHDS text of Q3 2024

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-001	Search functionality					
REQ-001.1	Search based on keywords	The user can use keywords and datasets that have that keyword in their title or description are found	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-001.2	Search based on free text	Multiple search terms must lead to further limited search results. E.g. search for cohort - you see multiple cohorts. Search for cohort AUMC - you see only cohort AUMC and not LUMC or others.	M	Interoperabiliteit	Dataservices	Zoeken
REQ-001.3	Filters for standardised metadata elements	Filters must be available to enable the user to find the correct datasets. In the filters the dropdown lists must be filled with the metadata properties.	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-001.4	Query metadata by record-level - assuming open data (other requirements are in Data discovery part)	Search dataset(s) using record-level search functionalities to find relevant data (collections). Assuming we're considering open data only.	S	Interoperabiliteit	Dataservices	Orchestratie
REQ-001.5	Search the data catalogue utilizing ontology-based search using a hierarchical structure, such as SNOMED CT, to allow for more efficient and accurate searches - for a more Google-like experience in searching.	This includes the ability to search for a concept and retrieve all its descendants in the hierarchy without needing to know every possible variant or term. This will enable users to easily retrieve all relevant information related to a concept, improving the overall usability and accessibility of the data catalogue. - To be clarified: does enhancing the search algorithm cover this or do we also need to adjust metadata properties? - can we link the terminology server from DHD/Nictiz for this?	S	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-001.6	The search will return a list of datasets that match the search	User should be able to view results of the search.	M	Interoperabiliteit	Dataservices	Notificaties
REQ-001.6A	Search results can be viewed in a list view	The user should be able to see the results in the form of a list or similar efficient way (as opposed to solely a tile view that allows for less information on the screen) - see also REQ-001.6D.	S	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-001.6B	Search results can be sorted	Sorting options should include the most often used metadata fields, be based on best practices and further to be optimised in collaboration with stakeholders.	M	Interoperabiliteit	Dataservices	Zoeken
REQ-001.6C	Search results can be generated with a provenance or ontology relation schema	Presenting the search results as a UML like view with all the relations based upon their liked properties.	C	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-001.6D	Search results can be exported	Results can be exported in different formats: csv, json, xml, pdf, etc.	S	Interoperabiliteit	Dataservices	Zoeken
REQ-001.7	As a data requester, I want to explore the catalogue to find a dataset of interest accessing a limited set of variables	This is the requirement for the limited variable set. Future version, we want to use expression logic (AND, OR ...)	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-001.7B	Advanced search - I want to search by expression logic (AND, OR, NOT, XOR, ...)	To have more control over the exact search that is being done (via an advanced search button for instance)	S	Interoperabiliteit	Dataservices	Zoeken
REQ-001.8	Data Search	An interface for data consumers to describe the existing data he/she needs and find it in the node registries. In general, the data described is expected to be a cohort of patients with a specific inclusion criterion, such as a given diagnosis or certain type of intervention (codified using a standard encoding system), other characteristics of interest (age, sex, etc.), etc.	C	Interoperabiliteit	Dataservices	Zoeken
REQ-001.9	Data search broadcast	A service to send the searches among the EHDS nodes.	M	Interoperabiliteit	Dataservices	Notificaties
REQ-001.9B	Data search broadcast transparency	Desirably, the broadcast should be done in a manner that is transparent to the data consumer doing the search.	S	Interoperabiliteit	Dataservices	Notificaties

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-001.10	The results of the data search should provide an informative summary regarding the number of records found, high-level quality measures and other information useful to the data consumer to decide the potential feasibility of the further actions.	So the user must be able to see easily how many results were found including relevant information, to be further determined based on best practices and stakeholder feedback.	S	Interoperabiliteit	Dataservices	Notificaties
REQ-001.11	Search based on concept browsers, topic or keyword search, actual data scanners or info about publications based on archived data.		S	Interoperabiliteit	Dataservices	Zoeken
REQ-001.12	If I have a user profile (so I am logged in) I can view/access/execute/repeat stored search/query	If a user has an account and wishes to keep the searches performed before, the user should be able to view, access, repeat/execute them	C	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-001.13	Search results show numbers to know how many hits you have		M	Interoperabiliteit	Dataservices	Zoeken
REQ-001.14	Language: use of multilingualism in the search filter	The user searching using a certain language will find matching datasets even if the data and/or metadata is in another language.	S	Interoperabiliteit	Dataservices	Zoeken
REQ-001.15	Use of AI to assist the searching		C	Interoperabiliteit	Dataservices	Zoeken
REQ-001.16	Dataset search based upon Provenance/Lineage relations	The user should be enabled to search further for related datasets to a found dataset. E.g. Which datasets are (indirectly) used to produce a dataset? Which datasets are using this dataset (data linkage?)	C	Interoperabiliteit	Dataservices	Zoeken
REQ-001.17	Show sample data	To determine for a dataset, found by a metadata search, is indeed relevant and useful, a sample/synthetic dataset, when available, could be shown. like header and first 10 records.	C	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-002	Data presentation					
REQ-002.1	Structured representation of the metadata	Metadata must be represented structurally, so that humans and computers are able to interpret and compare datasets by their metadata.	M	Governance	Operationeel	Annoteren

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-002.2	Representation based on the role of the user	Based on user roles, users can have options in the system. E.g. Data holders must be able to maintain their metadata (either via the catalogue or in some other way, this is subject of investigation), data users need to be able to search, admins must be able to maintain the catalogue technically, HDAB needs to monitor the processes, etc. These authorization levels and role-based functionalities need to be clearly visually represented.	M	Betrouwbaarheid	Toegang	Autorisatie patronen
REQ-002.3	Data quality and utility label	Information about the quality of a dataset, based on the quality labels as supplied in the Quantum project	M	Datawaarde	Metadata	Classificatie
REQ-003	Data discovery/ Search deeper	Enabling the user to further investigate datasets				
REQ-003.1	National catalogues	Central data catalogue should seamlessly comprise information from national data catalogues where applicable	S	Betrouwbaarheid	Toegang	Technische interoperabiliteit
REQ-003.2	Synthetic datasets	Availability of synthetic datasets to help users to determine the value of the dataset or even be sufficient to base their (statistical) research on.	S	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-003.3	Assessment of usability	Data catalogue should offer characterisation of datasets for requesters to allow assessing the usability of the data for their purposes;	M	Datawaarde	Metadata	Classificatie
REQ-003.4	Specify type of access request	Option for data requesters to specify their type of access request (research, healthcare, policy development, other - still to be defined based on use case input)	W	Datawaarde	Metadata	Classificatie
REQ-003.5	Identify relevant data subjects	Possibility for requesters to identify relevant data subjects based on genotype, phenotype and/or other features such as ethnic origin	C	Interoperabiliteit	Dataservices	Zoeken
REQ-003.6	Specify the area of research	For subject level data discovery, the requester must also specify the area of research based on controlled vocabulary (e.g. disease specific, legal basis)	C	Datawaarde	Metadata	Classificatie
REQ-003.7	Terms of use	Offer suitable "terms of use" that need to be confirmed before the requester can start the search on a subject-level (i.e. data on individuals). Mandatory IF this option is provided. Could be outside of catalogue work package, needs to be investigated together with DAAMS and SPE work packages.	M	Governance	Operationeel	Dataleveringsovereenkomsten

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-003.8	Limit data search	Data management system that allows to limit data searches to relevant data only (tagging of data for use restrictions: offer only datasets for search that can be processed under the legal basis of the requester [if applicable], by the category of requester for the purposes of the project)	C	Datawaarde	Metadata	Classificatie
REQ-003.9	Discovery options while preventing bypassing focussed search	Data discovery tool that allows subject-level searches for genotype and/or phenotype without releasing information that can be used to identify subjects and/or reconstruct the data by single search or combination of multiple searches by built in protective features	C	Governance	Operationeel	Gegevensbescherming_Security
REQ-003.10	Logging of searches	Logging of subject level searches	M	Datawaarde	Metadata	Logging
REQ-003.11	Download synthetic datasets	Refer the user to the possibility to download / view synthetic datasets of relevant data collections through the download links or SPE environment noted in the metadata	S	Datawaarde	Metadata	Vindbaarheid_technisch_en_discovery_Directory
REQ-003.12	As a data provider, I want to make my data discoverable, by pushing the metadata of my collections into the (Federated) Catalogue.	Provide support in onboarding metadata onto the catalogue so that data holders are enabled to share their metadata. Provide transparent options to do so with corresponding documentation and make sure these are findable from the catalogue itself. It's not yet clear in how far search processes will be federated.	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-004	Data use					
REQ-004.1	Versioning	Possibility of metadata versioning in case of deletes or rectification or updates with additional metadata points	M	Interoperabiliteit	Dataservices	Versiebeheer
REQ-004.2	Archiving	Possibility to archive processed metadata sets and allow referencing for publications.	S	Interoperabiliteit	Dataservices	Versiebeheer
REQ-004.3	Publication search	Automated search for publications based on mandatory reference to 1+MG / sharing search URLs/strings with someone else	C	Datawaarde	Metadata	Vindbaarheid_technisch_en_discovery_Directory
REQ-004.4	Conditional use of data	As a data requester, I want to know conditions for data use and data access instructions, directly from the catalogue.	S	Governance	Operationeel	Dataveerovereenkomsten

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-004.5	Adhere to extended metadata requirements, e.g. DCAT NL + Health DCAT + HRI Core + Petal + Prov	Besides HealthDCAT-AP there are additional NL specific requirements for metadata, e.g. DCAT NL, or information specific to funders and information specific to certain health domain that we would like to include to make the catalogue more valuable. DCAT-NL would be mandatory make the catalogue interoperable within the Netherlands. But is not an EHDS obligation.	S	Interoperabiliteit	Modellen	Translatie
REQ-004.6	Selection and request	The catalogue must enable the user to select an existing dataset and navigate to a request functionality to request it.	M	Betrouwbaarheid	Toegang	Technische_interoperabiliteit
REQ-004.7	Ability to select one or more metadata sets and store them in a 'shopping basket'		S	Betrouwbaarheid	Toegang	Technische_interoperabiliteit
REQ-004.8	Ability to link with an external workflow system			Betrouwbaarheid	Toegang	Technische_interoperabiliteit
REQ-006	Metadata management and Data integration					
REQ-006.1	Registration and management of the metadata records for a dataset	How to register and after that manage the metadata records for a dataset must be handled based on best practices, automated as much as possible for scalability reasons.	M	Interoperabiliteit	Dataservices	Versiebeheer
REQ-006.2	Management of multiple versions of a dataset's metadata records	It is to be further investigated how to handle this exactly, based on best practices and stakeholder input, developing iteratively if not available out of the box. Also, the guidelines from TEHDAS2 may provide insights on how to handle this.	M	Interoperabiliteit	Dataservices	Versiebeheer
REQ-006.2A	Manage updated version of metadata records continuously whenever underlying data changes	e.g. metadata age or gender distribution changes if data set is changing. Needs to become clear how this is to be handled.	M	Interoperabiliteit	Dataservices	Versiebeheer
REQ-006.3	Support for consuming metadata from a FAIR Data Point (Harvesting)	As FAIR Datapoint are used by a number of parties in health-related research it would be beneficial to be able to harvest them directly into the catalogue.	S	Betrouwbaarheid	Toegang	Automatisering beheer koppelingen

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-016.3.B	Support for harvesting protocol	Best practices for harvesting must be adhered to like the OGC CSW 2.0.2 Open Standard - pyCWS.org - or OAI-PMH etc. Choices and/or prioritization needed, based on best practices and the stakeholder collaboration in the ecosystem.	M	Betrouwbaarheid	Toegang	Automatisering beheer koppelingen
REQ-006.4	Support for consuming metadata from a DCAT v2 source	As DCAT v3 is very new, data holders may still have only DCAT v2 available while needing to comply to the EHDS. To support the ecosystem the catalogue should have backward compatibility with DCAT v2 (though some information loss might result).	S	Betrouwbaarheid	Toegang	Automatisering beheer koppelingen
REQ-006.5	Support for consuming metadata from a DCAT v3 source	DCAT v3 is the new standard the catalogue must be able to support sources on DCAT v3.	M	Betrouwbaarheid	Toegang	Automatisering beheer koppelingen
REQ-006.6	Support for metadata pulling into the catalogue	Either push or pull must be possible to make the catalogue function. Enabling them both would be a better solution. This needs to be further investigated based on best practices and needs in this ecosystem.	M/S	Betrouwbaarheid	Toegang	Automatisering beheer koppelingen
REQ-006.7	Support for metadata pushing into the catalogue	Either push or pull must be possible to make the catalogue function. Enabling them both would be a better solution. This needs to be further investigated based on best practices and needs in this ecosystem.	M/S	Betrouwbaarheid	Toegang	Automatisering beheer koppelingen
REQ-006.8	The metadata holder and catalogue of origin are linked to the data set	Metadata holder must be linked by the metadata set, and the catalogue from which we harvest, so that we can show the proper acknowledgements and have traceability. This needs to be possible in the metadata model.	M	Datawaarde	Metadata	Classificatie
REQ-006.9	Data validation and quality checks on manually entered metadata	Validations against minimal metadata is the least, then checking also against indication of more extended metadata models that are supported by the catalogue and making transparent to which of those the metadata complies. (e.g. DCAT-AP v3, DCAT-NL, HealthDCAT-AP, Oncology specific metadata model).	M	Datawaarde	Metadata	Classificatie
REQ-006.10	Data validation and quality checks on automated metadata entry	A procedure must be put in place that can check metadata set and communicate errors to the source of the metadata	M	Datawaarde	Metadata	Classificatie

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-006.11	Draft / staging of a metadata set	It should be possible to describe a dataset but not yet publish the metadata in the catalogue, e.g. because the user still needs to collect parts of the metadata, cannot enter all details in one go, or because the user filling in part of the details is not the person with the mandate to publish the metadata on behalf of the data holder organisation. Mind that this also makes it necessary to have a user account in the catalogue to return to.	S	Datawaarde	Metadata	Classificatie
REQ-006.12	Review of a metadata set by a second person before publishing	It would be helpful to enable users to request a review by someone else on a metadata set before publishing it.	C	Datawaarde	Metadata	Classificatie
REQ-006.13	Support for import of metadata (might be linked with REQ-006.6) into the metadata catalogue	Data holders that cannot realise a connection to the catalogue must be able to do an import of metadata on the catalogue	S	Governance	Operationeel	Service_levels
REQ-006.14	Support for export of metadata from the metadata catalogue	A metadata export may be requested by users who want to be able to process the metadata in other systems. And it can be needed to be able to comply to an exit-strategy (a loosely coupled module can be replaced without loss of any data), although in those cases harvesting anew would solve all automatically harvested metadata. Also, the data holder may request this to confirm what	S	Governance	Operationeel	Service_levels
REQ-007 IAM / IAAI						
REQ-007.1	Support for SAML	If users have a user account in the catalogue and DAAMS they should easily be able to switch between applications without unnecessary login steps. Mind this doesn't necessarily mean that the user is an identified person, but at the least that the user is identified as that user and can continue actions done before	S	Betrouwbaarheid	Identiteit	Authenticatie
REQ-007.2	Support for OpenID Connect	See above. Best practices for login must be applied, if login is available. Though login in itself is not needed in the most minimal form of catalogue functionality for data users. It is however mandatory for managing previously entered metadata. This could be a natural person, or a system logging in.	S	Betrouwbaarheid	Identiteit	Authenticatie

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-007.3	Support for group membership-based permissions	Authorization must be based on best practices like this, based on current state of technology. At a minimum for data holder(system)s.	S	Betrouwbaarheid	Identiteit	Autorisatie patronen
REQ-007.4	Support for role-based permissions	Authorization must be based on best practices like this, based on current state of technology. At a minimum for data holder(system)s.	M	Betrouwbaarheid	Identiteit	Autorisatie patronen
REQ-007.5	Permission per metadata dataset	The user should be able to edit a profile so that he can search for metadata set of which the data access conditions meet the profile. Mind that the user should NOT be able to give themselves access to restricted information based on non-verified identity details.	S	Betrouwbaarheid	Identiteit	Autorisatie patronen
REQ-007.6	Support for e-IDAS	It is to be expected that eIDAS, EU login or an equivalent will be needed at the least for access to SPEs. For a seamless experience this might mean users would want to login with that in the catalogue as well, though directly navigating to catalogue should not require personal identification from the user. Best practices need to be followed here and the GDPR considered. This could mean logging into the catalogue based on a created account (using common MFA options), and only when trying to navigate to an SPE a higher-level identification would be requested.	W	Betrouwbaarheid	Identiteit	Autorisatie patronen
REQ-008	Portal management functionalities					
REQ-008.1	Administrative role that enables management of the portal	There should be admin users who are the only ones that can do maintenance of the portal options itself	M	Betrouwbaarheid	Identiteit	Autorisatie patronen
REQ-008.2	Management of metadata templates	Manage preferably automated harvesting of metadata templates and being able to validate against it, blocking or warning. Make sure that users with permissions for it can manage templates	S	Interoperabiliteit	Dataservices	Orchestratie

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-008.3	Management of metadata	Manage metadata that was manually entered (automatically harvested metadata must be maintained at the source and updated via automated harvesting)	S	Interoperabiliteit	Dataservices	Orchestratie
REQ-008.3A	Metadata entry interface	Be able to deliver metadata through a user interface that holds the metadata schema (all required / recommended / optional fields)	S	Interoperabiliteit	Dataservices	Orchestratie
REQ-008.4	Management of search engine indexing	It must be possible to have insight in and manage the sources that are being harvested	M	Interoperabiliteit	Dataservices	Orchestratie
REQ-008.5	Management of search engine optimization (SEO)	It must be possible to optimise the search process	S	Interoperabiliteit	Dataservices	Orchestratie
REQ-008.6	Usage statistics, including search statistics	<p>We need to be able to see usages statistics: who logs in, who searches what, which datasets are popular, which datasets are never used, ...</p> <p>E.g. We are interested in:</p> <p>A. How many datasets are in it; possibly broken down into</p> <ul style="list-style-type: none"> -- Connection over time -- Connections per participant/ organization / region <p>B. How many data-seeking users; possibly broken down into</p> <ul style="list-style-type: none"> -- Over time -- By organization/ Region -- Active users performing concrete searches -- What are they looking for (possibly dividing into categories) -- How many Find dates (put on list) (plotted in time) -- How many mishits (search result = 0) (in time/ what (categories) searched for?) -- How much do they request data (future with request tool) (plotted in time) 	M	Datawaarde	Verantwoording	Logging

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-008.7	Adding new users, deprecating users no longer working at their organisation	It must be possible to do common user management for data holders, data users, HDAB users and maintenance parties.	M	Betrouwbaarheid	Identiteit	Automatisering beheer koppelingen
REQ-008.8	Sufficient help functionalities for users on data holder side	Support must be available for the intended user groups to perform their tasks related to the catalogue.	M	Governance	Operationeel	Webtoegankelijkheid
REQ-008.9	Accessibility: EN 301 549/WCAG 2.1	Make sure users have access to the catalogue according to best practices, standards, current state of technology.	S	Governance	Operationeel	Webtoegankelijkheid
REQ-009	Data holder Dashboard functionalities					
REQ-009.1	Per metadata set insight in search and how the metadata set is found	Per metadata set we want to see how often it turned up in searches, and how often it was further looked at and maybe some additional info like from which countries was it searched the most	S	Datawaarde	Verantwoording	Logging
REQ-009.2	Access to the management functions for the dataset' metadata	See management of metadata	M	Betrouwbaarheid	Identiteit	Autorisatie patronen
REQ-009.3	Insight in requests for the dataset's of the data holder	Per data holder see how often the datasets were requested	S	Datawaarde	Verantwoording	Logging
REQ-010	User Dashboard functionalities					
REQ-010.1	Insight and access to their (performed) searches for datasets	Users must be able to see earlier searches	S	Governance	Operationeel	Webtoegankelijkheid
REQ-010.2	Insight in the requests for datasets initiated by the user	Users must be able to see requests and status of those	C	Governance	Operationeel	Webtoegankelijkheid
REQ-011	Metadata template management					
REQ-011.1	Ability to register templates	Be able to create templates as well as import templates from an external library	C	Interoperabiliteit	Modellen	Historie_en_Tijdreizen
REQ-011.2	Management of templates, including version management	During pilot year it will already be necessary to deal with updates to HealthDCAT-AP	M	Interoperabiliteit	Dataservices	Versiebeheer
REQ-011.3	Ability to activate / deactivate specific versions of a template	To allow data holders some time to adjust to new versions of metadata models it is needed to keep several versions of metadata models active and later on deactivate them at least for new metadata entries.	S	Interoperabiliteit	Dataservices	Versiebeheer

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-011.4	Ontology & thesaurus management	Use search features from thesauri and ontologies	W	Interoperabiliteit	Modellen	Translatie
REQ-011.5	Ontology & thesaurus mapping functionality	Use mapping functions from thesauri and ontologies	W	Interoperabiliteit	Modellen	Translatie
REQ-011.6	Support for external DCAT application profiles	This would extend the catalogue so that it can also show other domain's DCAT-AP metadata, e.g. Geo.	W	Interoperabiliteit	Modellen	Translatie
REQ-012	Explore the catalogue					
REQ-012.1	Anonymous users can explore the catalogue and retrieve basic information	There is a part of the catalogue that's open to anonymous users	M	Governance	Operationeel	Webtoegankelijkheid
REQ-012.2	Other functionalities such as searching for collections fulfilling specific criteria will be limited to registered users only.		C	Governance	Operationeel	Webtoegankelijkheid
REQ-012.3	An anonymous user can access the federated catalogue through the dashboard, which will display the collections registered (e.g. in EUCAIM for images).		C	Interoperabiliteit	Dataservices	Zoeken
REQ-012.4	An anonymous user will be able to retrieve basic aggregated information of a specific collection (data model to be defined in the Hyper ontology).		M	Interoperabiliteit	Dataservices	Zoeken
REQ-012.5	An anonymous user can retrieve the access condition for a specific collection.		M	Interoperabiliteit	Dataservices	Zoeken
REQ-012.6	When finding a dataset based on HealthDCAT properties in the EU catalogue, the user can navigate to the more local (national or even more local) catalogue to gain more information about the specific dataset		S	Interoperabiliteit	Dataservices	Zoeken

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-012.7	A user can choose to search in specific member states preferably, or to include specific more local catalogues		C	Interoperabiliteit	Dataservices	Zoeken
REQ-012.8	A user can choose to search also in external catalogues outside of EHDS grounds		W	Interoperabiliteit	Dataservices	Zoeken
REQ-013 Register collections into the catalogue						
REQ-013.1	A data provider would like to register a collection related to the EUCAIM project in the Federated Catalogue. The data provider should prepare the metadata of the collection following EUCAIM's specification.	Show collections, which is in DCAT likely to be delivered as Dataset Series, linked to datasets with Dataset in Series.	S	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-013.2	A data provider is authorised to register collections in the Federated Catalogue. The authorisation requires the submission of an application and the signature of a Service Level Agreement. This will be implemented in the resource management section.	This is a requirement in current legislation and doesn't one on one translate to the EHDS situation or HDAB pilots.	W	Governance	Operationeel	Service_levels
REQ-013.3	A data provider service registers the collection in the Federated Catalogue.	This is a requirement to make sure collections related to international projects can be made available in the catalogue. Will need to be investigated further to see what the exact approach needs to be.	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-014 Language support						
REQ-014.1	The software, user interface and documentation are available in both the Dutch and the English language	In the Netherlands we need to provide Dutch in general, but because there's a large group of international researchers English will also be a must have in the end. To start with a pilot, one language would suffice.	S	Governance	Operationeel	Webtoegankelijkheid

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-014.2	If searching on Dutch terms, you should also find datasets with English metadata values, if the Dutch ones are not available in Dutch for a dataset	Search should be smart enough to search in more than one language. To be further investigated, also based on how this is solved on a European level.	S	Governance	Operationeel	Webtoegankelijkheid
REQ-014.3	If in Dutch mode, metadata values are shown in Dutch, if in English mode, metadata values are shown in English. If one of those is not available, the one that is there must be shown. E.g. In Dutch mode you see English values if there are no Dutch values in the metadata of a dataset that is part of the results.	This makes sure that a search will yield results if there are any, even if they are not in a language the user understands. Because of this, the user will at least know that there is something.	S	Governance	Operationeel	Webtoegankelijkheid
REQ-014.4	Support other member states' languages so that the researcher can read the metadata - at the least show the English metadata if Dutch is not available, if user has Dutch as a language selected in the UI		W	Governance	Operationeel	Webtoegankelijkheid
REQ-014.5	By default, use system or browser language from language settings, for setting the language in the catalogue.	Based on best practices.	W	Governance	Operationeel	Webtoegankelijkheid
REQ-014.6	The user must be able to choose whether to use translation of metadata values to your native language, or to English, or to disable it.		W	Governance	Operationeel	Webtoegankelijkheid
REQ-015	Hosting environment					
REQ-015.1	The software can be hosted by the HDAB-NL itself, or a hosting party of HDAB-NL choice	As the HDAB-NL has not been appointed yet, we will make no choice in this matter.	W	Governance	Bestuurlijk	Eigenaarschap
REQ-015.2	Malware protection	Hosting partners have measures in place to scan for malware URLs - this is essential to our reputation as a safe catalogue to search for data	S	Governance	Operationeel	Gegevensbescherming_Security
REQ-016	Metadata and Interoperability					

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-016.1	Standardised metadata (FAIR)	The fields of the health DCAT (and other) metadata standards must be standardised (in understandable language), so every field of the metadata has the same meaning and can be used to write metadata by every organisation in the Netherlands. This is needed for any domain specific metadata.	S	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-016.2	Flexibility in adding, using and referring to new and different metadata standards	Reference to the list of standards	S	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-016.3	Unity of language / ontologies, standards for the data itself: Support for external Ontologies like SNOMED and ICD-10	Use the expertise of medical specialist to establish well-defined ontologies and unity of language. In metadata state on which ontology the dataset is based. This requirement is about referring to ontologies in the metadata. When metadata records contain a SNOMED link or other referrals to external ontologies, they must be supported throughout the metadata catalogue chain	C	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-016.4	Deepen (Health) DCAT); Controlled vocabularies	Health specific dropdown lists of predetermined themes, categories, keywords, etc are needed to prevent proliferation. This can be added via URLs.	S	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-016.5	It must be possible to have metadata entries that describe non-clinical data (which does not have information such as age, population coverage, number of individuals, which are mandatory in the HealthDCAT-AP)	To support valuable parts of health-related research that do not have actual patients or population to describe in the metadata. To investigate further and add examples.	S	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-016.6	Descriptive metadata	Need for information in the metadata about; 1) context of data collection, 2) context where data is collected, 3) insight in data lineage, 4) information about data holders, 5) locations of data (maps)	S	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-016.7	Ability to indicate connections between different datasets / collections / catalogues etc.	This will prevent a lot of duplicates in results found while the user remains unaware of it.	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-016.8	Additional metadata to describe in more detail what is not covered in HealthDCAT-AP (domain-specific metadata)	There may be several properties that stakeholders find necessary for a well working catalogue which are not covered in the HealthDCAT-AP specification. For example: cohort studies, care process, synthetic data, domain-specific metadata. We would want to extend our catalogue to contain those properties as well. While keeping in touch with the HealthDCAT-AP team to give our feedback.	W	Datawaarde	Metadata	Classificatie
REQ-016.9	Metadata on data quality, including quality of the metadata itself	Data quality values may be automatically derived in the catalogue	C	Datawaarde	Metadata	Classificatie
REQ-016.10	Support full HealthDCAT-AP	HealthDCAT-AP is not yet final, but we do need to support it so we're working with the currently available specs. We cannot keep changing the models constantly so a release timeline will be needed to make clear when a next version of the specs will be adopted.	M	Interoperabiliteit	Modellen	Translatie
REQ-016.11	Support full DCAT-AP including other extensions	Because of combining datasets that are also outside of health. Include the properties that are common among different domains of DCAT, but that are not included in the core DCAT.	W	Interoperabiliteit	Modellen	Translatie
REQ-016.12	Support for a REST-API , support of endpoints of other communication protocols, such as OAI-PMH	Enable machine-machine communication to Create, Read, Update and Delete (CRUD) metadata records	S	Betrouwbaarheid	Toegang	Technische_interoperabiliteit
REQ-016.14	Sustainable metadata schema	To keep repetitive workload of users/data holders/ researchers low. + backward compatibility	S	Betrouwbaarheid	Toegang	Automatisering beheer koppelingen
REQ-006.17	Support for Lineage / Provenance metadata	W3C Prov. standard support for mutations on the (meta)dataset	M	Interoperabiliteit	Traceerbaarheid	Lineage_Provenance
From EHDS text to basic requirements - based on new text as known in November 2024: https://www.europarl.europa.eu/meetdocs/2024_2029/plmrep/COMMITTEES/ENVI/DV/2024/12-04/2022_0140COR01_EN.pdf						
REQ-017.1	Data holders as specified by EHDS must be enabled to share their metadata with the HDAB catalogue, by themselves, or by	See chapter I Article 2 definition of data holder (page 119). Makes clear that this can also be done by intermediate entities. So, these must also be identified as stakeholders for the catalogue.	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
	intermediate entities appointed by national law.					
REQ-017.2	Extra data holders specified in national law must be enabled to share their metadata with the HDAB catalogue.	Dependent on additional national law. To be further investigated later.	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-017.3	Data holders must be enabled to share their datasets that are described by the minimum categories of electronic health data.	See chapter IV article 51 minimum categories of health data (page 208-209). As HealthDCAT-AP is still in development, this must also be revisited later and will need to be iteratively developed.	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-017.4	Data holders must be enabled to share their datasets of extra categories appointed by national law.	Dependent on additional national law. To be further investigated later.	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-017.5	Data holders must be able to correct, annotate or enrich data based on a permit depending on additional national rules	Dependent on additional national law. To be further investigated later. Not sure if the full scope of this statement affects the catalogue itself. But at the least the metadata itself in the catalogue needs to be managed in these cases.	M	Governance	Operationeel	Annoteren
REQ-017.6	Data holders must be able to take measures and additional safeguards for categories of data under paragraph 1 points (f), (g), (i) and (q) in correspondence with additional national law	Dependent on additional national law. To be further investigated later.	M	Betrouwbaarheid	Toegang	Baseline Informatieveiligheid Overheid
REQ-017.7	Data holders must be enabled to share metadata making clear extra protections for electronic health data protected by intellectual property rights, trade secrets or covered by the regulatory data protection right	At the latest following a request received from the health data access body. Needs to be investigated further how to make this sufficiently clear in the metadata.	M	Governance	Operationeel	Annoteren

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-017.8	HDAB shall make public through electronic means a national dataset catalogue that includes details about the source and nature of electronic health data, in accordance with Articles 77, 78 and 80, and the conditions for making electronic health data available;	Core requirement for HDAB-NL WP6 Catalogue and Metadata	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-017.9	(vii) information, at a minimum on an easily accessible website or web portal, on the connection to HealthData@EU of national contact points for secondary use of a third country, or of a system established at international level by an international organisation, as soon as the third country or the international organisation becomes an authorised participant in HealthData@EU.	Not sure if this applies to catalogue itself, so included in this list at least till we're sure it's not picked up elsewhere. Concerns transparency about the third countries that can become part of the ecosystem.	S	Governance	Operationeel	Webtoegankelijkheid
REQ-017.10	The national dataset catalogue referred to in point (j)(i) of this paragraph shall also be made available to single information points under Article 8 of Regulation (EU) 2022/868.	Not sure yet what Article 8 of Regulation (EU) 2022/868 says. To be further investigated.	M	Datawaarde	Metadata	Vindbaarheid_technisch_en_discovery_Directory
REQ-017.11	cooperate with all relevant stakeholders, including patient organisations, representatives of natural persons, health professionals, researchers, and ethics committees, where applicable in accordance with Union or national law;	This is required of the HDAB, so what the HDAB-NL program must start to do in relations to piloting the catalogue to give the HDAB a good basis.	M	Governance	Bestuurlijk	Eigenaarschap

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-017.12	cooperate with other national competent bodies, including the national competent authorities supervising data altruism organisations under Regulation (EU) 2022/868, the competent authorities under Regulation (EU) 2023/2854 and the national competent authorities under Regulations (EU) 2017/745, (EU) 2017/746 and (EU) 2024/1689, where relevant.	These organisations may be relevant for sharing metadata in the catalogue, or in using it.	M	Governance	Bestuurlijk	Eigenaarschap
REQ-017.13	Health data access bodies shall make information on the conditions under which electronic health data are made available for secondary use publicly available, easily searchable through electronic means and accessible for natural persons. That information shall cover the following: (a) the legal basis under which access to electronic health data is granted to the health data user; the technical and organisational measures taken to protect the rights of natural persons;	This part of Article 58 on page 229 could be part of the catalogue because it probably will be information incorporated in the metadata. That means the HDAB needs to make sure that data holders must fill this in when publishing their metadata.	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-017.14	The health data holder shall communicate to the health data access body a description of the dataset it holds in accordance with Article 77. The health data holder shall, at a minimum on an annual basis, check that its dataset description in the national dataset catalogue is accurate and up to date.	Core requirement for health data holder, but also for HDAB-NL WP6 Catalogue and Metadata as it needs to enable the data holder to do this.	M	Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus
REQ-017.15	Where a data quality and utility label accompany the dataset pursuant to Article 78, the health data holder shall provide sufficient documentation to the health data access body for that body to verify the accuracy of the label.	Data Quality and utility - must be represented in the catalogue - needs to be investigated in relations to HealthDCAT-AP and how exactly the accuracy should be sufficiently documented. WP9 within the HDAB-NL program is leading for this and in close collaboration with the Quantum project.	M	Datawaarde	Metadata	Classificatie
REQ-017.16	Article 77 Health data access bodies shall, through a publicly available and standardised machine-readable dataset catalogue, provide a description in the form of metadata of the available datasets and their characteristics.	So, the catalogue must be standardised and machine readable.	M	Betrouwbaarheid	Toegang	Technische_interoperabiliteit
REQ-017.17	The description of each dataset shall include information concerning the source, scope, main characteristics, and nature of the electronic health data in the dataset and the conditions for making those data available.	Metadata requirement	M	Datawaarde	Metadata	Classificatie
REQ-017.18	The dataset descriptions in the national dataset catalogue shall be available in at	So, this is about the descriptions, not the catalogue	M	Governance	Operationeel	Webtoegankelijkheid

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
	least one official language of the Union.					
REQ-017.19	The dataset catalogue for Union institutions, bodies, offices and agencies provided by the Union health data access service shall be available in all official languages of the Union.		n.a.			
REQ-017.20	The dataset catalogue shall be made available to single information points established or designated under Article 8 of Regulation (EU) 2022/868.	Connectivity - need to check this article	M	Betrouwbaarheid	Toegang	Technische_interoperabiliteit
REQ-017.21	By ... [two years from the date of entry into force of this Regulation], the Commission shall, by means of implementing acts, set out the minimum elements health data holders are to provide for datasets and the characteristics of those elements. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 98(2).		M	Datawaarde	Metadata	Classificatie
REQ-017.22	Datasets made available through health data access bodies may have a Union data quality and utility label applied by the health data holders.	So, the health data holders must be the ones describing the quality and utility of their data - but for them it's not mandatory to apply these labels, and it must be possible in the catalogue.	M	Datawaarde	Metadata	Classificatie

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-017.23	<p>The data quality and utility label shall cover the following elements, where applicable:</p> <p>(a) for data documentation: metadata, support documentation, the data dictionary, the format and standards used, the source of the data and, where applicable, the data model;</p> <p>(b) for assessment of technical quality: completeness, uniqueness, accuracy, validity, timeliness and consistency of the data;</p> <p>(c) for data quality management processes: the level of maturity of the data quality management processes, including review and audit processes, and bias examination;</p> <p>(d) for assessment of coverage: the period, population coverage and, where applicable, representativity of the population sampled, and the average timeframe in which a natural person appears in a dataset;</p> <p>(e) for information on access and provision: the time between the collection of the electronic health data and their addition to the dataset and the time needed to provide electronic health data following the issuing of a data</p>	Metadata requirements	M	Datawaarde	Metadata	Classificatie

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
	<p>permit or a health data request approval; (f) for information on data modifications: merging and adding data to an existing dataset, including links with other datasets.</p>					
REQ-017.24	<p>4. Where a health data access body has reason to believe that a data quality and utility label might be inaccurate, it shall assess whether the dataset covered by the label meets the quality requirements forming part of the elements of the data</p>	<p>It must be possible for the HDAB to revoke data quality labels, this means authorised HDAB staff users must be able to transparently adjust registration of quality and utility, of course assuming this must also include communication to the data holder.</p>	M	Datawaarde	Metadata	Classificatie

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
	quality and utility label as referred to in paragraph 3 and, in the event the dataset does not meet the quality requirements, shall revoke the label.					
REQ-017.25	The Commission is empowered to adopt delegated acts in accordance with Article 97 to amend this Regulation by modifying, adding or removing elements to be covered by the data quality and utility label provided for in paragraph 3.	Meaning version management of data and utility labels must be possible (this means metadata model maintenance but may also be catalogue UI development).	M	Interoperabiliteit	Dataservices	Versiebeheer
REQ-017.26	By ... [two years from the date of entry into force of this Regulation], the Commission shall, by means of implementing acts, set out the visual characteristics and technical specifications of the data quality and utility label, based on the elements referred to in paragraph 3 of this Article. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 98(2) of this Regulation. Those implementing acts shall take into account the requirements in Article 10 of Regulation (EU) 2024/1689 and any adopted common specifications or harmonised standards supporting those requirements, where applicable.	This means iterative development taking into account newly published implementing acts and keeping in close cooperation with the TEHDAS2 project to see them coming and think along with them. Including incorporating the results from the Quantum project.	M	Interoperabiliteit	Dataservices	Versiebeheer

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
REQ-017.27	The Commission shall establish an EU dataset catalogue connecting the national dataset catalogues established by the health data access bodies in each Member State as well as the dataset catalogues of authorised participants in HealthData@EU.	National catalogue needs to connect to the EU one and authorised participants will have their own dataset catalogue to connect	M	Betrouwbaarheid	Toegang	Technische interoperabiliteit
REQ-017.28	2. The EU dataset catalogue, the national dataset catalogues and the dataset catalogues of authorised participants in HealthData@EU shall be made publicly available.	Anyone must be able to find the catalogue.	M	Governance	Operationeel	Webtoegankelijkheid
REQ-017.29	Article 80 Minimum specifications for datasets of high impact The Commission may, by means of implementing acts, determine the minimum specifications for datasets of high impact for secondary use, taking into account existing Union infrastructures, standards, guidelines and recommendations. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 98(2).	Specific metadata scheme and maybe other actions to take for datasets of high impact, to be further investigated.	M	Datawaarde	Metadata	Classificatie
Other legislation						
	From Direct Grant: system will be piloted based on systems available at the consortium partners	The appointed HDAB in the end will be able to make final decisions on the systems to use. Those decisions cannot be made within the HDAB-NL project.	M	Governance	Bestuurlijk	Eigenaarschap

Requirement ID	Features	Additional description	MoSCoW for Piloting	RS37 Match - 1e ring: Kernwaarden	RS37 Match - 2e ring: Functie	RS37 Match - 3e ring: Vereiste en Specificaties
	The catalogue must be maintained and further developed in compliance with the implementing acts that will be published in relation to the EHDS.		M	Betrouwbaarheid	Toegang	Policies
	The catalogue must be in line with current legislation, like at this moment we can see the following relevant laws and regulations: EHDS, GDPR, data act, data governance act, NIS2, eIDAS, and in NL: the UAVG, WGBO, de algemene wet bestuursrecht, de wet hergebruik overheidsinformatie.		M	Betrouwbaarheid	Toegang	Policies
Other						
	The catalogue must be maintained and developed to stay in line with future legislation.		M	Betrouwbaarheid	Toegang	Policies
	The catalogue must be based on best practices and current state of technology.		M	Betrouwbaarheid	Toegang	Policies
	The catalogue should adhere to RS37 requirements that are applicable to data catalogues, or it must be clearly explained why this is not feasible or desirable	This RS37 framework offers us an overview of requirements that are commonly needed or required for government infrastructures; therefore, we expect that also this national catalogue needs to adhere to the same principles. We will still be further investigating the requirements framework and determine which of the categories apply to the catalogue.	S	Betrouwbaarheid	Toegang	Policies



18.2 Table 3: (Meta)data standards inventory

This inventory is (partly) based on stakeholder input, as stakeholders expressed the importance of considering the standards out there during the HDAB-NL kick-off meeting. It helps us to keep track of the information that should be taken into account and/or displayed in the metadata in the catalogue. How to deal exactly with this and UI aspects of that are still an open discussion. Harmonizing on standards and models used is part of improving data quality and findability of relevant subjects across datasets and is therefore essential for the national data catalogue to make visible and machine readable in a useful way.

Name	Short description	Metadata standard or data model
OMOP common data model	Data model used to harmonise data from different sources, like EHRs and claims data. To facilitate research of health conditions.	Data model
I2b2 (Informatics for Integrating Biology and the Bedside)	Platform assisting researchers to integrate and analyse clinical and genetic data.	Data model
CDISC (Clinical Data Interchange Standards Consortium) ODM (Operational Data Model) & SDTM (Study Data Tabulation Model)	Standard for submission of clinical health data to instances like the FDA. Helps to structure clinical trial data.	Data standard
OpenEHR	Standard for exchange of EHR (electronic health record) data.	Data standard
SNOMED-CT	Clinical terms and definitions of clinical concepts.	Ontology
ICD 10 / ICD 11	Clinical terms and definitions, especially diseases and conditions.	Ontology
LOINC	Terminology standard for health measurements, lab observations, and documents.	Ontology
UCUM	Coding system for units of measures.	Classification system
IDMP	5 ISO standards to 'specify the use of standardised definitions for the identification and description of medicinal products for human use.'	Data standard
HL7 FHIR	Technical standard for exchange of data in healthcare (on record level, not on dataset level).	Data standard
HL7 CDA	HL7 Clinical Document Architecture	Data standard

Name	Short description	Metadata standard or data model
DCM	Detailed Clinical Models.	Data model
ZIBs	Zorg Informatie Bouwstenen (NL variant van DCMs)	Data model
DCAT-AP v3	DCAT application profile, to be used in EU data portals.	Metadata standard (EU)
DCAT-AP NL	Dutch specification of DCAT-AP v3.	Metadata standard (NL)
HealthDCAT-AP	(Draft version!) of health extension DCAT-AP v3, to be used EU level for the EHDS.	Metadata standard for health related datasets and services.
DICOM	Medical imaging standard.	Data standard
MIABIS	Biobanks standard (BBMRI).	Information model
See https://www.iso.org/standard/73172.html	ISO 23081-1:2017 Information and documentation — Records management processes — Metadata for records	
DSC (meta)data model	Model to describe datasets from Statistics Netherlands (CBS: Central bureau for statistics, Statistics Netherlands).	
ISO910115	Metadata profile for geo data.	
ISO19110		
ISO19139		
GEODCAT		Metadata
DDI	This specification is designed to support the discovery of microdata sets and related metadata using RDF technologies in the Web of Linked Data'	Metadata
Kwaliteitsstandaarden	Quality standards.	Data standard
Declaratiestandaarden	Declaration standards.	Data standard

Name	Short description	Metadata standard or data model
ICPC	International classification of primary care. Classification system for primary care encounters. 4 elements: reason for encounter, diagnosis/health problem, functioning, processes of care. Borrows from ICD-10/11, SNOMED	Classification system
TNM	Cancer staging system - beschrijft de grootte van tumor, spreiding naar lymfhe nodes en metastases	Classification system / data model
ICCR	International collaboration on cancer reporting. Develop internationally standardised and evidenced-based checklists for the pathology reporting of cancer	Data standard
DataCite Metadata schema	Identification of a resource. A mapping from Datacite to DCAT is available.	Metadata
Thesaurus Zorg en Welzijn	Collection of terms from healthcare, social domain and other aspects of wellbeing (living, education).	Glossary
ICD-O-3	International Classification of Diseases for Oncology	Classification system
Dublin Core	Standaard voor Metadata (internationaal) https://www.dublincore.org/specifications/dublin-core/	Metadata



19 Table 4: Overview of Non-functional requirement categories to keep in mind

This list is meant to be used when evaluating solutions to make sure all aspects that are needed have been considered.

- Accessibility
- Adaptability
- Auditability and control
- Availability (see service level agreement)
- Backup
- Boot up time
- Capacity, current and forecast
- Certification
- Compliance
- Configuration management
- Conformance
- Cost, initial and Life-cycle cost
- Data integrity
- Data retention
- Dependency on other parties
- Deployment
- Development environment
- Disaster recovery
- Documentation
- Durability
- Efficiency (resource consumption for given load)
- Effectiveness (resulting performance in relation to effort)
- Elasticity
- Emotional factors (like fun or absorbing or has "Wow! Factor")
- Environmental protection
- Escrow
- Ethics
- Exploitability
- Extensibility (adding features, and carry-forward of customizations at next major version upgrade)
- Failure management
- Fault tolerance (e.g. Operational System Monitoring, Measuring, and Management)
- Flexibility (e.g. to deal with future changes in requirements)
- Footprint reduction - reduce the exe files size
- Integrability (e.g. ability to integrate components)
- Internationalization and localization

Interoperability
Legal and licensing issues or patent-infringement-avoidability
Maintainability (e.g. mean time to repair – MTTR)
Management
Memory Optimization
Modifiability
Network topology
Open source
Operability
Performance / response time (performance engineering)
Platform compatibility
Privacy (compliance to privacy laws)
Portability
Quality (e.g. faults discovered, faults delivered, fault removal efficacy)
Readability
Reliability (e.g. mean time between/to failures – MTBF/MTTF)
Reporting
Resilience
Resource constraints (processor speed, memory, disk space, network bandwidth, etc.)
Response time
Reusability
Robustness
Safety or factor of safety
Scalability (horizontal, vertical)
Security (cyber and physical)
Software, tools, standards etc. Compatibility
Stability
Supportability
Testability
Throughput
Transparency
Usability (human factors) by target user community
Volume testing



20 Table 5: RS037 requirements framework (In Dutch)

This is a framework used by government in the Netherlands to categorise requirements. The application requirements in table 2 have been marked for the best fitting categorisation from this framework.

L1 - BY DESIGN - WAT KAN IK?	L2 - WAT ZOEK IK?	L3 - WAT MOET IK? ANTW=VEREISTE EN OF SPECIFICATIE	RS#
Governance	Bestuurlijk	Eigenaarschap	1
Governance	Bestuurlijk	Financieringsconstructen	2
Governance	Operationeel	Annoteren	3
Governance	Operationeel	Dataleveringsovereenkomsten	4
Governance	Operationeel	Gegevensbescherming_Security	5
Governance	Operationeel	Service_levels	6
Governance	Operationeel	Terugmelden_onderzoeken	7
Governance	Operationeel	Webtoegankelijkheid	8
Governance	Beheer	Duurzame_toegankelijkheid	9
Governance	Beheer	Schaalbaarheid	10
Vertrouwen	Identiteit	Identificatie	11
Vertrouwen	Identiteit	Authenticatie	12
Vertrouwen	Identiteit	Delegatie	13
Vertrouwen	Identiteit	TLScertificaten_ACME	14
Vertrouwen	Toegang	Policies	15
Vertrouwen	Toegang	Baseline Informatieveiligheid Overheid	16
Vertrouwen	Toegang	Autorisatie patronen	17
Vertrouwen	Toegang	Anonimiseren_pseudonimiseren	18
Vertrouwen	Toegang	Dataversleuteling_encryptie	19
Vertrouwen	Toegang	Hardening	20
Vertrouwen	Toegang	Technische_interoperabiliteit	21
Vertrouwen	Toegang	Validators	22
Vertrouwen	Toegang	Automatisering beheer koppelingen	23
Datawaarde	Metadata	Classificatie	24
Datawaarde	Metadata	Vindbaarheid_technisch_en_discovery_Directory	25
Datawaarde	Verantwoording	Logging	26
Datawaarde	Publicatie	Vindbaarheid_semantisch_Catalogus	27
Interoperabiliteit	Modellen	Translatie	28

Interoperabiliteit	Modellen	Historie_en_Tijdreizen	29
Interoperabiliteit	Traceerbaarheid	Lineage_Provenance	30
Interoperabiliteit	Dataservices	Zoeken	31
Interoperabiliteit	Dataservices	Orchestratie	32
Interoperabiliteit	Dataservices	Notificaties	33
Interoperabiliteit	Dataservices	Homomorfe encryptie	34
Interoperabiliteit	Dataservices	CAP_theorema	35
Interoperabiliteit	Dataservices	ACID_Base afwegingen	36
Interoperabiliteit	Dataservices	Versiebeheer	37